

Health, Department of

Mission

The mission of the Department of Health (DOH) is to ensure high quality health services are available to all New Yorkers. The Department is also the principal State agency that administers the Medicaid Program, the New York State of Health (NYSOH) Exchange, and other public health and health insurance programs.

The Department operates health care facilities including Helen Hayes Hospital, four veteran's nursing homes, and the Wadsworth Centers for Laboratories and Research. In addition, DOH conducts oversight of health professionals and all other health care facilities to ensure that high quality, cost effective, health care alternatives are provided throughout the State.

Organization and Staffing

DOH is headed by a Commissioner, who is appointed by the Governor subject to Senate confirmation. The agency is organized into four major business units: the Office of Public Health; the Office of Primary Care and Health Systems Management; Institutional Management; and the Office of Health Insurance Programs which operates the Medicaid Program. Each of these business units contains multiple divisions and bureaus that work together to carry out DOH's mission.

The workforce is spread out across the state, encompassing employees of the central office in Albany, four regional offices (located in Syracuse, New York City, Long Island, and Buffalo), the Wadsworth Center Public Health Laboratories, Helen Hayes Hospital (located in Haverstraw) as well as employees of the New York State Veterans' Homes (located in Oxford, Queens, Batavia, and Montrose).

Budget Highlights

The FY 2019 Executive Budget recommends \$153.5 billion for DOH, including \$142 billion for Medicaid (represents two year appropriation authority), including \$4.3 billion for the Essential Plan, and \$7.6 billion for remaining health program spending. This reflects an increase of \$5.6 billion from the FY 2018 Budget due to the continuation of two-year appropriations for Medicaid, additional Federal Medicaid funding associated with projected programmatic growth, the Affordable Care Act, and minimum wage increases.

The Budget recommends a workforce of 5,463 full time equivalent employees (FTEs) for the Department. This is an increase of 381 FTEs from the FY 2018 Budget. The increase in FTEs is intended to provide staff to support the seventh year of the phased State takeover of local administration of the Medicaid program (+200), provide operational support for surveillance and certification activities within the Office of Primary Care and Health Systems Management and the Office of Public Health (+142), and to provide necessary resources to review Adult Home applications and provide background checks for Health Home Care Managers serving vulnerable populations (+39).

Major Budget initiatives include:

- Continuing Medicaid Redesign Team (MRT) reforms. A fiscally-neutral package of new MRT initiatives is proposed to make critical investments in health care delivery and support health care transformation. This package provides continued support to essential community providers, invests in the first 1,000 days of childhood development, enhances Medicaid reimbursement rates for ambulance providers, and grows the assisted living program (ALP) across the State. Investments are balanced by critical modifications to the Medicaid long term care program to ensure access to long term care services and supports for a growing aging population, along with continued controls on Medicaid pharmaceutical costs, and incentives to transition to value based payment arrangements, which fund needed investments in health care delivery and support further health care transformation.
- Supporting an additional \$425 million capital investment for health care providers to transition into fiscally sustainable systems and to support capital projects, debt retirement, working capital and other non-capital needs. Of this amount, \$60 million will be reserved for community based providers (i.e., clinics, home care, assisted living programs (ALPs), primary care providers), however, up to \$20 million of the \$60 million is reserved for expansion of ALPs beds, and \$45 million will be reserved for residential health care facilities. This investment will bring the total amount of capital support provided to health care providers for transformation efforts to \$3.7 billion over 5 years.
- Discontinuing Human Services Cost of Living Adjustment payments saving \$19.9 million in FY 2019 and \$45.4 million in FY 2020.
- Consolidating 30 public health programs into four pools, achieving \$9.2 million in annual savings.
- Saving \$3.2 million in FY 2019 and \$11.9 million in FY 2020 in the Early Intervention program through a

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series of reforms that increase reimbursement from third-party insurers and streamline the evaluation process.

- Modernizing the American Indian Health pharmacy benefit by implementing a co-pay and formulary structure, mandating generic substitution, and accessing drug discounts and rebates, saving \$1.5 million in FY2019 and \$5.9 million in FY2020.
- Preserving funding for the Nurse-Family Partnership Program by shifting funding from the Office of Temporary and Disability Assistance to DOH.
- Continuing support for a life sciences laboratory public health initiative, which will develop life science research, innovation and infrastructure through a joint effort between Empire State Development and the DOH. Building upon the \$150 million included in FY2018, the FY2019 Budget includes \$600 million to support construction of a world-class, state-of-the-art life sciences public health laboratory in the Capital District that will promote collaborative public/private research and development purposes.
- Providing \$40 million to continue operational support for the State Health Information Network of New York (SHIN-NY) and continue to develop the All Payer Claims Database (APD).
- Protecting our children from exposure to lead paint by strengthening lead paint regulations requiring municipalities that administers the Uniform Fire Prevention and Building Code to report inspection and remediation outcome summaries to the Department of Health. Furthermore, State agencies would work together to ensure the inspection of residential and non-residential properties to ensure implementation of lead remediation measures to help reduce the risk of exposure to lead paint.
- Establishing the Maternal Mortality Review Board to review every maternal death in New York State and develop actionable recommendations to improve care and management.
- Introducing Comprehensive contraception coverage reform which requires individual and group commercial insurers to cover all FDA-approved contraceptive drugs, devices and products when prescribed by a health care provider, expands access to oral contraception, and allows for 12 months of oral contraception to be dispensed at one time.
- Extending the storage period for forensic rape kits at hospitals from 30 days to five years to prevent the untimely disposal of evidence, allowing victims more time to heal and make critical decisions.
- Advancing Stem Cell Research. Increase of \$6.5 million in FY2019 to support awards recommended by the Empire State Stem Cell Board. This \$6.5 million is included within the total \$600 million commitment to the program. To date, the life time disbursements for the Stem Cell program total \$294 million of the commitment.
- Studying the implications of a regulated marijuana program. The Budget authorizes DOH to study, in consultation with other State agencies, the implications of a regulated marijuana program to determine the health, economic and criminal justice impact, and the consequences to New York State resulting from legalization in surrounding states.

For more information on this agency's budget recommendations located in the Executive Budget Briefing Book, click on the following link:

Program Highlights

Child Health Plus (CHP)

CHP provides comprehensive health coverage for children up to age 19 with family incomes above Medicaid eligibility levels. Like Medicaid, CHP is administered by states with guidance from the Centers for Medicare and Medicaid Services (CMS) and is jointly funded by the Federal government and states. Currently, approximately 350,000 New York children receive health coverage through CHP. Families with incomes below 160 percent of the Federal Poverty Level (FPL) can receive free coverage for their children while families with incomes over that threshold pay on a sliding scale from about \$9-\$60/month per child. Enrollees in CHP receive primary, preventive, specialty and inpatient care. Federal funding for CHP expired in September with no long-term solution in place. If Congress fails to reauthorize Federal funding, or reduces funding for the Child Health Plus program, the Budget proposes to allow the State to identify the amount of Federal funding that has been withheld, identify available resources or actions, and assess what programmatic changes are necessary to stay within current State funding levels.

Elderly Pharmaceutical Insurance Coverage (EPIC)

The EPIC program provides drug coverage to income-eligible seniors aged 65 and older to supplement out-of-pocket Medicare Part D costs. This program serves approximately 312,000 seniors annually and is financed entirely with State funds, which are offset by revenues from fees paid by EPIC members and rebates from drug manufacturers for generic drugs.

Essential Plan (EP)

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The EP provides health coverage for individuals with family incomes between 138 and 200 percent of the Federal Poverty Level (FPL) and for individuals from 0-200 percent FPL who are lawfully present in the United States but do not qualify for Medicaid due to their immigration status. The EP currently has enrollment of approximately 700,000 individuals statewide. The State receives Federal funding through the Essential Plan Trust Fund equal to 95 percent of what would have been provided to EP eligibles had they enrolled in the second lowest cost Silver Plan through the NYSOH. The EP offers a comprehensive package of benefits which include primary, preventive, specialty and inpatient care.

In FY2018, the President took unilateral Executive action to withhold Cost Sharing Reduction (CSR) payments, threatening low-cost health insurance coverage for income eligible recipients when purchasing a Qualified Health Plan or Essential Plan coverage through the New York State of Health, New York's official health plan marketplace. Despite the Federal withholding of CSR payments, which amount to 25% of the Federal funding for the Essential Plan, the Executive Budget supports this program. In order to offset this loss of funding, the State will utilize EP Medical Loss Ratio (MLR) remittances, reduce reimbursement rates to plan rates to avoid future remittances, and accelerate trust fund to maximize Federal funding.

Medicaid

Medicaid is a means-tested program that finances health care services for over 6 million low-income individuals and long-term care services for the elderly and disabled, primarily through payments to over 80,000 health care providers and more than 85 fully and partially capitated managed care plans. The Medicaid program is financed jointly by the State, the Federal government, and local governments. Eligible services include inpatient hospital care, outpatient hospital services, clinics, nursing homes, managed care, prescription drugs, home care and services provided in a variety of community-based settings (including mental health, substance abuse treatment, developmental disabilities services, school-based services and foster care services).

New York State of Health (NYSOH)

NYSOH serves as a centralized marketplace to shop for, compare, and enroll in a health plan. The health plans offered through NY State of Health are, on average, 55 percent less expensive than those available in 2013, prior to the creation of the marketplace. To date, over 4.1 million New Yorkers have enrolled in coverage through the marketplace. In June 2017, the United States Centers for Disease Control and Prevention reported that the uninsured rate in New York dropped to 4.7 percent, the lowest ever reported in New York State. The Executive Budget includes \$694 million in total funding for the operation of the NY State of Health.

Public Health

DOH promotes and protects the health of people and the communities where they live, learn, work, and play. These efforts work to prevent people from getting sick or injured, and promote wellness. DOH staff are responsible for a wide range of public health issues including tracking disease outbreaks, educating the public about the health risks caused by alcohol and tobacco, and developing school nutrition programs. Major programs include:

- **General Public Health Work (GPHW).** The GPHW program, authorized under Article 6 of Public Health Law, provides reimbursement to counties and NYC for six mandated core public health services (Family Health, Communicable Disease Control, Chronic Disease Prevention, Community Health Assessment, Emergency Preparedness, and Environmental Health) by providing base grants and covering 36 percent of the remaining net costs.
- **Early Intervention (EI).** The EI program provides a comprehensive array of therapeutic and support services to children under the age of three with confirmed disabilities (e.g., autism, cerebral palsy) or developmental delays. The program serves approximately 69,000 children annually and is jointly financed by Federal, State and local governments.

ALL FUNDS APPROPRIATIONS (dollars)

Category	Available FY 2018	Appropriations Recommended FY 2019	Change From FY 2018	Reappropriations Recommended FY 2019
State Operations	3,666,268,000	3,877,707,000	211,439,000	4,057,948,000
Aid To Localities	143,478,344,100	148,959,050,100	5,480,706,000	150,421,890,000
Capital Projects	687,621,000	627,904,000	(59,717,000)	3,226,195,000
Total	147,832,233,100	153,464,661,100	5,632,428,000	157,706,033,000

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ALL FUND TYPES
PROJECTED LEVELS OF EMPLOYMENT BY PROGRAM
FILLED ANNUAL SALARIED POSITIONS

Program	FY 2018 Estimated FTEs 03/31/18	FY 2019 Estimated FTEs 03/31/19	FTE Change
Administration			
General Fund	924	1,066	142
Special Revenue Funds - Federal	29	29	0
Special Revenue Funds - Other	116	116	0
Capital Projects Funds - Other	31	31	0
Essential Plan			
General Fund	6	6	0
Child Health Insurance			
Special Revenue Funds - Other	23	23	0
Center for Community Health			
Special Revenue Funds - Federal	371	371	0
Special Revenue Funds - Other	79	79	0
Elderly Pharmaceutical Insurance Coverage			
Special Revenue Funds - Other	13	13	0
Center for Environmental Health			
Special Revenue Funds - Federal	96	96	0
Special Revenue Funds - Other	30	30	0
Capital Projects Funds - Federal	46	46	0
Capital Projects Funds - Other	50	50	0
Office of Health Insurance Programs			
Special Revenue Funds - Federal	41	41	0
Office of Primary Care and Health Systems Management			
Special Revenue Funds - Federal	85	85	0
Special Revenue Funds - Other	197	197	0
Institutional Management			
Special Revenue Funds - Other	1,472	1,472	0
Capital Projects Funds - Other	51	51	0
Wadsworth Center for Laboratories and Research			
Special Revenue Funds - Federal	47	47	0
Special Revenue Funds - Other	139	139	0
Medical Assistance Administration			
General Fund	662	801	139
Special Revenue Funds - Federal	542	642	100
Medical Marihuana			
Special Revenue Funds - Other	32	32	0
Total	5,082	5,463	381

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STATE OPERATIONS
ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE
APPROPRIATIONS
 (dollars)

Fund Type	Available FY 2018	Recommended FY 2019	Change
General Fund	919,685,000	875,700,000	(43,985,000)
Special Revenue Funds - Federal	2,404,946,000	2,587,983,000	183,037,000
Special Revenue Funds - Other	341,637,000	414,024,000	72,387,000
Total	3,666,268,000	3,877,707,000	211,439,000

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STATE OPERATIONS
ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM
APPROPRIATIONS
(dollars)

Program	Available FY 2018	Recommended FY 2019	Change
Administration			
General Fund	136,287,000	152,387,000	16,100,000
Special Revenue Funds - Federal	11,490,000	11,054,000	(436,000)
Special Revenue Funds - Other	19,660,000	19,904,000	244,000
Essential Plan			
General Fund	60,326,000	101,671,000	41,345,000
Child Health Insurance			
Special Revenue Funds - Federal	138,500,000	138,500,000	0
Special Revenue Funds - Other	3,869,000	12,957,000	9,088,000
Center for Community Health			
Special Revenue Funds - Federal	159,747,000	169,747,000	10,000,000
Special Revenue Funds - Other	4,611,000	5,050,000	439,000
Elderly Pharmaceutical Insurance Coverage			
Special Revenue Funds - Other	13,224,000	13,250,000	26,000
Center for Environmental Health			
Special Revenue Funds - Federal	18,413,000	18,413,000	0
Special Revenue Funds - Other	7,623,000	8,141,000	518,000
Health Care Reform Act Program			
Special Revenue Funds - Other	15,300,000	7,370,000	(7,930,000)
Office of Health Insurance Programs			
Special Revenue Funds - Federal	625,491,000	625,491,000	0
Special Revenue Funds - Other	6,517,000	6,517,000	0
Office of Primary Care and Health Systems Management			
Special Revenue Funds - Federal	20,917,000	21,353,000	436,000
Special Revenue Funds - Other	37,113,000	37,228,000	115,000
Institutional Management			
Special Revenue Funds - Other	161,448,000	162,448,000	1,000,000
Wadsworth Center for Laboratories and Research			
Special Revenue Funds - Federal	13,401,000	13,613,000	212,000
Special Revenue Funds - Other	62,494,000	62,528,000	34,000
New York State of Health			
Special Revenue Funds - Other	0	68,853,000	68,853,000
Medical Assistance Administration			
General Fund	723,072,000	621,642,000	(101,430,000)
Special Revenue Funds - Federal	1,416,987,000	1,589,812,000	172,825,000
Medical Marihuana			
Special Revenue Funds - Other	9,778,000	9,778,000	0
Total	3,666,268,000	3,877,707,000	211,439,000

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STATE OPERATIONS - GENERAL FUND
SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES
FY 2019 RECOMMENDED
(dollars)

Program	Total		Personal Service Regular (Annual Salaried)	
	Amount	Change	Amount	Change
Administration	103,540,000	16,100,000	101,318,000	16,100,000
Essential Plan	4,015,000	2,179,000	4,000,000	2,164,000
Medical Assistance Administration	94,808,000	8,142,000	94,188,000	8,142,000
Total	202,363,000	26,421,000	199,506,000	26,406,000

Program	Temporary Service (Nonannual Salaried)		Holiday/Overtime Pay	
	Amount	Change	Amount	Change
Administration	329,000	0	1,893,000	0
Essential Plan	0	0	15,000	15,000
Medical Assistance Administration	130,000	0	490,000	0
Total	459,000	0	2,398,000	15,000

STATE OPERATIONS - GENERAL FUND
SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED
APPROPRIATIONS AND CHANGES
FY 2019 RECOMMENDED
(dollars)

Program	Total		Supplies and Materials	
	Amount	Change	Amount	Change
Administration	48,847,000	0	6,553,000	0
Essential Plan	97,656,000	39,166,000	9,000	0
Medical Assistance Administration	526,834,000	(109,572,000)	720,000	0
Total	673,337,000	(70,406,000)	7,282,000	0

Program	Travel		Contractual Services	
	Amount	Change	Amount	Change
Administration	1,869,000	0	38,330,000	0
Essential Plan	20,000	0	97,620,000	39,166,000
Medical Assistance Administration	474,000	0	525,460,000	(109,572,000)
Total	2,363,000	0	661,410,000	(70,406,000)

Program	Equipment	
	Amount	Change
Administration	2,095,000	0
Essential Plan	7,000	0
Medical Assistance Administration	180,000	0
Total	2,282,000	0

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STATE OPERATIONS - OTHER THAN GENERAL FUND
SUMMARY OF APPROPRIATIONS AND CHANGES
FY 2019 RECOMMENDED
(dollars)

Program	Total		Personal Service	
	Amount	Change	Amount	Change
Administration	30,958,000	(192,000)	14,736,000	(230,000)
Child Health Insurance	151,457,000	9,088,000	48,830,000	314,000
Center for Community Health	174,797,000	10,439,000	62,614,000	(800,000)
Elderly Pharmaceutical Insurance Coverage	13,250,000	26,000	2,275,000	0
Center for Environmental Health	26,554,000	518,000	12,865,000	292,000
Health Care Reform Act Program	7,370,000	(7,930,000)	0	0
Office of Health Insurance Programs	632,008,000	0	74,028,000	0
Office of Primary Care and Health Systems Management	58,581,000	551,000	22,032,000	1,548,000
Institutional Management	162,448,000	1,000,000	103,121,000	0
Wadsworth Center for Laboratories and Research	76,141,000	246,000	14,214,000	(72,000)
New York State of Health	68,853,000	68,853,000	5,373,000	5,373,000
Medical Assistance Administration	1,589,812,000	172,825,000	104,401,000	17,735,000
Medical Marihuana	9,778,000	0	3,670,000	0
Total	3,002,007,000	255,424,000	468,159,000	24,160,000

Program	Nonpersonal Service	
	Amount	Change
Administration	16,222,000	38,000
Child Health Insurance	102,627,000	8,774,000
Center for Community Health	112,183,000	11,239,000
Elderly Pharmaceutical Insurance Coverage	10,975,000	26,000
Center for Environmental Health	13,689,000	226,000
Health Care Reform Act Program	7,370,000	(7,930,000)
Office of Health Insurance Programs	557,980,000	0
Office of Primary Care and Health Systems Management	36,549,000	(997,000)
Institutional Management	59,327,000	1,000,000
Wadsworth Center for Laboratories and Research	61,927,000	318,000
New York State of Health	63,480,000	63,480,000
Medical Assistance Administration	1,485,411,000	155,090,000
Medical Marihuana	6,108,000	0

Total	2,533,848,000	231,264,000
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**AID TO LOCALITIES
ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE
APPROPRIATIONS
(dollars)**

Fund Type	Available FY 2018	Recommended FY 2019	Change
General Fund	38,969,667,100	41,264,377,100	2,294,710,000
Special Revenue Funds - Federal	92,281,863,000	93,458,240,000	1,176,377,000
Special Revenue Funds - Other	12,226,814,000	14,236,433,000	2,009,619,000
Total	143,478,344,100	148,959,050,100	5,480,706,000

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AID TO LOCALITIES
ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM
APPROPRIATIONS
(dollars)

Program	Available FY 2018	Recommended FY 2019	Change
Administration			
General Fund	266,000	266,000	0
AIDS Institute			
General Fund	103,495,000	103,255,700	(239,300)
Essential Plan			
General Fund	431,367,000	386,218,000	(45,149,000)
Special Revenue Funds - Federal	3,746,597,000	3,786,717,000	40,120,000
Child Health Insurance			
Special Revenue Funds - Federal	1,150,269,000	1,352,941,000	202,672,000
Special Revenue Funds - Other	482,087,000	482,777,000	690,000
Center for Community Health			
General Fund	653,726,100	595,526,400	(58,199,700)
Special Revenue Funds - Federal	904,117,000	904,117,000	0
Special Revenue Funds - Other	5,665,000	5,665,000	0
Elderly Pharmaceutical Insurance Coverage			
Special Revenue Funds - Other	132,580,000	132,580,000	0
Center for Environmental Health			
General Fund	6,512,000	5,017,000	(1,495,000)
Special Revenue Funds - Federal	3,687,000	3,687,000	0
Special Revenue Funds - Other	9,560,000	9,560,000	0
Health Care Reform Act Program			
Special Revenue Funds - Other	382,100,000	1,366,461,000	984,361,000
Office of Health Insurance Programs			
General Fund	22,111,000	20,677,000	(1,434,000)
Special Revenue Funds - Federal	320,000,000	320,000,000	0
Special Revenue Funds - Other	2,930,000	2,930,000	0
Office of Primary Care and Health Systems Management			
General Fund	10,882,000	30,568,000	19,686,000
Special Revenue Funds - Federal	1,000,000	1,000,000	0
Special Revenue Funds - Other	12,560,000	12,560,000	0
Wadsworth Center for Laboratories and Research			
General Fund	907,000	0	(907,000)
Special Revenue Funds - Federal	3,682,000	3,682,000	0
Special Revenue Funds - Other	11,080,000	11,080,000	0
Medical Assistance Administration			
General Fund	1,377,500,000	1,377,500,000	0
Special Revenue Funds - Federal	1,441,300,000	1,441,300,000	0
Medical Assistance			
General Fund	36,362,901,000	38,745,349,000	2,382,448,000
Special Revenue Funds - Federal	84,711,211,000	85,644,796,000	933,585,000
Special Revenue Funds - Other	11,188,252,000	12,212,820,000	1,024,568,000
Total	143,478,344,100	148,959,050,100	5,480,706,000

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CAPITAL PROJECTS
ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM
APPROPRIATIONS
(dollars)

Comprehensive Construction Program	Available FY 2018	Recommended FY 2019	Change	Reappropriations FY 2019
All Payers Claims Database				
Capital Projects Fund	10,000,000	10,000,000	0	0
Capital Restructuring Program for Health Care and Related Facilities				
Capital Projects Fund - Authority Bonds	0	0	0	1,189,313,000
Health Care Facility Transformation Program				
Capital Projects Fund - Authority Bonds	500,000,000	425,000,000	(75,000,000)	1,700,000,000
IT Initiatives Program				
Health Care IT Capital	10,000,000	10,000,000	0	0
Laboratories and Research				
Capital Projects Fund	8,000,000	8,000,000	0	46,061,000
Capital Projects Fund - Authority Bonds	0	0	0	802,000
Maintenance and Improvements of Existing Institutions				
Capital Projects Fund	52,621,000	67,904,000	15,283,000	40,970,000
Statewide Health Information Network For New York				
Capital Projects Fund	30,000,000	30,000,000	0	0
Water Resources				
Federal Capital Projects Fund	77,000,000	77,000,000	0	249,049,000
Total	687,621,000	627,904,000	(59,717,000)	3,226,195,000

Note: Most recent estimates as of 01/16/2018