Annual Information Statement

State of New York

May 12, 2008

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Dated: May 12, 2008

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Annual Information Statement of the State of New York

Introduction

This Annual Information Statement ("AIS") is dated May 12, 2008 and contains information only through that date. This AIS constitutes the official disclosure information regarding the financial condition of the State of New York (the "State") and replaces the Annual Information Statement dated May 8, 2007 and all updates and supplements thereto. This AIS is scheduled to be updated on a quarterly basis (in August 2008, November 2008, and February 2009) and is subject to being supplemented from time to time as developments may warrant. This AIS, including the Exhibits attached hereto, should be read in its entirety, together with any update or supplement issued during the fiscal year.

In this AIS, readers will find:

1. A section entitled the "Current Fiscal Year" that contains (a) extracts from the 2008-09 Enacted Budget Financial Plan, dated May 1, 2008 (the "Financial Plan"), prepared by the Division of the Budget ("DOB"), including the State's official Financial Plan projections, and (b) a discussion of potential risks that may affect the Financial Plan during the State's current fiscal year under the heading "Special Considerations." The first part of the section entitled "Current Fiscal Year" summarizes the major components of the 2008-09 Enacted Budget and the projected impact on operations, annual spending growth, and the magnitude of future potential budget gaps; the second part provides detailed information on projected total receipts and disbursements in the State's governmental funds in 2008-09.

2. Information on other subjects relevant to the State's fiscal condition, including: (a) operating results for the three prior fiscal years, (b) the State's revised economic forecast and a profile of the State economy, (c) debt and other financing activities, (d) governmental organization, and (e) activities of public authorities and localities.

3. The status of significant litigation that has the potential to adversely affect the State's finances.

DOB is responsible for preparing the State's Financial Plan and presenting the information that appears in this AIS on behalf of the State. In preparing this AIS, DOB relies on information drawn from other sources, including the Office of the State Comptroller ("OSC"), that DOB believes to be reliable. Information relating to matters described in the section entitled "Litigation" is furnished by the State Office of the Attorney General.

During the fiscal year, the Governor, the State Comptroller, State legislators, and others may issue statements or reports that contain predictions, projections or other information relating to the State's financial condition, including potential operating results for the current fiscal year and projected baseline gaps for future fiscal years, that may vary materially from the information provided in this AIS. Investors and other market participants should, however, refer to this AIS, as updated or supplemented, for official information regarding the financial condition of the State.

The economic and financial condition of the State may be affected by various financial, social, economic, environmental and political factors. These factors can be very complex, may vary from fiscal year to fiscal year, and are frequently the result of actions taken or not taken, not only by the State and its agencies and instrumentalities, but also by entities, such as the federal government or other nations that are not under the control of the State. Because of the uncertainty and unpredictability of these factors, their impact cannot, as a practical matter, be included in the assumptions underlying the State's projections at this time.

The State intends to announce publicly whenever an update or a supplement is issued. The State may choose to incorporate by reference all or a portion of this AIS in Official Statements or related disclosure documents for State or State-supported debt issuance. The State has filed this AIS directly with the Nationally Recognized Municipal Securities Information Repositories (NRMSIRs) and with the Central Post Office, Disclosure USA. The Municipal Advisory Council of Texas established this internet-based disclosure filing system, approved by the Securities and Exchange Commission, to facilitate the transmission of disclosure-related information to the NRMSIRs. An official copy of this AIS may be obtained by contacting Mr. Dominic Colafati, Chief Budget Examiner, New York State Division of the Budget, State Capitol, Albany, NY 12224, Tel: (518) 473-8705 or from any NRMSIR. OSC expects to issue the Basic Financial Statements for the 2007-08 fiscal year in July 2008. Copies may be obtained by contacting the Office of the State Comptroller, 110 State Street, Albany, NY 12236 and will be available on its website at www.osc.state.ny.us.

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The AIS has been supplied by the State to provide updated information about the financial condition of the State in connection with financings of certain issuers, including public authorities of the State, that may depend in whole or in part on State appropriations as sources of payment of their respective bonds, notes or other obligations and for which the State has contractually obligated itself to provide such information pursuant to an applicable continuing disclosure agreement (a "CDA").

An informational copy of this AIS is available on the DOB website (www.budget.state.ny.us). The availability of this AIS in electronic form at DOB's website is being provided solely as a matter of convenience to readers and does not create any implication that there have been no changes in the financial condition of the State at any time subsequent to its release date. Maintenance of the AIS on the website is not intended as a republication of the information therein on any date subsequent to its release date.

Neither this AIS nor any portion thereof may be (i) included in a Preliminary Official Statement, Official Statement, or other offering document, or incorporated by reference therein, unless DOB has expressly consented thereto following a written request to the State of New York, Division of the Budget, State Capitol, Albany, NY 12224 or (ii) considered to be continuing disclosure in connection with any offering unless a CDA relating to the series of bonds or notes has been executed by DOB. Any such use, or incorporation by reference, of this AIS or any portion thereof in a Preliminary Official Statement, Official Statement, or other offering document or continuing disclosure filing without such consent and agreement by DOB is unauthorized and the State expressly disclaims any responsibility with respect to the inclusion, intended use, and updating of this AIS if so misused.

Current Fiscal Year

The 2008-09 Enacted Budget Financial Plan, extracts of which are set forth below, was prepared by the DOB and reflects the actions of the Legislature and Governor.

The Financial Plan contains estimates for the 2008-09 fiscal year and projections for the 2009-10 through 2011-12 fiscal years. As such, it contains estimates and projections of future results that should not be construed as statements of fact. These estimates and projections are based upon various assumptions that may be affected by numerous factors, including future economic conditions in the State and nation and potential litigation. There can be no assurance that actual results will not differ materially and adversely from the estimates and projections contained in the Financial Plan set forth below.

The State accounts for all of its spending and revenues by the fund in which the activity takes place (such as the General Fund), and the broad category or purpose of that activity (such as Grants to Local Governments). The Financial Plan tables sort all State projections and results by fund and category. The State Constitution requires the Governor to submit an Executive Budget that is balanced on a cash basis in the General Fund — the Fund that receives the majority of State taxes, and all income not earmarked for a particular program or activity. Since this is the fund that is statutorily required to be balanced, the focus of the State's budget discussion is often weighted toward the General Fund.

In addition to the General Fund, the State reports spending and revenue activity by other broad measures: including State Operating Funds, which includes the General Fund and funds specified for dedicated purposes, but excludes capital project funds and Federal Funds; and All Governmental Funds ("All Funds"), which includes both State and Federal Funds and provides the most comprehensive view of the financial operations of the State.

Fund types of the State include: the General Fund; State special revenue funds (SRFs), which receive certain dedicated taxes, fees and other revenues that are used for a specified purpose; Federal SRFs, which receive Federal grants; State and Federal Capital Projects Funds, which account for costs incurred in the construction and reconstruction of roads, bridges, prisons, and other infrastructure projects; and Debt Service Funds, which pay principal, interest and related expenses on long-term bonds issued by the State and its public authorities.

2008-09 Enacted Budget Financial Plan Overview

The Legislature completed action on the State Budget for the 2008-09 fiscal year on April 9, 2008, nine days after the start of the State fiscal year (interim appropriations were enacted for the period from April 1 to April 8 to meet contractual and other obligations until final enactment of the State Budget). Governor Paterson did not veto any legislative additions. Consistent with past practice, the Legislature enacted all debt service appropriations without amendment before the start of the fiscal year (on March 12, 2008).

On April 11, 2008, following final action on the budget, members of the Public Employees Federation (PEF), which represents approximately 52,000 State employees, ratified a new labor contract with the State covering fiscal years 2007-08 through 2010-11. The General Fund costs of the contract are estimated at $254 million in 2008-09, which includes a retroactive payment for 2007-08. The Legislature has not yet passed the enabling legislation needed for the contract to take effect, but the Financial Plan nonetheless includes these costs. The costs will be financed in 2008-09 from the reserve designated for this purpose. (See "Labor Settlements" later in this section.)

DOB, which prepares the official Financial Plan for the State, projects that the Enacted Budget Financial Plan for 2008-09 is balanced in the General Fund on a cash basis, as required by law. The Enacted Budget Financial Plan closes a current-services gap estimated at $5.2 billion and funds $873 million in new initiatives. General Fund receipts, including transfers from other funds, are projected to total $55.6 billion. General Fund disbursements, including transfers to other funds, are estimated at $56.4 billion. The State expects to use $723 million in designated reserves in 2008-09, most of which will be used to finance the cost of labor settlements with State employee unions that have ratified their contracts. The State expects to close the 2008-09 fiscal year with a balance of $2.0 billion in the General Fund, down from an opening balance of $2.8 billion. (See "General Fund Closing Balances" later in this section.)

Spending in State Operating Funds at the time of budget enactment was projected at $80.5 billion in 2008-09, an increase of 4.5 percent over 2007-08 results. State spending growth in the current Financial Plan, which includes the impact of the labor settlement that PEF ratified after budget enactment, is estimated at $80.9 billion, an annual increase of 5.0 percent. (See "Annual Spending Growth" later in this section.)

The Enacted Budget Financial Plan projects current-services budget gaps in future years of $5.0 billion in 2009-10 growing to $7.7 billion in 2010-11 and $8.8 billion in 2011-12. The gap estimates are meant to provide a general perspective on the State's long-term operating forecast, and will be revised with each quarterly Financial Plan Update. (See the section on "General Fund Financial Plan Outyear Projections" later in this AIS.) Over the past five years, DOB estimates that the State has closed current-services gaps of $9.3 billion in 2003-04, $5.1 billion in 2004-05, $4.2 billion in 2005-06, $762 million in 2006-07, and $1.6 billion in 2007-08. By law, the Governor must annually submit, and the Legislature must enact, a budget that is balanced on a cash-basis in the General Fund.

On April 21, 2008, Governor Paterson directed all State agencies to prepare spending and management plans. The State workforce estimate for 2008-09, which is currently at 201,170 positions, is expected to be modified at the First Quarterly Update to the Financial Plan to reflect the impact of the approved plans. The management plans must be submitted to the DOB by May 16, 2008.

The Enacted Budget forecast is subject to many complex economic, social, environmental and political risks and uncertainties, many of which are outside of the ability of the State to control. These include, but are not limited to, the performance of the national and State economies; the impact of continuing write-downs and other costs on the profitability of the financial services sector, and the concomitant effect on bonus income and capital gains realizations; litigation against the State, including potential challenges to the constitutionality of certain tax actions authorized in the budget; and actions taken by the Federal government, including audits, disallowances, and changes in aid levels. In addition, the forecast contains specific transaction risks and other uncertainties, including, but not limited to, the sale of development rights for a video lottery terminal (VLT) facility at the Aqueduct racetrack; the enforcement of certain tax regulations on Native American reservations; and the achievement of cost-saving measures at the levels projected. Such risks and uncertainties, if they were to materialize, could have a materially adverse impact on the Financial Plan in the current year (See the section on "Special Considerations" later in this AIS.)

Financial Plan Information
(millions of dollars)

	2006-07 Actual	2007-08 Results*	2008-09 Enacted Budget**
State Operating Funds Budget			
Size of Budget (at time of enactment)	$73,489	$77,001	$80,501
Annual Growth	11.0%	4.8%	4.5%
Size of Budget (incl. Labor Settlment after enactment)			$80,862
Annual Growth, as adjusted			5.0%
NYS Long-Term Estimated Personal Income Growth	5.3%	5.3%	5.3%
Other Budget Measures (Annual Growth)			
General Fund (with transfers)	$51,591	$53,385	$56,361
	11.0%	3.5%	5.6%
State Funds (Including Capital)	$77,311	$81,377	$85,972
	10.9%	5.3%	5.6%
Capital Budget (Federal and State)	$5,559	$6,131	$7,080
	17.0%	10.3%	15.5%
Federal Operating	$33,716	$32,924	$33,664
	1.0%	-2.3%	2.2%
All Governmental Funds	$112,764	$116,056	$121,606
	8.1%	2.9%	4.8%
All Govt'l Funds (Including "Off-Budget" Capital)	$114,056	$117,690	$123,674
	8.3%	3.2%	5.1%
Inflation (CPI) Growth	3.4%	3.3%	3.1%
All Funds Receipts			
Taxes	$58,739	$60,871	$63,904
Miscellaneous Receipts	$18,078	$19,640	$20,084
Federal Grants	$35,579	$34,909	$35,956
Total Receipts	$112,396	$115,420	$119,944
Base Tax Growth	12.8%	6.0%	2.6%
General Fund Outyear Gap Forecast			
2008-09	N/A	N/A	$0
2009-10	N/A	N/A	($5,016)
2010-11	N/A	N/A	($7,731)
2011-12	N/A	N/A	($8,762)
Total General Fund Reserves (year-end)	$3,045	$2,754	$2,031
State Workforce (# of FTEs at year-end)	195,526	199,754	201,170 ***
Debt			
Debt Service as % All Funds	4.5%	4.0%	4.4%
State Related Debt Outstanding	$48,095	$49,579	$52,794

* *Unaudited Year-End Results*

** *Projection*

*** *Does not reflect the workforce impact of agency management plans, proposals for which are due to DOB by May 16, 2008*

Current-Services Gap for 2008-09

The Enacted Budget closes a current-services budget gap in 2008-09 that is estimated at $5.2 billion by DOB. The current-services gap represents the difference between the expected level of tax receipts and other receipts based on the current economic forecast and transactions authorized in law and the estimated cost of maintaining programs, activities, and other obligations at the level required in current law. The current-services gap is the starting point for budget development, determining the scope of actions that must be taken to achieve a balanced budget. By definition, the current services gap does not reflect any of the actions that were recommended or ultimately enacted to balance the budget. The table below summarizes the revisions to the current-services gaps over the four-year Financial Plan horizon.

Summary of Changes to Current Services Forecast Since the Executive Budget
(millions of dollars)

	2008-09	2009-10	2010-11	2011-12
Initial Current Services Gaps	**(4,422)**	**(6,154)**	**(7,697)**	**(9,454)**
21-Day Receipts Reestimates	(304)	(481)	(485)	(489)
21-Day Disbursement Reestimates	147	100	(58)	39
21-Day Current Services Gaps	**(4,579)**	**(6,535)**	**(8,240)**	**(9,904)**
Consensus Receipts Revisions	(300)	(300)	(300)	(300)
Additional Receipts Revisions	(532)	(712)	(691)	(645)
PEF Labor Settlement	(254)	(265)	(399)	(399)
Disbursement Reestimates	442	127	12	60
Current Services Gaps Before Enacted Actions	**(5,223)**	**(7,685)**	**(9,618)**	**(11,188)**

Current-Services Receipts Changes (Since Executive Budget)

Since the Executive Budget for 2008-09 was introduced in January 2008, DOB has reduced its current-services forecast for General Fund receipts in 2008-09 by $1.13 billion. On February 12, 2008, DOB issued an updated Executive Budget Financial Plan to accompany Governor Spitzer's amendments to the Executive Budget (the "21-Day Financial Plan"), at which time it reduced projected General Fund receipts (exclusive of proposed law changes) by $304 million for 2008-09, largely on the basis of updated economic information and actual receipts experience through January 2008. This was followed on March 1, 2008 by the Executive and Legislature reaching a consensus that General Fund receipts in 2008-09 should be further reduced by $300 million from the level projected in the 21-Day Financial Plan. DOB has since concluded, along with a growing number of other economic forecasters, that the economy is now entering recession (see the section on "Special Considerations" later in this AIS). Accordingly, DOB has reduced its revenue forecast by an additional $532 million as part of the Enacted Budget Financial Plan.

Current-Services Disbursements Changes (Since Executive Budget)

DOB revised its current-services spending forecast based on a review of year-end results for 2007-08 and program trends. The PEF labor settlement increased costs. The forecast for Medicaid spending was lowered by $325 million in 2008-09, reflecting service trends and the effectiveness of audit and compliance activities. Spending estimates for a number of other programs were also reduced in 2008-09. For the most part, the revisions were made in agencies and programs where spending in 2007-08 came in below planned levels and where the trend is expected to continue in 2008-09.

The Enacted Budget Closes the 2008-09 Current-Services Gap

The Enacted Budget Financial Plan for 2008-09 is balanced on a cash basis in the General Fund, closing a current-services gap of $5.2 billion, as estimated by DOB. The plan is sufficient to eliminate the entire gap and finance new initiatives. The following table summarizes the plan.

2008-09 Enacted Budget -- General Fund Budget-Balancing Plan
(millions of dollars)

	2008-09	2009-10	2010-11	2011-12
Current Services Gaps	**(5,223)**	**(7,685)**	**(9,618)**	**(11,188)**
Savings Plan	**6,096**	**3,888**	**3,684**	**3,967**
Savings Actions [1]	2,835	2,784	2,586	3,102
Across-the-Board Reductions (Total)	778	778	780	780
Across-the-Board Reductions Accruing to Other Funds	(293)	(292)	(292)	(292)
Health Care [2]	763	928	846	1,372
Health Care Financing: Cigarette Tax [3]	265	296	292	291
STAR	354	400	185	195
General State Charges	202	79	84	85
Mental Hygiene	199	220	254	257
Welfare/TANF	151	163	163	162
Judicial Pay Raise Exclusion	143	37	37	37
Criminal Justice	20	12	16	18
All Other [4]	253	163	221	197
Revenue Actions	1,264	1,075	1,069	836
Improve Audit and Compliance Efforts	487	239	322	357
Capital Base Rate Reduction/Cap Elimination	89	71	71	(76)
LLC Minimum Partner Fees	85	85	85	85
Sales Tax Nexus	50	73	85	98
Federal QPAI Decoupling	50	50	50	50
Credit Card Nexus	49	39	39	39
REIT Loophole Correction	42	64	64	(106)
Abandoned Property	150	100	100	100
Authority Resources	60	35	35	0
All Other	202	319	218	289
Non-Recurring Actions	1,377	29	29	29
VLT Development Rights	250	0	0	0
Phase in AIM Restoration for NYC	82	0	0	0
Bond Finance Certain Eligible Capital Costs	173	(21)	(21)	(21)
Blanket Sweeps Authorization	150	50	50	50
All Other	722	0	0	0
Use of Reserves to Finance Labor Settlements	620	0	0	0
New Initiatives [5]	**(873)**	**(1,219)**	**(1,797)**	**(1,541)**
Education	(447)	(391)	(633)	(294)
Health Care	(156)	(289)	(381)	(451)
Community Projects Fund Deposits	0	(111)	(129)	0
Human Services COLA	0	(88)	(180)	(278)
All Other	(270)	(340)	(474)	(518)
Enacted Budget Gaps	**0**	**(5,016)**	**(7,731)**	**(8,762)**

[1] *Savings are net of legislative denial of cost-savings measures. New initiatives authorized in the budget are presented separately.*
[2] *Includes Medicaid, Health, and Aging. Excludes certain resources and HCRA savings.*
[3] *Tax revenues will be deposited to the Health Care Resources Fund and used to finance State health care costs, including Medicaid.*
[4] *Includes, among other things, State operations savings not displayed in above totals.*
[5] *Commitments authorized in the Enacted Budget above current-services levels.*

Savings Actions

Savings actions, which for the most part include recurring reductions in spending, are valued at $2.8 billion, comprising approximately 50 percent of the gap-closing plan. The actions include across-the-board reductions in the operating budgets for State agencies and "non-entitlement" local assistance programs; diverse measures to control health care spending; slowing the phase-in of the "middle-class" School Tax-Relief Program; operational controls on State agencies, including management of overtime costs; and a range of other cost-savings measures.

Health Care

Health care savings, including savings in Medicaid, HCRA programs, public health and aging, total $828 million in 2008-09 from all sources. In the General Fund, savings total $763 million in 2008-09 and grow to $928 million in 2009-10. Actions include intensifying audit activities to reduce fraud, expanding controls on pharmaceutical programs, adjusting reimbursement rates for prescription drugs, reducing inflationary growth in Medicaid rates, limiting managed care premium increases, and implementing new strategies to improve utilization management and patient outcomes. Other savings result from the reduction of detoxification reimbursement, implementation of the Berger Commission recommendations for hospitals and nursing homes, limitations on the Early Intervention (EI) cost-of-living increase, and reductions in discretionary public health and aging spending.

Health Care Financing: Cigarette Tax

The Enacted Budget raises the tax on cigarettes by $1.25 per pack, effective June 3, 2008, bringing the total State tax to $2.75 per pack. The additional revenues generated by the tax increase, estimated at $265 million in 2008-09, are to be deposited into the Health Care Resources Fund and help finance health care costs, including Medicaid.

Across-the Board Reductions

At Governor Patterson's direction, DOB identified $778 million in across-the-board reductions in State Operating Funds. The General Fund savings from the reductions total $485 million, which consist of $322 million in State Operations and $163 million in local assistance payments.

2008-09 Across-the-Board Reductions
(millions of dollars)

	State Operations	Local Assistance	Total
State Operating Funds Total	**509**	**269**	**778**
General Fund	322	163	485
Other State Funds	187	106	293
Legislative-Financed Changes	**(4)**	**(64)**	**(68)**
General Fund	(4)	(64)	(68)
Other State Funds	-	-	-
Net Savings	**505**	**205**	**710**
General Fund	318	99	417
Other State Funds	187	106	293

The Legislature financed the restoration of $68 million of the reductions as part of their changes to the Executive Budget, and identified a commensurate level of new resources. The restorations were primarily for the Aid and Incentives to Municipalities (AIM) program ($18 million), the Tuition Assistance Program (TAP) ($15 million), the State University of New York (SUNY) Community College Aid ($9 million), certain education programs ($4 million), and State payments to local governments for the administration of the welfare program ($6 million).

School Tax Relief Program

The Enacted Budget provides for a slower phase-in of the basic middle-class School Tax Relief (STAR) rebate and related New York City income tax payments; a reduction in the STAR credit for New York City resident personal income taxpayers with incomes above $250,000; a change in the adjustment that limits annual reductions in the STAR exemption amount due to increased property values, from 5 percent to 10 percent in 2008-09 and 11 percent in 2009-10 and thereafter; and authorization for the State to offset middle-class STAR rebates owed to individuals who are delinquent on their taxes, child support, or other legal debt obligations. After these actions, the State will finance $4.7 billion in total property tax relief in 2008-09 (nearly $5 billion on a commitment basis), growing to $6.2 billion over the next few years.

General State Charges

Savings in General State Charges are expected to be realized through an eligibility audit to eliminate health insurance coverage for ineligible dependents, the pre-payment of a portion of the 2008-09 pension obligation at the close of 2007-08, the application of available health insurance dividends, and elimination of fringe benefit waivers for certain State agencies.

Mental Hygiene

In this area, savings are expected from, among other things, the generation of additional third-party revenues that will be used to reduce General Fund costs, management of program expansions, and continued vacancy, overtime, and other operational controls.

Welfare/Temporary Assistance for Needy Families

Savings in welfare are expected to take several forms. The Enacted Budget increases the level of Temporary Assistance for Needy Families (TANF) resources available to offset the State's Earned Income Tax Credit (EITC). This is done by allocating certain TANF-funded programs on a cash rather than commitment basis. In addition, the budget makes additional TANF resources available by discontinuing funding for certain 2004-05 program commitments and eliminating several functions that are not essential.

Other Savings

These cover a broad range of State activities and agencies. Operational savings include hiring controls, including not filling vacancies for non-essential positions; management of overtime; and energy and other utility savings. In addition, the savings plan reduces a planned deposit to the member-item fund and eliminates certain initiatives enacted in 2007-08. Finally, the Enacted Budget includes no funding for the pay increases requested by the Judiciary in its budget submission, the costs of which were included in the current-services forecast in the Executive Budget.

Revenue Actions

The Enacted Budget includes $1.3 billion in General Fund revenue actions. The Department of Taxation and Finance is to enhance audit initiatives, bolstered by the hiring of new auditors, and institute a voluntary tax compliance initiative to encourage timely payments by delinquent taxpayers. Other revenue actions include:

- Restructuring and streamlining the fees on Limited Liability Companies (LLCs) and the minimum taxes on corporations so that they are based on New York income;
- Subjecting credit card companies with a qualifying number of customers or receipts in New York State to the bank tax;
- Amending the 2007 legislation that was intended to fully close the Real Estate Investment Trust/Regulated Investment Company (REIT/RICs) loophole;
- Temporarily raising the tax limitation amount in the capital base tax for non-manufacturing companies from $1 million to $10 million for three years beginning in the 2008 tax year and reducing the tax rate from 0.178 percent to 0.15 percent, starting with the 2008 tax year; and
- Decoupling New York State from the Federal Qualified Production Activity Income (QPAI) deduction (currently a 6 percent deduction of qualifying income) provided under Internal Revenue Code section 199.

Non-Recurring Resources

The State typically uses some non-recurring resources each year to support operations. Over the past five years, the State Budget has included estimated non-recurring resources, including reserves, of $3.2 billion in 2003-04, $2.1 billion in 2004-05, $889 million in 2005-06, $259 million in 2006-07, and $1.4 billion in 2007-08, as estimated by DOB. DOB estimates that the Enacted Budget Financial Plan for 2008-09 includes approximately $1.4 billion in non-recurring resources to help balance the General Fund and $620 million in reserves to finance ratified labor settlements. The latter is money the State set aside in prior years with the explicit purpose of financing the current round of labor settlement costs. The following table summarizes the non-recurring actions.

General Fund Non-Recurring Resources
(millions of dollars)

	2008-09
VLT Development Rights	250
Bonding Capital Originally Planned to be Cash Financed (incl. Software	173
Sweep Excess Balances	150
Transfer SONYMA Excess Balances to the General Fund	100
Sale of Mental Hygiene Surplus Properties	100
Additional 5 Percent Business Tax Prepayment	95
Partial Restoration of NYC AIM	82
Sweep Excess EPF Fund Balances to General Fund	80
Sweep Excess EPIC Fund Balances to General Fund	70
Mental Hygiene: Federal PIA Revenues/Cash Management	66
Recovery of Early Intervention Overpayments to New York City	60
Student Loan Default Fee	27
District Attorney Settlement Revenues	25
Pension Bill Prepayment Interest Savings	24
Sweep Excess Motor Vehicle Fund Balances to General Fund	16
All other	59
Total One-Time Resources	**1,377**
Use of Reserves to Finance Labor Settlements	620
Total Non-Recurring Resources	**1,997**

There are two non-recurring transactions in 2008-09 that differ from typical fund sweeps, overpayment recoveries, and other routine actions. The first is an anticipated payment by a private operator for the development rights of a VLT facility at Aqueduct racetrack. The State is expected to finance the construction of, and own, the facility. The private operator would be granted an exclusive right to run the facility, subject to satisfying certain performance requirements. The facility is expected to generate annual net revenue in the range of $300 million for public education when it is fully operational. The second is an aid payment to New York City under the AIM program at a level less than planned in the current-services forecast.

Initiatives

Initiatives, above the substantial investments already included in the current-services forecast, total an estimated $873 million in 2008-09. The initiatives include increased aid for public education, the reinvestment of certain health care savings into ambulatory and primary care improvements, and the extension of the Cost-of-Living Adjustment (COLA) for human service providers through 2011-12. Other initiatives were included for a range of activities and purposes, including higher education, agriculture, housing, and economic development. (See the section on "Changes to the Executive Budget" later in this AIS.)

General Fund Closing Balances

General Fund Estimated Closing Balance
(millions of dollars)

	2007-08 Results *	2008-09 Enacted	*Change*
Projected Year-End Fund Balance	**2,754**	**2,031**	***(723)***
Undesignated Reserves	1,227	1,227	*0*
Tax Stabilization Reserve Fund	1,031	1,031	*0*
Rainy Day Reserve Fund	175	175	*0*
Contingency Reserve Fund	21	21	*0*
Designated Reserves	1,527	804	*(723)*
For Labor Settlement	1,065	445	*(620)*
For Debt Reduction	122	122	*0*
Community Projects Fund	340	237	*(103)*

** Unaudited Year-End Results*

The Enacted Budget Financial Plan projects that the General Fund will end the 2008-09 fiscal year with a balance of $2.0 billion. This is a decrease of $723 million from 2007-08. It reflects the planned use of $620 million in reserves to finance the costs of labor settlements ($254 million for the PEF contract and the remainder for unions that settled in 2007-08), and $103 million for member-items in the Community Projects Fund. Market conditions will determine whether all or a portion of the Debt Reduction Reserve will be used in the current year. Balances in the other reserves are expected to remain unchanged. The closing balance would decrease if the State were to reach collective bargaining settlements with other unions in the current year.

Labor Settlements

The State has new contracts with four labor unions, the Civil Service Employees Association (CSEA), United University Professions (UUP), PEF, and District Council 37, and has extended similar changes in pay and benefits to management/confidential (M/C) employees. Under terms of the four-year contracts, which run from April 2, 2007 through April 1, 2011 (July 2, 2007 through July 1, 2011 for UUP), employees will receive pay increases of 3 percent annually in 2007-08, 2008-09, and 2009-10, and 4 percent in 2010-11.

DOB estimates the General Fund costs of the ratified contracts at $620 million in 2008-09, $775 million in 2009-10, and $1.2 billion in both 2010-11 and 2011-12. The current Financial Plan includes these costs. In 2008-09, the costs are expected to be paid for through the use of existing reserves set aside for this purpose.

The unions representing uniformed officers (i.e., Police Benevolent Association of the New York State Troopers, New York State Correctional Officers and Police Benevolent Association), the Graduate Student Employees Union, and City University of New York (CUNY) employees, have not reached settlements with the State at this time. DOB estimates that if the unsettled unions were to agree to terms comparable to those that have been ratified by the other unions, it would result in added costs of $200 million in 2008-09, $185 million in 2009-10, and $264 million in both 2010-11 and 2011-12.

Annual Spending Growth

General Fund spending, including transfers to other funds, is projected to total $56.4 billion in 2008-09, an increase of $3.0 billion over 2007-08 results. The General Fund must, by law, end the year in balance. State Operating Funds spending, which includes the General Fund, State-financed special revenue funds, and debt service, is projected to increase by $3.9 billion and total $80.9 billion in 2008-09. All Funds spending, the broadest measure of spending that includes State Operating Funds, capital spending, and Federal grants, is projected to total $121.6 billion in 2008-09, an increase of $5.6 billion. The PEF labor settlement (and an adjustment to other funds to reflect unallocated costs for unions that had settled in 2007-08) added $362 million to the 2008-09 spending estimate for State Operating Funds and All Funds ($254 million to the General Fund).

Total Disbursements
(millions of dollars)

	2007-08 Results**	2008-09 Enacted	Annual $ Change	Annual % Change	Adjusted % Change***
State Operating Funds	**77,001**	**80,862**	**3,861**	**5.0%**	**4.5%**
General Fund *	50,611	50,811	200	0.4%	-0.1%
Other State Funds	22,254	25,338	3,084	13.9%	13.4%
Debt Service Funds	4,136	4,713	577	14.0%	14.0%
All Governmental Funds	**116,056**	**121,606**	**5,550**	**4.8%**	**4.5%**
State Operating Funds	77,001	80,862	3,861	5.0%	4.5%
Capital Projects Funds	6,131	7,080	949	15.5%	15.5%
Federal Operating Funds	32,924	33,664	740	2.2%	2.2%
General Fund, incl. Transfers	**53,385**	**56,361**	**2,976**	**5.6%**	**5.1%**

**Excludes transfers.*

*** Unaudited Year-End Results*

**** Excludes recent labor settlements ($254 million General Fund cost; $362 million State Operating Funds cost)*

The major sources of State Operating Funds spending growth from 2007-08 to 2008-09 are presented in the table below.

Main Sources of State Operating Funds Growth
State Fiscal Year Basis
(millions of dollars)

	2007-08 Results***	2008-09 Enacted	Annual $ Change	Annual % Change
STATE OPERATING FUNDS	**77,001**	**80,862**	**3,861**	**5.0%**
School Aid**	18,983	20,747	1,764	9.3%
Medicaid (excluding Local Cap)*	12,133	12,338	205	1.7%
Medicaid: Local Cap Takeover Initiative	235	486	251	106.8%
Mental Hygiene**	2,107	2,970	863	41.0%
CUNY	1,013	1,191	178	17.6%
Local Government Assistance	917	1,242	325	35.4%
Children and Families**	1,611	1,763	152	9.4%
Transportation	2,825	3,003	178	6.3%
Debt Service	4,104	4,652	548	13.4%
State Operations (excluding collective bargaining)	14,975	14,535	(440)	-2.9%
Collective Bargaining	93	728	635	682.8%
All Other	18,005	17,207	(798)	-4.4%

** DOH Medicaid only, excluding local cap payments.*

*** Includes Medicaid spending disbursed by such agency*

**** Unaudited Year-End Results*

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Changes to the Executive Budget

The Executive Budget 21-Day Financial Plan for 2008-09 underwent substantial revisions for two main reasons: (1) changes negotiated by the Legislature and Executive during the process of budget enactment, which included the consensus revenue forecast, the identification of new resources, the additions and restorations to the Executive Budget recommendations, and the impact of across-the-board reductions to State agencies and "non-entitlement" local assistance programs; and (2) the substantial revisions to the current-services forecast made by DOB apart from the budget enactment process. The table below summarizes the revisions to the General Fund operating forecast for 2008-09 through 2011-12.

Changes to General Fund Operating Forecast for 2008-09 Through 2011-12
(millions of dollars)

	2008-09	2009-10	2010-11	2011-12
Executive Budget 21-Day Gap Estimate	**0**	**(3,576)**	**(6,139)**	**(7,180)**
New Resources Identified in Negotiations	**1,254**	**793**	**763**	**728**
Consensus Revenue Forecast	*(300)*	*(300)*	*(300)*	*(300)*
Spending Cuts to Executive Proposal	341	190	239	275
Consensus Spending Reestimates	*395*	*285*	*285*	*250*
Health Care Financing: Cigarette Tax	265	296	292	291
Fund Balances	220	50	50	50
Property Sales	110	85	10	10
Abandoned Property	100	100	100	100
Authority Resources	60	35	35	0
Surcharges and Civil Recoveries	63	52	52	52
Additions/Restorations made in Negotiations	**(1,254)**	**(1,584)**	**(1,480)**	**(1,564)**
Education	(436)	(327)	(274)	(274)
Health and Medicaid	(234)	(180)	(200)	(197)
Human Services	(133)	(127)	(130)	(133)
Local/General Government	(127)	(65)	(69)	(69)
Higher Education	(92)	(112)	(112)	(112)
Agriculture/Environment/Housing	(35)	(7)	(5)	(1)
Criminal Justice/Homeland Security	(32)	(50)	(51)	(56)
Transportation	(15)	(7)	(5)	(5)
Economic Development	(14)	0	0	0
Mental Hygiene	(9)	(18)	(18)	(18)
Member Items	0	(110)	(129)	0
Debt Service for Capital Additions	0	(7)	(21)	(38)
Fee/Surcharge Rejections	(143)	(208)	(183)	(174)
Net Tax/Revenue Changes	16	(366)	(283)	(487)
Across-the-Board Reductions	**485**	**486**	**488**	**488**
NET IMPACT OF NEGOTIATED CHANGES	**485**	**(305)**	**(229)**	**(348)**
CURRENT SERVICES ADJUSTMENTS	**(739)**	**(1,135)**	**(1,363)**	**(1,234)**
Revenue Revisions	(532)	(712)	(691)	(645)
PEF Collective Bargaining	(254)	(265)	(399)	(399)
Additional Spending Reestimates	47	(158)	(273)	(190)
Use of Labor Reserves to Fund PEF	**254**	**0**	**0**	**0**
Enacted Budget Surplus/(Gap) Estimate	**0**	**(5,016)**	**(7,731)**	**(8,762)**

Impact on the Budget Gaps

In comparison to the 21-Day Financial Plan forecast, the budget gaps for 2009-10 through 2011-12 have increased by an average of approximately $1.5 billion. The table below summarizes the sources that contributed to the changes in the gaps. Please note that this incremental view of the current-services forecast begins with the Executive 21-Day forecast and excludes certain items, such as the consensus revenue forecast and the spending reestimates agreed to jointly by the Executive and Legislature, since these were part of the negotiated agreement.

2008-09 Enacted Budget: Impact on Budget Gaps
(millions of dollars)

	2009-10	2010-11	2011-12
EXECUTIVE 21-DAY GAPS (AFTER ACTIONS)	**(3,576)**	**(6,139)**	**(7,180)**
Current Services Impact on 21-Day Gap Estimate	**(1,135)**	**(1,363)**	**(1,234)**
Net Impact of Negotiated Changes	**(305)**	**(229)**	**(348)**
Across-the-Board Reductions	486	488	488
Budget Changes	(791)	(717)	(836)
ENACTED GAPS (AFTER ACTIONS)	**(5,016)**	**(7,731)**	**(8,762)**

The substantive negotiated changes are summarized below. Negotiations identified $1.25 billion in new resources, excluding the impact of the across-the-board reductions, to finance $1.25 billion in changes to the Executive Budget.

New resources identified in negotiations include:

- Spending Reductions/Reestimates: The Legislature and Executive identified $734 million in spending reductions and reestimates compared to the Executive Budget projections. Spending reductions totaled $341 million. These included:
  - Not authorizing a request by the Judiciary for a pay increase ($143 million in 2008-09 and $37 million thereafter). The request included funding for a retroactive payment.
  - Eliminating the proposed cap on county pre-school education costs ($20 million growing to $120 million by 2011-12). The cap would have limited county expenses to an annual growth rate, similar to the existing cap on Medicaid.
  - Eliminating the proposed implementation of the Healthy Schools Program ($5 million in 2008-09 growing to $37 million by 2010-11).
  - Reducing or eliminating a number of other initiatives in the areas of health, aging, social services, and economic development. These include Avian Flu preparation ($17 million), Brownfield remediation ($10 million), "broadband" capacity expansion ($5 million), and a range of Health and Mental Hygiene initiatives (including long-term care reform; and facilitated enrollment).

    - Spending reestimates agreed to during negotiations totaled approximately $395 million. The current-services growth for Medicaid was reduced by $250 million based on updated price and utilization trends, and by $75 million based on audit projections. The remaining reestimates were based on operating trends in a number of programs.

- Abandoned Property: The State Comptroller agreed to make available $100 million in additional abandoned property resources on a recurring basis. Abandoned property consists of bank accounts, un-cashed checks, and other resources for which an owner cannot be found or has not made a claim. The State Comptroller is solely responsible for the Fund's operation.

- Cigarette Tax Increase: Revenues from the $1.25 per pack increase will be directed to the Health Care Resources Fund. Health care costs, including Medicaid, are to be financed with any additional revenues.

- Fund Balances: These include $150 million in transfers from special revenue funds with balances in excess of what is needed to fund existing commitments and $70 million in balances from the Elderly Pharmaceutical Insurance Coverage (EPIC) premium account.

- Authority Resources: The New York Power Authority is authorized to make payments to the State for the years 2008-09 through 2010-11.

- Property Sales: Two underutilized State mental hygiene facilities, one in Brooklyn (Gateway) and the other in Manhattan (Morton Street), are expected to be sold in 2008-09, the revenues of which will be used to defray operating expenses related to the mental hygiene system.

- Surcharges/Civil Recoveries: The Enacted Budget authorizes an additional State surcharge on traffic tickets and new surcharges for alcohol and drug violations. It also includes revenues from civil recoveries by district attorneys.

The new resources financed $1.25 billion in legislative changes to the Executive Budget. The changes can be grouped into three categories: (a) additions to programs, either through simply increasing program spending or by not accepting cost-savings measures advanced by the Executive ("restorations"), (b) denial of revenues earmarked to finance programmatic spending, and (c) tax law changes.

Legislative additions and restorations to programs totaled $1.13 billion, which included aid increases for School Aid, the rejection of a number of cost-saving measures, including public assistance cost-sharing with counties, certain rate and rebasing changes in health care, and a large number of special purpose additions for agricultural, economic development, education, and other activities. Additions and restorations included:

- **Education:** The Legislature did not accept proposed changes to the Board of Cooperative Education Services (BOCES) formula; partially accepted proposed changes to the Foundation Aid formula and also made one-time additions for Foundation Aid, High Tax Aid, and other categories. In Special Education, the proposal to realign funding for preschool special education was not adopted. Outside of School Aid and Special Education, the Enacted Budget included restorations to several State programs, and additional funding on a one-time basis for selected school districts and non-profit organizations. In addition, the proposed expansion of the Quick Draw lottery game was not adopted.

- **Health Care and Medicaid:** The Legislature did not accept proposals that would have, among other things, altered the rebasing plan for nursing homes and realized administrative savings in long-term care and home health care. It also slowed the implementation of certain cost-containment measures related to hospitals and detoxification services.

- **Local Government/General Government:** The Legislature restored AIM funding for New York City ($82 million), provided $18 million to finance a restoration of the 2 percent reduction in non-entitlement local assistance, and added $12 million in special aid to certain cities. Other funding changes in this category include the costs of adding 120 new auditors to the Department of Taxation and Finance to improve audit and compliance efforts and the rejection of a proposal that would have permitted the State to pay interest at the market rate (rather than a statutory rate) on Court of Claims judgments.

- **Human Services:** The Legislature did not approve proposals that would have increased local cost-sharing for certain welfare services ($41 million) and for youth detention ($35 million); restored funding for certain TANF-financed programs ($21 million); financed the restoration of the 2 percent reduction for local welfare administration ($6 million); and added funding for a range of activities and organizations, including youth employment, worker education, and special-purpose programs. In addition, it accepted the closure of five youth facilities, rather than the seven that were recommended in the Executive Budget.

- **Higher Education:** The Legislature financed the restoration of reductions in SUNY, CUNY, and TAP, and certain other programs, and added funding for a number of special-purpose programs.

- **Criminal Justice:** The Legislature did not approve the closure of three correctional camps and one medium-term correctional facility, or provisions related to parole for certain medical conditions. It also added funding for a number of special-purpose programs and activities.

- **Mental Hygiene:** Legislative changes primarily reflect one-time targeted funding for specific non-profit providers in the Office of Mental Health (OMH) ($2 million), the Office of Mental Retardation and Developmental Disabilities (OMRDD) ($1 million), and the Office of Alcoholism and Substance Abuse Services (OASAS) ($1 million); funding for additional research positions and related costs in OMH ($2 million); and partial restoration of OMRDD provider reimbursement rate reforms proposed in the Executive Budget ($4 million growing to $16 million).

- **Transportation:** The Legislature added funding for the Rochester Genesee Regional Transportation Authority and the Capital District Transportation Authority, high-speed rail operating assistance, multi-modal projects, and Seaway trails.

- **Agriculture/Environment/Housing:** The Legislature added funding for the Neighborhood Preservation and Rural Preservation programs and a number of special-purpose programs and activities (e.g., studies, agricultural specialty grants, tenant services, historical sites, agricultural tourism, etc.)

- **Economic Development:** The Legislature added funding for Empire Zones administration and a number of special-purpose programs and activities (e.g., Griffiss Air Force Base, Plattsburgh Air Force Base, Seneca Army Depot, Watervliet Arsenal, Luther Forest Technology Development Corporation, etc.)

- **Member-Items:** The Legislature authorized a $200 million deposit to the Community Projects Fund, which finances a range of special-purpose programs and activities. The authorized deposits are to be made in installments in 2009-10 and 2010-11. In addition, the $40 million reduction in 2008-09 is to be funded in 2009-10.

The Legislature did not accept several revenue proposals valued at an estimated total of $143 million, including an auto insurance surcharge that would have been used to finance State Police and transportation safety initiatives, and a restructuring of the real property transfer fee based on sale prices, the revenues from which would have helped finance activities of the Office of Real Property Services.

Lastly, negotiations produced a package of tax law changes that has a net positive impact of $16 million in 2008-09, but results in higher costs in future years. The changes are summarized below.

2008-09 Receipts and Disbursements Forecast

This section describes the State's Financial Plan projections for receipts and disbursements based on the 2008-09 Executive Budget recommendations. The receipts forecast describes estimates for the State's principal taxes, miscellaneous receipts, and transfers from other funds. The spending projections summarize the annual growth in current-services spending and the impact of the Budget on each of the State's major areas of spending (e.g.; Medicaid, School Aid, etc.).

Financial Plan projections are presented on an All Funds basis, which encompasses activity in the General Fund, State Operating Funds, Capital Projects Funds, and Federal Operating Funds, thus providing the most comprehensive view of the financial operations of the State.

Receipts Forecast

Financial Plan receipts comprise a variety of taxes, fees, charges for State-provided services, Federal grants, and other miscellaneous receipts. The receipts estimates and projections have been prepared by DOB on a multi-year basis with the assistance of the Department of Taxation and Finance and other agencies responsible for the collection of State receipts.

2008-09 Receipts Overview

Total Receipts (millions of dollars)	2007-08 Results**	2008-09 Estimated	Annual $ Change	Annual % Change
State Operating Funds	**75,596**	**78,623**	**3,027**	**4.0%**
General Fund*	40,922	43,156	2,234	5.5%
Other State Funds	21,237	21,542	305	1.4%
Debt Service Funds	13,437	13,925	488	3.6%
All Governmental Funds	**115,420**	**119,944**	**4,524**	**3.9%**
State Operating Funds	75,596	78,623	3,027	4.0%
Capital Projects Funds	6,527	7,280	753	11.5%
Federal Operating Funds	33,297	34,041	744	2.2%

** Excludes transfers*

***Unaudited Year-End Results*

All Funds receipts are projected to total $119.9 billion, an increase of $4.5 billion over 2007-08 results. The total comprises tax receipts ($63.9 billion), Federal grants ($36.0 billion) and miscellaneous receipts ($20.1 billion). The following table summarizes the actual receipts for 2007-08 and the Enacted Budget projections for 2008-09 and 2009-10.

Total Receipts (millions of dollars)	2007-08 Results*	2008-09 Estimated	Annual $ Change	Annual % Change	2009-10 Projected	Annual $ Change	Annual % Change
General Fund	**53,094**	**55,638**	**2,544**	**4.8%**	**57,146**	**1,508**	**2.7%**
Taxes	38,395	40,610	2,215	5.8%	42,324	1,714	4.2%
Miscellaneous Receipts	2,458	2,505	47	1.9%	2,470	(35)	-1.4%
Federal Grants	69	41	(28)	-40.6%	0	(41)	-100.0%
Transfers	12,172	12,482	310	2.5%	12,352	(130)	-1.0%
State Funds	**80,371**	**83,910**	**3,539**	**4.4%**	**87,944**	**4,034**	**4.8%**
Taxes	60,871	63,904	3,033	5.0%	67,088	3,184	5.0%
Miscellaneous Receipts	19,431	19,964	533	2.7%	20,855	891	4.5%
Federal Grants	69	42	(27)	-39.1%	1	(41)	-97.6%
All Funds	**115,420**	**119,944**	**4,524**	**3.9%**	**125,087**	**5,143**	**4.3%**
Taxes	60,871	63,904	3,033	5.0%	67,088	3,184	5.0%
Miscellaneous Receipts	19,640	20,084	444	2.3%	20,965	881	4.4%
Federal Grants	34,909	35,956	1,047	3.0%	37,034	1,078	3.0%

**Unaudited Year-End Results*

2008-09

- Total All Funds receipts in 2008-09 are expected to reach $119.9 billion, an increase of $4.5 billion, or 3.9 percent from 2007-08 results. All Funds tax receipts are projected to grow by more than $3.0 billion. All Funds Federal grants are expected to increase by just over $1.0 billion, or 3.0 percent. All Funds Miscellaneous receipts are projected to increase by $444 million, or 2.3 percent.

- After controlling for the impact of all policy changes, base tax revenue growth is estimated to be 2.6 percent for fiscal year 2008-09.

- Total State Funds receipts are projected to be $83.9 billion, an increase of $3.5 billion, or 4.4 percent from 2007-08 receipts.

- Total General Fund receipts are projected at $55.6 billion, an increase of $2.5 billion, or 4.8 percent from 2007-08 results. General Fund tax receipt growth is projected to be 5.8 percent over 2007-08 results and General Fund miscellaneous receipts are projected to increase by $47 million.

Total Receipts (millions of dollars)							
	2009-10 Projected	2010-11 Projected	Annual $ Change	Annual % Change	2011-12 Projected	Annual $ Change	Annual % Change
General Fund	**57,146**	**59,774**	**2,628**	**4.6%**	**62,744**	**2,970**	**5.0%**
Taxes	42,324	44,389	2,065	4.9%	46,892	2,503	5.6%
State Funds	**87,944**	**91,492**	**3,548**	**4.0%**	**95,204**	**3,712**	**4.1%**
Taxes	67,088	70,531	3,443	5.1%	74,276	3,745	5.3%
All Funds	**125,087**	**129,676**	**4,589**	**3.7%**	**135,052**	**5,376**	**4.1%**
Taxes	67,088	70,531	3,443	5.1%	74,276	3,745	5.3%

Overall, receipts growth after 2008-09 is expected to be moderate at first then regain strength consistent with the U.S. and New York economic forecast.

- Total All Funds receipts in 2009-10 are projected to reach $125.1 billion, an increase of $5.1 billion, or 4.3 percent from 2008-09 estimates. All Funds receipts in 2010-11 are expected to increase by $4.6 billion (3.7 percent) over the prior year. In 2011-12, receipts are expect to increase by nearly $5.4 billion (4.1 percent) over 2010-11.

- All Funds tax receipts are expected to increase by 5.0 percent in 2009-10, 5.1 percent in 2010-11 and 5.3 percent in 2011-12.

- Total State Funds receipts are projected to be over $87.9 billion in 2009-10, nearly $91.5 billion in 2010-11 and $95.2 billion in 2011-12.

- Total General Fund receipts are projected to be $57.1 billion in 2009-10, $59.8 billion in 2010-11 and roughly $62.7 billion in 2011-12.

Base Growth

Governmental Funds Actual and Base Tax Receipts Growth (percent growth)			
State Fiscal Year	Actual Receipts	Base Receipts	Personal Income
2007-08*	3.6	6.0	5.7
2008-09	5.0	2.6	2.5
2009-10	5.0	6.0	3.9
2010-11	5.1	5.4	5.0
2011-12	5.3	5.6	5.1

**Unaudited Year-End Results*

Base growth, adjusted for law changes, in tax receipts for fiscal year 2007-08 was 6.0 percent. This was the first time in four years growth fell below 9 percent. The relatively weak growth was the result of:

- Reductions in finance sector activities such as high-yield debt underwriting and mergers and acquisitions, which created a drag on finance sector wage growth;
- Declining corporate and banking income in the face of the sub-prime mortgage crisis; and
- A much weaker residential and commercial real-estate market.

The strong economic growth, which was concentrated in downstate New York and drove receipts growth over the past several years, is expected to give way to more moderate growth over the Financial Plan forecast period. After recovering to 6.0 percent in 2009-10, base receipts growth is expected to moderate in 2010-11 and beyond. Base growth is expected to remain above 5.0 percent throughout the forecast period. Actual receipts are expected to grow more rapidly than the underlying base in 2008-09, reflecting the impact of tax actions taken with this Budget. As the table above indicates, base receipts growth closely matches expected growth in personal income over the forecast period, with the exception of 2009-10 and 2010-11 when personal income growth lags the rebound in base business receipts growth by one year.

Personal Income Tax

Personal Income Tax
(millions of dollars)

	2007-08 Results*	2008-09 Estimated	Annual $ Change	Annual % Change	2009-10 Projected	Annual $ Change	Annual % Change
General Fund	**22,759**	**23,921**	**1,162**	**5.1%**	**24,816**	**895**	**3.7%**
Gross Collections	43,170	45,613	2,443	5.7%	47,446	1,833	4.0%
Refunds	(6,606)	(7,463)	(857)	13.0%	(7,182)	281	-3.8%
STAR	(4,664)	(4,693)	(29)	0.6%	(5,383)	(690)	14.7%
RBTF	(9,141)	(9,536)	(395)	4.3%	(10,065)	(529)	5.5%
State/All Funds	**36,564**	**38,150**	**1,586**	**4.3%**	**40,264**	**2,114**	**5.5%**
Gross Collections	43,170	45,613	2,443	5.7%	47,446	1,833	4.0%
Refunds	(6,606)	(7,463)	(857)	13.0%	(7,182)	281	-3.8%

**Unaudited Year-End Results*

All Funds personal income tax receipts, which reflects the net of gross payments minus refunds, for 2008-09 are estimated at $38.1 billion, an increase of nearly $1.6 billion or 4.3 percent over the prior year. Gross receipts are projected to increase 5.7 percent. The relatively modest increase is primarily attributable to a strong settlement on 2007 tax year liabilities, offset by slow growth in withholding of approximately $850 million, or 2.9 percent. This reflects a weak forecast in overall wage growth resulting from the forecast economic slowdown, and an outright decline in financial sector bonus compensation. Also, estimated taxes for tax year 2008 liabilities are projected to decline by approximately $300 million (3.7 percent) from 2007, reflecting large drops in capital gains realizations (16 percent) and slow growth in other non-wage income.

The weakness associated with tax year 2008 liabilities is partly offset by the strong settlement on 2007 tax year returns noted above, with extension payments expected to increase by over $1.5 billion (50.1 percent) and payments with final returns increasing by over $350 million (18.9 percent). The growth in these components is primarily attributable to robust growth in gains (15 percent) and other income, especially among a fairly small group of high-income taxpayers.

Finally, refunds are expected to increase by approximately $850 million (13.0 percent) in part due to an increase in the fixed amount of refunds the Tax Department pays from January through March, from $1.5 billion to $1.75 billion, as well as an expected increase in refunds for high-income taxpayers who file extension returns in October, many of whom likely overpaid when filing their extensions in April 2008. There is a historical relationship between October-December refunds and April extension payments, suggesting some of the extraordinary spike in extension payments will ultimately be refunded.

Personal Income Tax Fiscal Year Collection Components
All Funds
(millions of dollars)

	2007-08 (Results**)	2008-09 (Estimated)	2009-10 (Projected)	2010-11 (Projected)	2011-12 (Projected)
Receipts					
Withholding	28,440	29,276	31,368	33,070	35,558
Estimated Payments	11,640	12,852	12,756	14,026	14,730
Current Year	8,592	8,277	9,301	10,151	10,605
Prior Year*	3,048	4,575	3,455	3,875	4,125
Final Returns	2,167	2,538	2,336	2,493	2,659
Current Year	206	207	207	207	207
Prior Year*	1,961	2,331	2,129	2,286	2,452
Delinquent Collections	923	947	986	1,027	1,065
Gross Receipts	43,170	45,613	47,446	50,616	54,012
Refunds					
Prior Year*	4,286	4,819	4,438	4,788	5,193
Previous Years	341	290	310	330	330
Current Year*	1,500	1,750	1,750	1,750	1,750
State-City Offset*	479	604	684	758	841
Total Refunds	6,606	7,463	7,182	7,626	8,114
Net Receipts	36,564	38,150	40,264	42,990	45,898

** These components, collectively, are known as the "settlement" on the prior year's tax liability.*

*** Unaudited Year-End Results*

General Fund income tax receipts for 2008-09, which are net of deposits to the Revenue Bond Tax Fund (RBTF) and STAR Fund, are estimated to increase by $1.2 billion (5.1 percent). Deposits to the STAR Fund are projected to increase by $29 million (0.6 percent) reflecting the impact of base program growth offset by Enacted Budget reductions to the program. Transfers to the RBTF, which equal 25 percent of net collections, are expected to increase by the same percentage as net collections (4.3 percent) or approximately $400 million.

Personal Income Tax
(millions of dollars)

	2009-10 Projected	2010-11 Projected	Annual $ Change	Annual % Change	2011-12 Projected	Annual $ Change	Annual % Change
General Fund	**24,816**	**26,333**	**1,517**	**6.1%**	**28,229**	**1,896**	**7.2%**
Gross Collections	47,446	50,616	3,170	6.7%	54,012	3,396	6.7%
Refunds	(7,182)	(7,626)	(444)	6.2%	(8,114)	(488)	6.4%
STAR	(5,383)	(5,910)	(527)	9.8%	(6,195)	(285)	4.8%
RBTF	(10,065)	(10,747)	(682)	6.8%	(11,474)	(727)	6.8%
State/All Funds	**40,264**	**42,990**	**2,726**	**6.8%**	**45,899**	**2,909**	**6.8%**
Gross Collections	47,446	50,616	3,170	6.7%	54,012	3,396	6.7%
Refunds	(7,182)	(7,626)	(444)	6.2%	(8,113)	(488)	6.4%

In general, income tax growth for 2009-10 and 2010-11 is governed by projections of growth in taxable personal income and its major components, including wages, interest and dividend earnings, realized taxable capital gains, and business net income, and the impact of tax law changes. Projections for 2009-10 and 2010-11 reflect the impact of Enacted Budget legislation that strengthens the Tax Department's compliance tools, extension of tax shelter legislation, and restructuring of fees paid by LLCs.

All Funds personal income tax projected receipts for 2009-10 of slightly under $40.3 billion reflect an increase of $2.1 billion (5.5 percent) above the 2008-09 estimate. The forecast reflects a slow but steady recovery from the 2008 recession, and the impact of legislation described above. All Funds receipts for 2010-11 of $43 billion are $2.7 billion (6.8 percent) above 2009-10, reflecting continued economic recovery and growth.

General Fund income tax receipts are projected to increase by just under $900 million (3.7 percent) in 2009-10. The change reflects the growth in net receipts discussed above, offset by a $690 million (14.7 percent) increase in the STAR Fund transfer mainly to finance the continuation of the second phase of the middle class rebate program which will be delayed for one year in 2008-09. Also, the RBTF transfer is projected to increase by $529 million (5.5 percent). General Fund receipts for 2010-11 are projected to increase over 2009-10 by slightly over $1.5 billion. This reflects 6.8 percent growth in net collections and the RBTF transfer, offset by an increase in the STAR Fund transfer of $527 million (9.8 percent) mainly to fund the delayed third and final phase of the middle class rebate program.

All funds personal income tax receipts are expected to grow by 6.8 percent to $45.9 billion in 2011-12. General Fund receipts are expected to grow by 7.2 percent to $28.2 billion.

User Taxes and Fees

User Taxes and Fees (millions of dollars)

	2007-08 Results*	2008-09 Estimated	Annual $ Change	Annual % Change	2009-10 Projected	Annual $ Change	Annual % Change
General Fund	**8,555**	**8,937**	**382**	**4.5%**	**9,258**	**321**	**3.6%**
Sales Tax	7,945	8,186	241	3.0%	8,481	295	3.6%
Cigarette and Tobacco Taxes	409	433	24	5.9%	430	(3)	-0.7%
Motor Vehicle Fees	(51)	61	112	N/A	81	20	32.8%
Alcoholic Beverage Taxes	205	209	4	2.0%	214	5	2.4%
ABC License Fees	47	48	1	2.1%	52	4	8.3%
State/All Funds	**13,993**	**14,820**	**827**	**5.9%**	**15,298**	**478**	**3.2%**
Sales Tax	11,296	11,655	359	3.2%	12,076	421	3.6%
Cigarette and Tobacco Taxes	976	1,322	346	35.5%	1,343	21	1.6%
Motor Fuel	525	535	10	1.9%	538	3	0.6%
Motor Vehicle Fees	748	848	100	13.4%	870	22	2.6%
Highway Use Tax	148	155	7	4.7%	155	0	0.0%
Alcoholic Beverage Taxes	205	209	4	2.0%	214	5	2.4%
ABC License Fees	48	48	0	0.0%	52	4	8.3%
Auto Rental Tax	47	48	1	2.1%	50	2	4.2%

**Unaudited Year-End Results*

All Funds user taxes and fees receipts for 2008-09 are estimated to be $14.8 billion, an increase of $827 million or 5.9 percent from 2007-08. Sales tax receipts are expected to increase by $359 million from the prior year due to tax law changes (voluntary compliance, vendor registration, adjusting not-for-profit tax exemption, sales tax nexus) and a base growth of 2.9 percent. Non-sales tax user taxes and fees are estimated to increase by $468 million from 2007-08 mainly due to an increase in cigarette tax and motor vehicle fee collections. The increase in cigarette tax collections is due to an increase in the cigarette tax rate from $1.50 per pack to $2.75 per pack, effective June 3, 2008, and increased enforcement efforts. The increase in motor vehicle fee collections is due to the implementation of the Western Hemisphere Travel Initiative.

General Fund user taxes and fees receipts are expected to total $8.9 billion in 2008-09, an increase of $382 million or 4.5 percent from 2007-08. The increase reflects an increase in sales tax receipts of $241 million, motor vehicle fee collections of $112 million and cigarette tax collections of $24 million.

All Funds user taxes and fees receipts for 2009-10 are projected to be $15.3 billion, an increase of $478 million, or 3.2 percent from 2008-09. General Fund user taxes and fees receipts are projected to total $9.3 billion in 2009-10, an increase of $321 million, or 3.6 percent from 2008-09. This increase largely reflects a projected increase in sales tax due to base growth and the full implementation of tax law changes.

User Taxes and Fees
(millions of dollars)

	2009-10 Projected	2010-11 Projected	Annual $ Change	Annual % Change	2011-12 Projected	Annual $ Change	Annual % Change
General Fund	**9,258**	**9,602**	**344**	**3.7%**	**9,975**	**373**	**3.9%**
Sales Tax	8,481	8,800	319	3.8%	9,145	345	3.9%
Cigarette and Tobacco Taxes	430	426	(4)	-0.9%	425	(1)	-0.2%
Motor Vehicle Fees	81	109	28	34.6%	130	21	19.3%
Alcoholic Beverage Taxes	214	219	5	2.3%	223	4	1.8%
ABC License Fees	52	48	(4)	-7.7%	52	4	8.3%
State/All Funds	**15,298**	**15,767**	**469**	**3.1%**	**16,299**	**532**	**3.4%**
Sales Tax	12,076	12,530	454	3.8%	13,021	491	3.9%
Cigarette and Tobacco Taxes	1,343	1,327	(16)	-1.2%	1,324	(3)	-0.2%
Motor Fuel	538	541	3	0.6%	544	3	0.6%
Motor Vehicle Fees	870	892	22	2.5%	918	26	2.9%
Highway Use Tax	155	158	3	1.9%	164	6	3.8%
Alcoholic Beverage Taxes	214	219	5	2.3%	223	4	1.8%
ABC License Fees	52	49	(3)	-5.8%	53	4	8.2%
Auto Rental Tax	50	51	1	2.0%	52	1	2.0%

All Funds user taxes and fees are projected to increase by $469 million in 2010-11 and $532 million in 2011-12.

Business Taxes

Business Taxes (millions of dollars)							
	2007-08 Results*	2008-09 Estimated	Annual $ Change	Annual % Change	2009-10 Projected	Annual $ Change	Annual % Change
General Fund	**6,018**	**6,559**	**541**	**9.0%**	**6,925**	**366**	**5.6%**
Corporate Franchise Tax	3,446	3,706	260	7.5%	4,240	534	14.4%
Corporation & Utilities Tax	603	613	10	1.7%	623	10	1.6%
Insurance Tax	1,089	1,171	82	7.5%	1,197	26	2.2%
Bank Tax	880	1,069	189	21.5%	865	(204)	-19.1%
State/All Funds	**8,231**	**8,782**	**551**	**6.7%**	**9,215**	**433**	**4.9%**
Corporate Franchise Tax	3,997	4,220	223	5.6%	4,830	610	14.5%
Corporation & Utilities Tax	802	816	14	1.7%	827	11	1.3%
Insurance Tax	1,219	1,300	81	6.6%	1,323	23	1.8%
Bank Tax	1,058	1,242	184	17.4%	998	(244)	-19.6%
Petroleum Business Tax	1,155	1,204	49	4.2%	1,237	33	2.7%

**Unaudited Year-End Results*

All Funds business tax receipts for 2008-09 of $8.8 billion are estimated to increase by $551 million or 6.7 percent over the prior year. The estimates reflect a net increase in receipts of $664 million from enacted provisions that will close loopholes, restructure and streamline fees and minimum taxes, increase tax compliance and provide certain business tax reductions. Absent these provisions, All Funds business tax receipts are expected to decline by $113 million or 1.4 percent. The loophole provisions include: decoupling from the Federal Qualified Production Activity Income deduction ($56 million), fully closing the REIT/RIC loophole ($50 million) and subjecting credit card companies with a qualifying number of customers or receipts in New York State to the bank tax ($57 million).

The Enacted Budget also reflects legislation that will reduce business tax receipts by $59 million in 2008-09. That legislation will extend the ITC for the financial services industry for three additional years, through September 30, 2011 ($35 million), extend the Power for Jobs program by one-year ($15 million), increase and extend the State film tax credit ($5 million), and increase the amount of low-income housing credits the Commissioner of Housing and Community Renewal may allocate by $4 million.

All Funds non-audit business tax receipts before these enacted tax initiatives are estimated to increase 3.5 percent in 2008-09. This overall increase reflects a moderation in the growth of non-audit corporate franchise tax receipts to roughly 2.9 percent. Total corporate franchise tax receipts for 2008-09 of $4.2 billion reflect the Enacted Budget tax legislation described above and decreasing corporate profits in 2008.

All Funds non-audit bank tax receipts before enacted tax initiatives are projected to decrease by 0.1 percent. Total bank tax receipts for 2008-09 of $1.2 billion reflect the Enacted Budget tax legislation described above and an increase in audit receipts from last year's moderate level.

Projected All Funds non-audit business tax receipts for 2008-09 also reflect growth in corporation and utilities tax receipts of 3.3 percent, insurance tax receipts of 7 percent and petroleum business tax receipts of 4.4 percent. All Funds audit receipts from all business taxes are projected to decline by 4.2 percent, or $59 million, from the relatively high level of the prior year.

General Fund business tax receipts for 2008-09 of $6.6 billion are estimated to increase $541 million, or 9 percent over the prior year. Absent Enacted Budget tax law changes, General Fund business tax receipts are expected to decline by $82 million, or 1.4 percent. More specifically, estimated 2008 corporate franchise tax liability after adjusting for enacted tax initiatives is estimated to decline by 2.7 percent, consistent with the revised corporate profits estimate. Business tax receipts deposited to the General Fund reflect the All Funds trends and the enacted tax initiatives discussed above.

All Funds business tax receipts for 2009-10 are projected to increase $433 million, or 4.9 percent, to $9.2 billion. This change reflects increases in corporate franchise tax, corporation and utilities taxes, insurance taxes and petroleum business taxes receipts, partially offset by a moderate decrease in bank tax receipts.

Business Taxes (millions of dollars)							
	2009-10 Projected	2010-11 Projected	Annual $ Change	Annual % Change	2011-12 Projected	Annual $ Change	Annual % Change
General Fund	**6,925**	**7,047**	**122**	**1.8%**	**7,190**	**143**	**2.0%**
Corporate Franchise Tax	4,240	4,224	(16)	-0.4%	4,392	168	4.0%
Corporation & Utilities Tax	623	632	9	1.4%	636	4	0.6%
Insurance Tax	1,197	1,236	39	3.3%	1,280	44	3.6%
Bank Tax	865	955	90	10.4%	882	(73)	-7.6%
State/All Funds	**9,215**	**9,357**	**142**	**1.5%**	**9,526**	**169**	**1.8%**
Corporate Franchise Tax	4,830	4,809	(21)	-0.4%	5,002	193	4.0%
Corporation & Utilities Tax	827	837	10	1.2%	842	5	0.6%
Insurance Tax	1,323	1,365	42	3.2%	1,414	49	3.6%
Bank Tax	998	1,103	105	10.5%	1,018	(85)	-7.7%
Petroleum Business Tax	1,237	1,243	6	0.5%	1,250	7	0.6%

For 2010-11, All Funds business tax receipts are projected to increase by 1.5 percent, to $9.4 billion. This increase reflects increases in bank tax, insurance tax, corporation and utilities tax and petroleum business tax receipts, largely offset by a small decrease in corporate franchise tax receipts, as a result of an expected significant increase in Brownfield credit claims. For 2011-12, All Funds business tax receipts are projected to increase by 1.8 percent to $9.5 billion.

Other Taxes

Other Taxes (millions of dollars)							
	2007-08 Results*	2008-09 Estimated	Annual $ Change	Annual % Change	2009-10 Projected	Annual $ Change	Annual % Change
General Fund	**1,064**	**1,194**	**130**	**12.2%**	**1,325**	**131**	**11.0%**
Estate Tax	1,037	1,170	133	12.8%	1,301	131	11.2%
Gift Tax	1	0	(1)	-100.0%	0	0	0.0%
Real Property Gains Tax	1	0	(1)	-100.0%	0	0	0.0%
Pari-mutuel Taxes	24	23	(1)	-4.2%	23	0	0.0%
All Other Taxes	1	1	0	0.0%	1	0	0.0%
State/All Funds	**2,085**	**2,151**	**66**	**3.2%**	**2,311**	**160**	**7.4%**
Estate Tax	1,037	1,170	133	12.8%	1,301	131	11.2%
Gift Tax	1	0	(1)	-100.0%	0	0	0.0%
Real Property Gains Tax	1	0	(1)	-100.0%	0	0	0.0%
Real Estate Transfer Tax	1,021	957	(64)	-6.3%	986	29	3.0%
Pari-mutuel Taxes	24	23	(1)	-4.2%	23	0	0.0%
All Other Taxes	1	1	0	0.0%	1	0	0.0%

**Unaudited Year-End Results*

All Funds other tax receipts for 2008-09 are estimated to be nearly $2.2 billion, up $66 million or 3.2 percent from 2007-08 receipts, reflecting growth in estate tax receipts due to an anticipated increase in the number of large estate tax payments and declines in the real estate transfer tax. General Fund other tax receipts are expected to total $1.2 billion in fiscal year 2008-09, an increase of $130 million.

All Funds other tax receipts in 2009-10 are projected to be over $2.3 billion, up $160 million or 7.5 percent from 2008-09, reflecting modest growth in real estate transfer tax receipts as well as growth in estate tax receipts. General Fund receipts for 2009-10 are projected to total approximately $1.3 billion, an increase of $131 million.

Other Taxes
(millions of dollars)

	2009-10 Projected	2010-11 Projected	Annual $ Change	Annual % Change	2011-12 Projected	Annual $ Change	Annual % Change
General Fund	**1,325**	**1,408**	**83**	**6.3%**	**1,498**	**90**	**6.4%**
Estate Tax	1,301	1,384	83	6.4%	1,474	90	6.5%
Gift Tax	0	0	0	0.0%	0	0	0.0%
Real Property Gains Tax	0	0	0	0.0%	0	0	0.0%
Pari-mutuel Taxes	23	23	0	0.0%	23	0	0.0%
All Other Taxes	1	1	0	0.0%	1	0	0.0%
State/All Funds	**2,311**	**2,419**	**108**	**4.7%**	**2,555**	**136**	**5.6%**
Estate Tax	1,301	1,384	83	6.4%	1,474	90	6.5%
Gift Tax	0	0	0	0.0%	0	0	0.0%
Real Property Gains Tax	0	0	0	0.0%	0	0	0.0%
Real Estate Transfer Tax	986	1,011	25	2.5%	1,057	46	4.5%
Pari-mutuel Taxes	23	23	0	0.0%	23	0	0.0%
All Other Taxes	1	1	0	0.0%	1	0	0.0%

The 2010-11 All Funds receipts projection for other taxes is just over $2.4 billion, up $108 million or 4.7 percent over the 2009-10 receipts total. Growth in the estate tax is projected to follow expected increases in household net worth and receipts from the real estate transfer tax continue to reflect the slow growth in the housing market.

The 2011-12 All Funds receipts projection for other taxes is approximately $2.6 billion, up $136 million or 5.6 percent over 2010-11 receipts total. The forecast reflects continued increases in household net worth as well as in the value of real property transfers.

Miscellaneous Receipts and Federal Grants

Miscellaneous Receipts and Federal Grants (millions of dollars)							
	2007-08 Results*	2008-09 Estimated	Annual $ Change	Annual % Change	2009-10 Projected	Annual $ Change	Annual % Change
General Fund	**2,527**	**2,546**	**19**	**0.8%**	**2,470**	**(76)**	**-3.0%**
Miscellaneous Receipts	2,458	2,505	47	1.9%	2,470	(35)	-1.4%
Federal Grants	69	41	(28)	-40.6%	0	(41)	-100.0%
State Funds	**19,500**	**20,006**	**506**	**2.6%**	**20,856**	**850**	**4.2%**
Miscellaneous Receipts	19,431	19,964	533	2.7%	20,855	891	4.5%
Federal Grants	69	42	(27)	-39.1%	1	(41)	-97.6%
All Funds	**54,549**	**56,040**	**1,491**	**2.7%**	**57,999**	**1,959**	**3.5%**
Miscellaneous Receipts	19,640	20,084	444	2.3%	20,965	881	4.4%
Federal Grants	34,909	35,956	1,047	3.0%	37,034	1,078	3.0%

Unaudited Year-End Results

All Funds miscellaneous receipts include moneys received from HCRA financing sources, SUNY tuition and patient income, lottery receipts for education, assessments on regulated industries, and a variety of fees and licenses. All Funds miscellaneous receipts are projected to total $20.1 billion in 2008-09, an increase of $444 million from 2007-08 largely driven by growth in: lottery revenues, including VLTs ($314 million); SUNY hospital revenues ($168 million); and HCRA revenues excluding the State cigarette tax ($85 million).

Federal grants help pay for State spending on Medicaid, temporary and disability assistance, mental hygiene, School Aid, public health, and other activities. Annual changes to Federal grants generally correspond to changes in federally-reimbursed spending. Accordingly, DOB typically expects that Federal reimbursement will be received in the State fiscal year in which spending occurs, but timing differences sometimes varies. Federal grants are projected to total nearly $36.0 billion in 2008-09, an increase of over $1.0 billion from 2007-08. Federal spending is expected to increase for public health ($209 million), Medicaid ($257 million), homeland security ($78 million) and temporary and disability assistance ($175 million).

General Fund miscellaneous receipts collections are estimated to be approximately $2.5 billion in 2008-09, up $47 million from 2007-08 receipts. This increase is primarily due to an increase in Monroe County's Medicaid sales tax intercept payments and additional abandoned property receipts. General Fund Federal grants are expected to decline by $28 million from the prior year, one-half which is due to the possible loss of the Federal Medicare Part D receipts if the State converts its retiree contracted Medicare Part D subsidy for State retirees.

All Funds miscellaneous receipts are projected to total nearly $21.0 billion in 2009-10, an increase of $881 million from the current year, driven by: growth in programs financed with authority bond proceeds ($1.0 billion), including spending for economic development, environment, education and mental health; offset by a reduction in expected HCRA revenues ($213 million). Federal grants are projected to total $37.0 billion in 2009-10, an increase of $1.0 billion from the current year. Federal spending is expected to increase for Medicaid ($958 million) and Elections ($114 million). These increases would be slightly offset by a decline in lottery revenues of $45 million, due to the expected sale of development rights of the Aqueduct VLT facility during 2008-09, and the decrease of approximately $14 million due to the potential loss of the Medicare Part D Subsidy should a conversion to a contracted Medicare Part D plan. Such a conversion would have no negative impact on retirees while potentially reducing State spending. In most cases, the grant levels reflect projected changes in State spending levels and a corresponding change in estimated Federal reimbursement, not changes in aid levels for New York authorized by Congress.

General Fund miscellaneous receipts collections in 2009-10 are projected to fall to just under $2.5 billion, down $35 million from 2008-09 estimates, due to the loss of revenue from the State of New York Mortgage Authority.

Miscellaneous Receipts and Federal Grants (millions of dollars)

	2009-10 Projected	2010-11 Projected	Annual $ Change	Annual % Change	2011-12 Projected	Annual $ Change	Annual % Change
General Fund	**2,470**	**2,471**	**1**	**0.0%**	**2,234**	**(237)**	**-9.6%**
Miscellaneous Receipts	2,470	2,471	1	0.0%	2,234	(237)	-9.6%
Federal Grants	0	0	0	0.0%	0	0	0.0%
State Funds	**20,856**	**20,960**	**104**	**0.5%**	**20,928**	**(32)**	**-0.2%**
Miscellaneous Receipts	20,855	20,959	104	0.5%	20,927	(32)	-0.2%
Federal Grants	1	1	0	0.0%	1	0	0.0%
All Funds	**57,999**	**59,145**	**1,146**	**2.0%**	**60,776**	**1,631**	**2.8%**
Miscellaneous Receipts	20,965	21,070	105	0.5%	21,037	(33)	-0.2%
Federal Grants	37,034	38,075	1,041	2.8%	39,739	1,664	4.4%

In 2010-11, General Fund miscellaneous receipts and Federal grants are projected to be nearly $2.5 billion, virtually unchanged from 2009-10.

2008-09 Disbursements Forecast

Total Disbursements (millions of dollars)

	2007-08 Results**	2008-09 Enacted	Annual $ Change	Annual % Change	Adjusted % Change***
State Operating Funds	**77,001**	**80,862**	**3,861**	**5.0%**	**4.5%**
General Fund *	50,611	50,811	200	0.4%	-0.1%
Other State Funds	22,254	25,338	3,084	13.9%	13.4%
Debt Service Funds	4,136	4,713	577	14.0%	14.0%
All Governmental Funds	**116,056**	**121,606**	**5,550**	**4.8%**	**4.5%**
State Operating Funds	77,001	80,862	3,861	5.0%	4.5%
Capital Projects Funds	6,131	7,080	949	15.5%	15.5%
Federal Operating Funds	32,924	33,664	740	2.2%	2.2%
General Fund, incl. Transfers	**53,385**	**56,361**	**2,976**	**5.6%**	**5.1%**

**Excludes transfers.*

*** Unaudited Year-End Results*

**** Excludes recent labor settlements ($254 million General Fund cost; $362 million State Operating Funds cost)*

State Operating Funds spending, which includes the General Fund, debt service, and other operating funds supported by assessments, tuition, HCRA resources and other non-Federal revenues, is projected to total $80.9 billion in 2008-09. All Funds spending is projected to total $121.6 billion in 2008-09. The major sources of annual spending change between 2007-08 and 2008-09 (after Enacted Budget actions) are summarized in the following table.

2008-09 Enacted Budget Spending Projections -- After Enacted Budget Actions
Major Sources of Annual Change
(millions of dollars)

	General Fund **	Other State Funds***	Total State Operating Funds	Capital Projects Funds	Federal Operating Funds	Total All Funds
2007-08 Results*	**50,611**	**26,390**	**77,001**	**6,131**	**32,924**	**116,056**
Medicaid Transparency Adjustment	(2,655)	2,655	0	0	0	0
Major Functions						
Public Health:						
Medicaid (DOH only)	198	258	456	0	257	713
Public Health/Aging	(36)	195	159	46	152	357
K-12 Education:						
School Aid	1,629	135	1,764	0	37	1,801
All Other Education Aid	72	(3)	69	84	59	212
STAR	0	35	35	0	0	35
Higher Education	182	10	192	81	12	285
Social Services:						
Temporary and Disability Assistance	(341)	2	(339)	0	164	(175)
Children and Family Services	158	1	159	(1)	18	176
Mental Hygiene	98	59	157	43	(21)	179
Transportation	8	182	190	353	5	548
General State Charges	(140)	58	(82)	0	16	(66)
Debt Service	144	404	548	0	0	548
All Other Changes						
Economic Development	1	56	57	268	0	325
PEF Labor Settlement	254	108	362	0	0	362
Local Government Aid	325	0	325	0	0	325
Correctional Services	(42)	6	(36)	36	32	32
Empire State Stem Cell Trust Fund	0	50	50	0	0	50
Homeland Security	55	0	55	2	80	137
Parks and Recreation	(6)	(3)	(9)	68	(2)	57
State Equipment Financing	0	0	0	102	0	102
Elections	7	3	10	0	54	64
All Other	289	(550)	(261)	(133)	(123)	(517)
2008-09 Enacted Budget Estimate	**50,811**	**30,051**	**80,862**	**7,080**	**33,664**	**121,606**
Annual Dollar Change, incl. MA adjust	*200*	*3,661*	*3,861*	*949*	*740*	*5,550*
Annual Percent Change	*0.4%*	*12.6%*	*5.0%*	*15.5%*	*2.2%*	*4.8%*

**Unaudited Year-End Results.*

***Excludes Transfers*

****Includes State Special Revenue and Debt Service Funds*

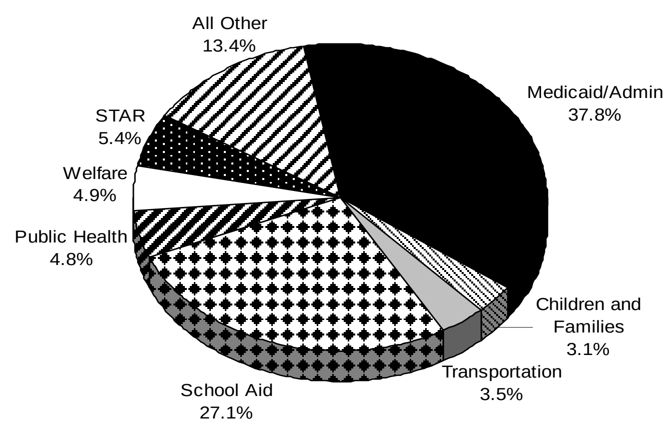
The spending forecast for each of the State's financial plan categories follows. In general, the spending changes are driven by two components: the current-services estimate for each area or activity; and the impact of the Enacted Budget actions.

Projected current-services disbursements are based on agency staffing levels, program caseloads, formulas contained in State and Federal law, inflation and other factors. The factors that affect spending estimates vary by program. For example, welfare spending is based primarily on anticipated caseloads that are estimated by analyzing historical trends, projected economic conditions, and changes in Federal law. All projections account for the timing of payments, since not all the amounts appropriated in the Budget are disbursed in the same fiscal year.

Grants to Local Governments

Grants to Local Governments (Local Assistance) include payments to local governments, school districts, healthcare providers, and other local entities, as well as certain financial assistance to, or on behalf of, individuals, families, and nonprofit organizations. Local Assistance comprises 71 percent of All Funds spending.

2008-09 All Funds Local Assistance Spending
$86.3 Billion



Local Assistance Spending Projections (millions of dollars)						
	2007-08 Results*	Medicaid Allocation	2007-08 Adjusted	2008-09 Enacted	Annual $ Change	Annual % Change
General Fund	**36,412**	**49**	**36,461**	**39,126**	**2,665**	**7.3%**
Other State Support	16,157	598	16,755	17,230	475	2.8%
State Operating Funds	**52,570**	**647**	**53,217**	**56,356**	**3,140**	**5.9%**
Capital Project Funds	1,078	0	1,078	571	(508)	-47.1%
Federal Operating Funds	29,547	(784)	28,763	29,349	586	2.0%
All Funds	**83,195**	**(137)**	**83,058**	**86,276**	**3,218**	**3.9%**

**Unaudited Year-End Results*

In 2008-09, All Funds spending for local assistance is expected to total $86.3 billion. Total spending comprises State Aid to medical assistance providers and public health programs ($36.7 billion); State Aid to school districts, universities, and tuition assistance ($33.0 billion); temporary and disability assistance ($4.2 billion); mental hygiene programs ($3.6 billion); transportation ($3.0 billion); children and family services ($2.5 billion); and local government assistance ($1.2 billion). Other local assistance programs include criminal justice, economic development, housing, parks and recreation, and environmental quality. The following chart highlights proposed local assistance annual spending changes from 2007-08 to 2008-09 by major program and/or agency.

Local Assistance Spending Projections
Major Sources of Annual Change
(millions of dollars)

	General Fund	State Operating Funds	All Governmental Funds
2007-08 Results*	**36,412**	**52,570**	**83,195**
Medicaid Allocation Adjustment	49	647	(137)
2007-08 Adjusted	**36,461**	**53,217**	**83,058**
School Aid	1,629	1,764	1,800
Medicaid (incl. Admin)	202	460	717
Local Government Assistance	324	324	324
City University	178	178	178
Children and Families	151	152	168
Other Education Aid	65	67	111
Mental Hygiene	197	863	95
Transportation	4	177	(267)
Temporary and Disability Assistance	(319)	(318)	(181)
Economic Development	(45)	(45)	(101)
All Other	278	(483)	373
2008-09 Enacted Budget	**39,126**	**56,356**	**86,276**
Annual Dollar Change	*2,665*	*3,140*	*3,218*
Annual Percent Change	*7.3%*	*5.9%*	*3.9%*

**Unaudited Year-End Results*

For 2008-09, All Funds local assistance spending is projected to total $86.3 billion, an increase of $3.2 billion (3.9 percent) over the current year. The growth is largely driven by projected increases in School Aid ($1.8 billion) and Medicaid ($717 million). The largest annual variances are described in more detail below.

School Aid: General Fund growth reflects the balance of the 2007-08 school year increase and the level of spending growth which was already projected in the State's current services plan ($1.4 billion), new spending for enhancements to Foundation Aid, High Tax Aid, and other School Aid programs ($447 million), partially offset by additional lottery revenues generated by the State's sale of VLT development rights at Aqueduct ($250 million). Additional State Operating Funds spending is financed by additional lottery revenues, and additional All Governmental Funds spending is financed by additional Federal aid.

Medicaid: General Fund Medicaid spending growth reflects growth which was already projected in the State's current services plan to cover the increasing costs of providing health care services ($1.1 billion) and new Medicaid initiatives ($87 million), largely offset by enacted budget savings ($1.0 billion). General Fund initiatives include investments in hospital services, nursing homes and home care providers, while General Fund savings actions include savings which result from the $1.25 per pack increase in State cigarette taxes, savings associated with the Health Care Reform Act (HCRA), Medicaid fraud prevention, and pharmaceutical savings. Additional State Operating Funds spending is financed by available resources in HCRA and increased cigarette tax revenues, and additional All Governmental Funds spending is financed by additional Federal aid.

Local Government Assistance: In addition to over $200 million in increased aid to municipalities already budgeted in the current services plan, the enacted budget restored $82 million in Aid and Incentives to Municipalities (AIM) funding for New York City and provided $12 million in special aid to certain other cities.

City University: Largely reflects changes in the current services budget for operating costs, including increased spending associated with the State support for fringe benefit costs and an adjustment to prior-year fringe benefit payments.

Children and Families: Reflects increased spending for current services, particularly child welfare services, and new spending initiatives for programs previously funded through TANF, partly offset by various enacted savings initiatives including the 2 percent Statewide across-the-board reduction to programs and the bond financing of system software needs.

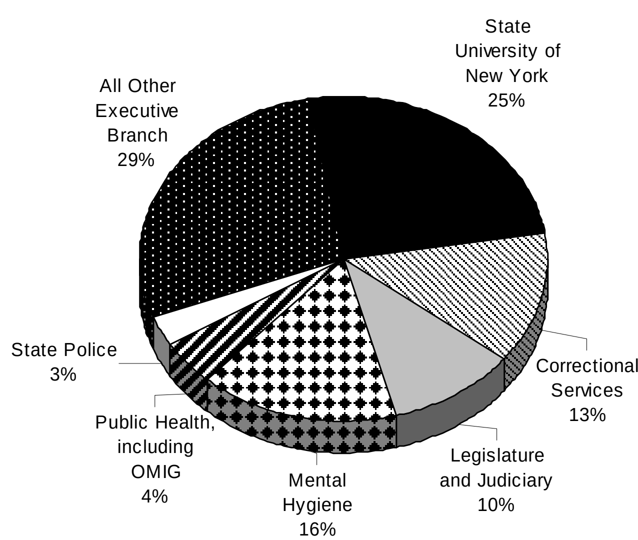
Other Education Aid: Largely reflects current services spending for special education programs, new costs associated with education aid increases to targeted school districts around the State and aid to non-public schools, partly offset by savings associated with the 2 percent across-the-board reduction to programs and the bond financing of technology purchases.

Mental Hygiene: Current service budget increases reflect existing program commitments and mandates associated with the Office of Mental Retardation and Developmental Disabilities (OMRDD) and the Office of Mental Health (OMH). The growth in current services is partly offset by enacted savings initiatives to implement various local assistance cash management and revenue maximization inititiaves.

State Operations

State Operations spending is for personal service and non-personal service costs. Personal service costs, which account for approximately two-thirds of State Operations spending, includes salaries of State employees of the Executive Branch, Legislature, and Judiciary, as well as overtime payments and costs for temporary employees. Non-personal service costs, which account for the remaining one-third of State Operations, represent other operating costs of State agencies, including real estate rental, utilities, contractual payments (i.e., consultants, information technology and professional business services), supplies and materials, equipment, telephone service and employee travel.

2008-09 All Funds State Operations Spending
$18.7 Billion



All Funds State Operations spending, after across-the-board reductions, is projected at $18.7 billion in 2008-09, a reduction of $700 million from the Executive Budget. Funding for the Office of the Lieutenant Governor has been eliminated. Spending finances the costs of Executive agencies ($16.8 billion) and the Legislature and Judiciary ($1.9 billion). The largest agencies include SUNY ($4.7 billion; 40,632 Full Time Equivalent Employees (FTEs)), Correctional Services

($2.5 billion; 31,973 FTEs), Mental Hygiene ($3.0 billion; 40,754 FTEs), Public Health, including OMIG ($808 million; 6,793 FTEs), and State Police ($592 million; 5,989 FTEs).

Approximately 93 percent of the State workforce is unionized. The largest unions include CSEA, which primarily represents office support staff and administrative personnel, machine operators, skilled trade workers, and therapeutic and custodial care staff; PEF, which primarily represents professional and technical personnel (i.e., attorneys, nurses, accountants, social workers, and institution teachers); UUP, which represents faculty and non-teaching professional staff within the State University system; and the New York State Correctional Officers and Police Benevolent Association which represents security personnel (correction officers, safety and security officers).

The State workforce, which reflects full-time employees of the Executive branch, excluding the Legislature, Judiciary, and contractual labor, is currently projected to total 201,170 in 2008-09, an increase of 1,369 FTEs over 2007-08 levels. This is before the impact of agency spending and management plans. Increases are expected in Mental Hygiene agencies (182 FTEs) primarily due to staffing related to the Sex Offender Management and Treatment Act and the NYS-CARES II program; OMIG (227 FTEs), reflecting staffing growth needed for Medicaid audit and fraud prevention activities; Motor Vehicles (109 FTEs) driven by the Federal Western Hemisphere Travel Initiative; and Health (256 FTEs), CUNY (140 FTEs) and Education (113 FTEs), reflecting authorized fill levels for 2008-09. Declines in Children and Family Services (128 FTEs) are expected mainly through attrition as a result of facility closures.

State Operations Spending Projections
(millions of dollars)

	2007-08 Results*	Medicaid Allocation	2007-08 Adjusted	2008-09 Proposed	Annual $ Change	Annual % Change
General Fund	**9,579**	**(1,247)**	**8,332**	**8,662**	**330**	**4.0%**
Other State Support	5,489	1,183	6,672	6,601	(71)	-1.1%
State Operating Funds	**15,068**	**(64)**	**15,004**	**15,263**	**259**	**1.7%**
Capital Projects Funds	**0**	**0**	**0**	**0**	**0**	N/A
Federal Operating Funds	3,153	201	3,354	3,474	120	3.6%
Total All Funds	**18,221**	**137**	**18,358**	**18,737**	**379**	**2.1%**

**Unaudited Year-End Results*

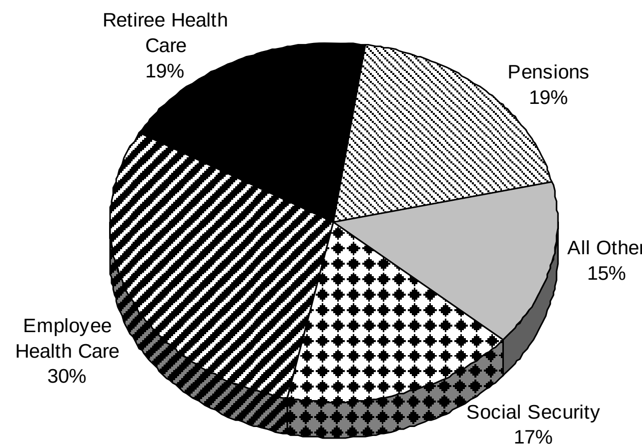
All Funds State Operations spending is expected to total $18.7 billion in 2008-09, comprising PS ($12.3 billion) and NPS ($6.4 billion). The majority of State Operations spending is for SUNY ($4.7 billion), Correctional Services ($2.5 billion), Judiciary ($1.9 billion), OMRDD ($1.5 billion), and OMH ($1.4 billion).

State Operations spending by category, based upon historical spending trends, is allocated among employee base salaries (62 percent), overtime payments (3 percent), contractual services (24 percent), supplies and materials (6 percent), equipment (3 percent), employee travel (1 percent) and other operational costs (1 percent).

General State Charges

General State Charges account for the costs of fringe benefits provided to State employees and retirees of the Executive, Legislative and Judicial branches, and certain fixed costs paid by the State. Fringe benefit payments, many of which are mandated by statute or collective bargaining agreements, include employer contributions for pensions, Social Security, health insurance, workers' compensation and unemployment insurance. Fixed costs include State taxes paid to local governments for certain State-owned lands, and payments related to lawsuits against the State and its public officers.

General State Charges
2008-09 All Funds Spending - $5.4 billion



For most agencies, employee fringe benefit costs are paid centrally from appropriations made to General State Charges. These centrally-paid fringe benefit costs represent the majority of General State Charges spending. However, certain agencies, such as the Judiciary and SUNY, directly pay all or a portion of their employees' fringe benefit costs from their respective budgets. Employee fringe benefits paid through the General State Charges account are paid from the General Fund in the first instance and then partially reimbursed by revenue collected from fringe benefit assessments on Federal funds and other special revenue accounts. The funding source of fringe benefit costs directly paid by certain agencies is dependent on the respective agencies' funding sources. Fixed costs are paid in full by General Fund revenues from the General State Charges account.

General State Charges Spending Projections
(millions of dollars)

	2007-08 Results*	Medicaid Allocation**	2007-08 Adjusted	2008-09 Enacted	Annual $ Change	Annual % Change
General Fund	4,620	(1,457)	3,163	3,023	(140)	-4.4%
Other State Support	632	874	1,506	1,564	58	3.9%
State Operating Funds	**5,252**	**(583)**	4,669	**4,587**	(82)	-1.8%
Capital Projects Funds	0	0	0	0	0	0.0%
Federal Operating Funds	243	583	826	842	16	1.9%
Total All Funds	**5,495**	**0**	**5,495**	**5,429**	**(66)**	-1.2%

**Unaudited Year-End Results*
*** For detailed discussion please see Exhibit C to the Annual Information Statement.*

All Funds spending on General State Charges is expected to total $5.4 billion in 2008-09, and includes health insurance spending for employees ($1.7 billion) and retirees ($1.0 billion), pensions ($1.1 billion) and Social Security ($908 million).

The Budget authorizes an eligibility audit to eliminate ineligible dependents from receiving health insurance coverage from the State ($16 million), as well as increasing audit recoveries through the addition of five audit staff ($1 million). Savings are derived from the prepayment of pension costs, as well as accelerating the State's pension payment from September 1, 2008 to May 1, 2008, resulting in interest savings. The budget relies on the use of one-time health insurance dividends to pay for health care spending in 2008-09. Savings are expected from efforts to ensure all non-General Fund State programs are paying their appropriate share of fringe benefit costs. In 2008-09, approximately $18 million in savings will be realized from the cessation of certain fringe benefit waivers which had previously been granted.

Debt Service

The State pays debt service on all outstanding State-supported bonds. These include general obligation bonds, for which the State is constitutionally obligated to pay debt service, as well as certain bonds issued by State public authorities (i.e., Empire State Development Corporation (ESDC), the Dormitory Authority of the State of New York (DASNY), and the Thruway Authority (TA)) for which the State is contractually obligated to pay debt service, subject to an appropriation. Depending on the credit structure, debt service is financed through transfers from the General Fund, dedicated taxes and fees, and other resources, such as patient income revenues.

Debt Service Spending Projections
(millions of dollars)

	2007-08 Results*	2008-09 Enacted	Annual $ Change	Annual % Change
General Fund	**1,548**	**1,692**	**144**	**9.3%**
Other State Support	2,556	2,960	404	15.8%
State Operating Funds	**4,104**	**4,652**	**548**	**13.4%**
Capital Projects Funds	**0**	**0**	**0**	**0.0%**
Total All Funds	**4,104**	**4,652**	**548**	**13.4%**

**Unaudited Year-End Results* .

All Funds debt service is projected at $4.7 billion in 2008-09, of which $1.7 billion is paid from the General Fund through transfers and $3.0 billion from other State funds. Debt service is paid on revenue credits supported by dedicated taxes and fees and patient income, including Personal Income Tax Revenue bonds, Dedicated Highway and Bridge Trust Fund bonds and Mental Health facilities bonds, as well as service contract bonds that are secured mainly by the General Fund.

Growth in debt service reflects costs to support ongoing capital spending. The increased spending is for education purposes ($183 million, of which $79 million is for Expanding our Children's Education and Learning (EXCEL)), transportation ($126 million), health and mental hygiene ($65 million), and economic development and housing ($67 million), as offset by the $127 million Debt Reduction Reserve Fund spending in 2007-08 and other factors. In addition, 2007-08 spending for SUNY educational facilities and the Local Government Assistance Corporation (LGAC) was reduced by $222 million due to the timing of debt service payments made during 2006-07. Variable interest rates are projected at 3.15 percent for 2008-09. The rates include an assumed $20 million in additional variable rate interest costs related to the dislocation in the bond markets for auction rate securities and variable rate demand bonds insured by bond insurers that have had their credit ratings downgraded. The State is substantially reducing its exposure to auction rate securities and to variable rate demand bonds connected to affected insurers. The State expects to complete this restructuring by the end of the first quarter of fiscal year 2008-09. The 2008-09 projected rate is moderately less than 2007-08 actual levels of about 3.56 percent. See also the section on "Special Considerations" later in this AIS.

The projections reflect $21 million in savings from a variety of debt management actions, including selling a minimum of 25 percent of new bond sales competitively, expanding the use of performance measures to monitor the effectiveness of broker-dealers, remarketing agents, and other service providers, and maximizing savings opportunities, including through consolidated service contract refunding structures. The State will also continue to use personal income tax revenue bonds to reduce borrowing costs.

The projections include $23 million in projected additional debt service costs to the State, primarily as a product of dislocations in the variable rate markets. These increased interest costs result mainly from credit rating agency downgrades to several bond insurance firms which have affected demand for certain variable rate bonds. See the section on "Special Considerations" later in this AIS for more information.

A number of new bond-financed capital initiatives were enacted with the 2008-09 budget. These include increased capital programs for SUNY and CUNY ($2.7 billion), $1.285 billion for various economic development initiatives, $75 million of bond-eligible capital spending from the Environmental Protection Fund (EPF), $85 million of software development costs, $100 million for housing capital, and $60 million for local highway improvements. These are expected to have a minimal impact on 2008-09 debt service spending, although they will produce higher costs in later years.

Capital Projects

The Capital Projects Fund Group account for spending across all functional areas to finance costs related to the acquisition, construction, repair or renovation of fixed assets. Spending from appropriations made from over 30 capital projects funds are financed from four sources: annual State taxes or dedicated miscellaneous receipts, grants from the Federal government, the proceeds of notes or bonds issued pursuant to General Obligation Bond Acts which are approved by the State voters, and the proceeds of notes or bonds issued by public authorities pursuant to legal authorization for State capital spending.

Capital Projects Spending Projections
(millions of dollars)

	2007-08 Results*	2008-09 Enacted	Annual $ Change	Annual % Change
General Fund	**141**	**433**	**292**	**207.1%**
Other State Support	4,235	4,677	442	10.4%
State Funds	**4,376**	**5,110**	**734**	**16.8%**
Federal Funds	1,755	1,970	215	12.3%
All Funds	**6,131**	**7,080**	**949**	**15.5%**

**Unaudited Year-End Results*

All Funds capital spending of $6.1 billion in 2007-08 is projected to increase to $7.1 billion in 2008-09. In fiscal year 2008-09, transportation spending, primarily for improvements and maintenance to the State's highways and bridges, continues to account for the largest share (55 percent) of this total. The balance of projected spending will support capital investments in the areas of economic development and government oversight (10 percent), education (10 percent), mental hygiene and public protection (9 percent), and parks and the environment (9 percent). The remainder of projected capital projects spending will be spread across health and social welfare, general government and other areas (7 percent).

The spending increase for economic development reflects the cumulative impacts of initiatives begun over the previous several years. They include projects at State University facilities and its Research Foundation and private universities; various local projects across the State; cultural facilities needs, and energy-related projects. The increase for transportation reflects spending for ongoing commitments, including $106 million in Federal grants and $181 million for spending from the 2005 Rebuild and Renew New York General Obligation Bond Act, as those projects begin to spend more fully. The $354 million increase for other spending is spread across all other program areas, including mental hygiene, public protection, higher education, and health. To account for historical differences between commitments and cash disbursements in Capital Projects Funds, the Financial Plan includes a negative $250 million spending adjustment.

Approximately $8 million has been identified in savings by shifting environmental spending to bond financing. Another $50 million in savings is achieved in the Transportation area through a funding reduction to the State and Local Bridge Program.

The Enacted Budget Financial Plan reflects $417 million in spending on new initiatives including $122 million for economic development and housing projects, $78 million to expand existing environmental programs, $67 million for local highway and bridge projects, $64 million for education projects and $86 million for other areas including $1.5 million for renovations to the Legislative Office Building hearing rooms and $10 million for the Cornell Grape Genomics Research Facility.

OTHER FINANCING SOURCES/(USES)

Every year, the State authorizes the transfer of resources among funds and accounts.

General Fund

The most significant General Fund transfers to other funds in 2008-09 include transfers for the State share of Medicaid spending ($2.7 billion), general debt service ($1.7 billion) and capital projects ($433 million, including $241 million for pay-as-you-go projects and a $192 million transfer to the Dedicated Highway and Bridge Trust Fund). General Fund transfers to the Judiciary include moneys transferred to the Court Facilities Incentive Aid Fund, New York City County Clerks Fund, and Judiciary Data

General Fund
Other Financing Sources/(Uses)
(millions of dollars)

	2007-08 Results*	2008-09 Enacted	Annual $ Change	Annual % Change
Transfers From Other Funds	**12,172**	**12,482**	**310**	**2.5%**
Revenue Bond Tax Fund (PIT)	8,473	8,583	110	1.3%
LGAC Fund (Sales Tax)	2,358	2,355	(3)	-0.1%
CW/CA Fund (Real Estate Transfer Tax)	682	597	(85)	-12.5%
All Other	659	947	288	43.7%
Transfers to Other Funds	**(2,774)**	**(5,551)**	**(2,777)**	**100.1%**
Debt Service	(1,548)	(1,692)	(144)	9.3%
Capital Projects	(141)	(433)	(292)	207.1%
All Other	(1,085)	(3,426)	(2,341)	215.8%

**Unaudited Year-End Results*

Processing Fund ($157 million). Also included in General Fund transfers to other funds are transfers representing payments for patients residing in State-operated Health, Mental Hygiene and State University facilities ($174 million), and SUNY hospital subsidy payments ($141 million).

General Fund transfers from other funds are expected to total $12.5 billion in 2008-09, an increase of $310 million from 2007-08. Portions of personal income tax, sales tax, and the real estate transfer tax are pledged to pay debt service on State personal income tax bonds, LGAC bonds, and General Obligation bonds. Tax receipts in excess of debt service requirements are transferred to the General Fund. Annual growth in these dedicated tax receipts ($389 million) is partially offset by an increase in debt service costs ($361 million). All other General Fund transfers are projected to total $947 million in 2008-09, an increase of $288 million, primarily as a result of an increase in the sweep of excess EPF balances ($181 million).

General Fund transfers to other funds for debt service increase by $144 million from 2007-08, reflecting increases in debt service costs after accelerations of 2007-08 payments into 2006-07. Transfers to support capital projects are projected to increase by $292 million, mainly for potential transfers to the Dedicated Highway and Bridge Trust Fund aimed at reducing fund gaps ($179 million) and the conclusion of reconciling reimbursements for economic development projects in 2007-08 as the result of anticipated 2006-07 bond sales that were delayed by the absence of timely Public Authority Control Board approvals. The annual growth in transfers to other funds of $2.3 billion reflects the change to the reporting on State Medicaid spending described earlier in this report ($2.7 billion). Annual declines in other fund transfers which partly offset this increase include non-recurring transfers from the General Fund to the Debt Reduction Reserve Fund to defease debt and reduce long-term costs ($127 million) and transfers made to support School Aid ($103 million).

Other Fund Types

In Special Revenue Funds, transfers to other funds include transfers to the Debt Service Funds representing the Federal share of Medicaid payments for patients residing in State-operated Health and Mental Hygiene facilities and community homes, and patients at SUNY hospitals ($2.9 billion), a transfer from HCRA to the Capital Projects Fund to finance anticipated non-bondable spending for HEAL-NY ($100 million) and transfer of moneys from several Special Revenue accounts in excess of spending requirements.

Capital Projects funds transfers include transfers to the General Debt Service Fund from the Dedicated Highway and Bridge Trust Fund ($969 million), and transfers to the General Fund from the Hazardous Waste Remedial Fund ($27 million), and the Environmental Protection Fund ($200 million).

Debt Service Fund transfers to the General Fund include tax receipts in excess of debt service requirements for general obligation, LGAC and personal income tax revenue bonds ($11.5 billion). Transfers to Special Revenue Funds represent receipts in excess of lease/purchase obligations that are used to finance a portion of the operating expenses at DOH, Mental Hygiene facilities, and SUNY ($3.2 billion).

Annual growth in transfers between Non-General Funds is driven by an increase in transfers from Debt Service Funds to Special Revenue Funds for receipts in excess of debt obligations on State-operated Mental Hygiene facilities ($149 million) and higher than anticipated transfers from the Dedicated Highway and Bridge Trust Fund to the General Debt Service Fund due to increased debt service costs for State and local transportation programs ($195 million).

General Fund Financial Plan Outyear Projections

DOB projects that the Enacted Budget Financial Plan is balanced in the General Fund in 2008-09, and projects out-year budget gaps of $5.0 billion in 2009-10, $7.7 billion in 2010-11, and $8.8 billion in 2011-12. The following table summarizes the General Fund projections by major tax and Financial Plan category.

General Fund Enacted Budget Forecast (millions of dollars)

	2008-09	2009-10	2010-11	2011-12
Receipts				
Taxes	40,610	42,324	44,389	46,892
Personal Income Tax	23,920	24,816	26,333	28,229
User Taxes and Fees	8,937	9,258	9,601	9,975
Business Taxes	6,559	6,925	7,047	7,190
Other Taxes	1,194	1,325	1,408	1,498
Miscellaneous Receipts	2,505	2,470	2,471	2,234
Federal Grants	41	0	0	0
Transfers from Other Funds	12,482	12,351	12,914	13,618
PIT in Excess of Revenue Bond Debt Service	8,583	8,782	9,215	9,705
Sales Tax in Excess of LGAC Debt Service	2,355	2,454	2,561	2,682
Real Estate Taxes in Excess of CW/CA Debt Service	597	582	610	664
All Other	947	533	528	567
Total Receipts	**55,638**	**57,145**	**59,774**	**62,744**
Disbursements				
Grants to Local Governments	39,126	43,136	47,046	49,988
State Operations	8,662	9,100	9,664	9,909
General State Charges	3,023	3,848	4,039	4,336
Transfers to Other Funds	5,550	6,029	6,778	7,353
Debt Service	1,692	1,680	1,706	1,673
Capital Projects	433	680	1,046	1,099
Other Purposes	3,425	3,669	4,026	4,581
Total Disbursements	**56,361**	**62,113**	**67,527**	**71,586**
Change in Reserves				
Rainy Day Reserve Fund	0	0	0	0
Prior Year Reserves	(620)	0	0	0
Community Projects Fund	(103)	48	(22)	(80)
Deposit to/(Use of) Reserves	**(723)**	**48**	**(22)**	**(80)**
Revised Budget Surplus/(Gap) Estimate	**0**	**(5,016)**	**(7,731)**	**(8,762)**

After actions, General Fund spending is projected to grow at an average annual rate of 8.3 percent over this period. The spending is driven by, among other things, School Aid, health care, the State-financed cap on local Medicaid spending, employee and retiree health benefits, local government aid and child welfare programs. Over the same period, General Fund receipts are estimated to grow at approximately 4 percent a year.

In evaluating the State's out-year operating forecast, it should be noted that the reliability of the estimates as a predictor of the State's future fiscal condition is likely to diminish as one moves further from the current year and budget year estimates. Accordingly, the 2009-10 forecast is perhaps the most relevant from a planning perspective, since any gap in that year must be closed with the next budget and the variability of the estimates is likely to be less than in later years. The State will provide quarterly revisions to its multi-year estimates.

The following chart provides a "zero-based" look at the causes of the 2009-10 General Fund budget gap, followed by a brief summary of the assumptions behind the projections. For a detailed explanation of the assumptions underlying the out-year revenue and spending projections, see "Out-Year General Fund Receipt Projections" and "Out-Year General Fund Disbursement Projections" later in this section.

2009-10 General Fund Annual Change Savings/(Costs) (millions of dollars)	
	Dollar
RECEIPTS GROWTH	**1,507**
Personal Income Tax *	896
User Taxes and Fees *	321
Business Taxes	366
Other Taxes *	131
Miscellaneous Receipts	(35)
All Other Transfers/Changes	(172)
** Includes transfers after debt service*	
DISBURSEMENTS GROWTH	**5,752**
Local Assistance	**4,010**
Medicaid (incl. admin)	1,797
Program Growth	*889*
Other (Includes 53rd Medicaid Cycle and Timing of Certain Payments	*650*
Medicaid Cap/Family Health Plus Takeover	*258*
School Aid	1,762
Children and Family Services	149
Local Government Aid	163
All Other Local Assistance	139
State Operations	**438**
Personal Service	295
Non-personal Service	143
General State Charges	**825**
Health Insurance	228
Pensions	233
All Other	364
Transfers to Other Funds	**479**
Change Reserves Used for Operations	**(771)**
"CURRENT SERVICES" BUDGET GAP FOR 2009-10	**(5,016)**

The forecast for 2009-10 is based on assumptions of economic performance, revenue collections, spending patterns, and projections for the current-services costs of program activities. DOB believes the estimates of annual change in revenues and spending that create the 2009-10 current-services gap forecast are based on reasonable assumptions and methodologies. Significant assumptions that affect the forecast include:

- The performance of the economy in general and the financial services sector in particular, and the concomitant impact on State tax receipts. DOB's current economic forecast predicts a mild recession in 2008, with growth beginning again in calendar year 2008. The forecast for State tax receipts is based on the current forecast.

- The Federal government will not make substantive funding changes to major aid programs or make substantive regulatory changes that adversely affect the State.

- The projections do not include any extra costs for unsettled labor settlements. The Financial Plan projections do not include spending for unions that have not yet reached tentative labor settlements with the State. These include unions representing uniformed officers and CUNY employees.

- The projections after 2008-09 do not assume the use of one-time resources. In a typical year, however, the Financial Plan usually includes some such resources.

Changes to these or other assumptions could have a materially adverse impact on the size of the budget gaps for 2009-10 and beyond.

Outyear General Fund Receipts Projections

General Fund Receipts Projections (millions of dollars)

	2008-09	2009-10	Annual $ Change	2010-11	Annual $ Change	2011-12	Annual $ Change
Receipts							
Personal Income Tax	23,920	24,816	896	26,333	1,517	28,229	1,896
User Taxes and Fees	8,937	9,258	321	9,601	343	9,975	374
Business Taxes	6,559	6,925	366	7,047	122	7,190	143
Other Taxes	1,194	1,325	131	1,408	83	1,498	90
Miscellaneous Receipts	2,505	2,470	(35)	2,471	1	2,234	(237)
Federal Grants	41	0	(41)	0	0	0	0
Transfers from Other Funds	12,482	12,351	(131)	12,914	563	13,618	704
PIT in Excess of Revenue Bond Debt Service	8,583	8,782	199	9,215	433	9,705	490
Sales Tax in Excess of LGAC Debt Service	2,355	2,454	99	2,561	107	2,682	121
Real Estate Taxes in Excess of CW/CA Debt Service	597	582	(15)	610	28	664	54
All Other	947	533	(414)	528	(5)	567	39
Total Receipts	**55,638**	**57,145**	**1,507**	**59,774**	**2,629**	**62,744**	**2,970**

Fiscal Years 2009-10, 2010-11 and 2011-12 Overview

The complete multi-year forecast for receipts is found in the section "2008-09 Receipts and Disbursements Forecast" presented earlier in this AIS.

Outyear General Fund Disbursement Projections

DOB forecasts General Fund spending of $62.1 billion in 2009-10, an increase of $5.8 billion (10.2 percent) over recommended 2008-09 levels. Growth in 2010-11 is projected at $5.4 billion (8.7 percent) and in 2011-12 at $4.1 billion (6.0 percent). The growth levels are based on current-services projections, as modified by the actions contained in the 2008-09 Executive Budget including Governor Paterson's across-the-board cuts. The main sources of annual spending growth for 2009-10, 2010-11, and 2011-12 are itemized in the following table.

Out-Year Disbursement Projections - General Fund
(millions of dollars)

	2008-09	2009-10	Annual $ Change	Annual % Change	2010-11	Annual $ Change	Annual % Change	2011-12	Annual $ Change	Annual % Change
Grants to Local Governments:	**39,126**	**43,136**	**4,010**	**10.2%**	**47,046**	**3,910**	**9.1%**	**49,988**	**2,942**	**6.3%**
School Aid	17,825	19,587	1,762	9.9%	21,597	2,010	10.3%	23,157	1,560	7.2%
Medicaid (including administration)	8,253	9,792	1,539	18.6%	10,864	1,072	10.9%	11,589	725	6.7%
Medicaid: Local Relief	943	1,201	258	27.4%	1,542	341	28.4%	1,923	381	
Mental Hygiene	2,062	2,149	87	4.2%	2,198	49	2.3%	2,261	63	2.9%
Children and Family Services	1,762	1,911	149	8.5%	2,096	185	9.7%	2,246	150	7.2%
Local Government Assistance	1,242	1,405	163	13.1%	1,482	77	5.5%	1,478	(4)	-0.3%
Higher Education	2,461	2,538	77	3.1%	2,600	62	2.4%	2,621	21	0.8%
Public Health	628	723	95	15.1%	778	55	7.6%	806	28	3.6%
Other Education Aid	1,762	1,798	36	2.0%	1,854	56	3.1%	1,917	63	3.4%
Temporary and Disability Assistance	1,213	1,279	66	5.4%	1,280	1	0.1%	1,283	3	0.2%
Transportation	110	103	(7)	-6.4%	103	0	0.0%	103	0	0.0%
All Other	865	650	(215)	-24.9%	652	2	0.3%	604	(48)	-7.4%
State Operations:	**8,662**	**9,100**	**438**	**5.1%**	**9,664**	**564**	**6.2%**	**9,909**	**245**	**2.5%**
Personal Service	6,275	6,570	295	4.7%	7,019	449	6.8%	7,200	181	2.6%
Non-Personal Service	2,387	2,530	143	6.0%	2,645	115	4.5%	2,709	64	2.4%
General State Charges	**3,023**	**3,848**	**825**	**27.3%**	**4,039**	**191**	**5.0%**	**4,336**	**297**	**7.4%**
Pensions	1,054	1,287	233	22.1%	1,285	(2)	-0.2%	1,342	57	4.4%
Health Insurance (Active Employees)	1,652	1,790	138	8.4%	1,950	160	8.9%	2,127	177	9.1%
Health Insurance (Retired Employees)	1,039	1,129	90	8.7%	1,233	104	9.2%	1,347	114	9.2%
Medicaid Adjustment	(1,458)	(1,113)	345		(1,219)	(106)		(1,297)	(78)	
All Other	736	755	19	2.6%	790	35	4.6%	817	27	3.4%
Transfers to Other Funds:	**5,550**	**6,029**	**479**	**8.6%**	**6,778**	**749**	**12.4%**	**7,353**	**575**	**8.5%**
Debt Service	1,692	1,680	(12)	-0.7%	1,706	26	1.5%	1,673	(33)	-1.9%
Capital Projects	433	680	247	57.0%	1,046	366	53.8%	1,099	53	5.1%
All Other	3,425	3,669	244	7.1%	4,026	357	9.7%	4,581	555	13.8%
TOTAL DISBURSEMENTS	**56,361**	**62,113**	**5,752**	**10.2%**	**67,527**	**5,414**	**8.7%**	**71,586**	**4,059**	**6.0%**

Grants to Local Governments

Annual growth in local assistance is driven primarily by School Aid, Medicaid, local government assistance, other education aid and children and family services. The following table summarizes some of the factors that affect the local assistance projections over the Financial Plan period.

Forecast for Selected Program Measures Affecting Local Assistance
(millions of dollars, where applicable)

	Actual		Forecast			
	2006-07	**2007-08***	**2008-09**	**2009-10**	**2010-11**	**2011-12**
Medicaid						
Medicaid Enrollment	3,608,075	3,581,311	3,665,541	3,746,047	3,994,438	4,149,548
Family Health Plus Enrollment	514,058	525,596	545,996	563,084	605,390	605,390
Child Health Plus Enrollment	388,187	360,436	444,044	494,112	499,053	504,043
Medicaid Inflation	2.4%	2.0%	2.9%	3.0%	3.0%	3.0%
Medicaid Utilization	1.1%	-3.9%	-4.5%	4.4%	4.2%	4.4%
State Takeover of County/NYC Costs (Total)	$622	$667	$943	$1,201	$1,542	$1,923
- Family Health Plus	$424	$432	$457	$470	$487	$487
- Medicaid*	$198	$235	$486	$731	$1,055	$1,436
Education						
School Aid (School Year)	$17,835	$19,650	$21,395	$23,200	$25,750	$27,300
K-12 Enrollment	2,783,153	2,747,606	2,747,606	2,747,606	2,747,606	2,747,606
Public Higher Education Enrollment (FTEs)	499,082	512,362	518,431	525,408	529,133	533,021
TAP Recipients	320,930	312,779	311,036	312,536	314,286	315,786
Welfare						
Family Assistance Caseload	402,348	348,901	339,686	344,328	331,340	329,517
Single Adult/No Children Caseload	158,513	158,576	166,597	172,876	179,708	186,053
Mental Hygiene						
Mental Hygiene Community Beds	81,737	85,058	87,731	90,520	92,614	95,332

**Unaudited Year-End Results*

Medicaid

General Fund spending for Medicaid is expected to grow by $1.8 billion in 2009-10, $1.4 billion in 2010-11, and another $1.6 billion in 2011-12.

Medicaid growth results, in part, from the combination of projected increases in recipients, service utilization, and medical care cost inflation that impact nearly all categories of service (e.g., hospitals, nursing homes). The State cap on local Medicaid costs and takeover of local FHP costs, which are included in base categories of service, are projected to increase spending by $276 million in 2008-09, $258 million in 2009-10, and $341 million in 2010-11. In 2009-10, an extra weekly payment to providers adds an estimated $300 million in base spending across all categories of service. The remaining growth is primarily attributed to the available resources in other State Funds which are used to lower General Fund costs, including lower levels of HCRA financing beginning in 2008-09.

The average number of Medicaid recipients is expected to grow to 3.7 million in 2008-09, an increase of 2.4 percent from the estimated 2007-08 caseload of 3.6 million. FHP enrollment is estimated to grow to approximately 546,000 individuals in 2008-09, an increase of 3.8 percent over projected 2007-08 enrollment of almost 526,000 individuals.

School Aid

Multi-Year School Aid Projection -- School-Year Basis
(millions of dollars)

	2007-08	2008-09	Annual $ Change	2009-10	Annual $ Change	2010-11	Annual $ Change	2011-12	Annual $ Change
Foundation Aid/Academic Achievement Grant	13,745	14,862	1,117	16,200	1,338	18,050	1,850	18,750	700
Universal Pre-kindergarten	354	451	97	540	89	630	90	655	25
High Tax Aid	100	202	102	100	(102)	100	0	100	0
EXCEL Building Aid	70	135	65	179	44	191	12	191	0
Expense-Based Aids (Building, Transportation, High Cost and Private Excess Cost, BOCES)	4,717	5,080	363	5,487	407	5,941	454	6,421	480
Other Aid Categories/Initiatives	664	665	1	694	29	838	144	1,183	345
Total School Aid	**19,650**	**21,395**	**1,745**	**23,200**	**1,805**	**25,750**	**2,550**	**27,300**	**1,550**

Projected School Aid increases are primarily due to increases in Foundation Aid; Universal Pre-kindergarten expansion; and increases in expense-based aids such as Building Aid and Transportation Aid. Increased funding in 2008-09 for High Tax Aid and several other aid categories is provided on a one-year basis and not continued in the out-years.

On a school-year basis, School Aid is projected at $23.2 billion in 2009-10, $25.8 billion in 2010-11, and $27.3 billion in 2011-12. On a School Year basis, School Aid spending is projected to grow by $1.8 billion in 2009-10, $2.6 billion in 2010-11, and $1.6 billion in 2011-12. Outside the General Fund, revenues from core lottery sales are projected to increase by $99 million in 2009-10, $74 million in 2010-11, and $108 million in 2011-12 (totaling $2.5 billion in 2011-12). Revenues from VLTs are projected to total $731 million in 2008-09, then decrease by $144 million in 2009-10 following the expected one-time receipt of $250 million in revenues during 2008-09 for the sale of development rights. They are then projected to increase by $219 million in 2010-11 and $196 million in 2011-12. VLTs are expected to total $1.0 billion in 2011-12. The VLT estimates assume the start of operations at Aqueduct in 2009-10 and Belmont in 2010-11.

Mental Hygiene

Mental Hygiene spending is projected at $2.1 billion in 2009-10, $2.2 billion in 2010- 11, and $2.3 billion in 2011-12. Sources of growth include: increases in the projected State share of Medicaid costs; cost-of-living increases, including a proposed three-year extension of the human services COLA; and projected expansions of the various mental hygiene service systems including OMH's children's services; increases in the NYS-CARES program and in the development of children's beds in OMRDD to bring children back from out-of-state placements; the NY/NY III Supportive Housing agreement and community bed expansion in OMH; and certain chemical dependence treatment and prevention initiatives in OASAS.

Children and Family Services

Children and Family Services local assistance spending is projected to grow by $149 million in 2009-10, $185 million in 2010-11 and $150 million in 2011-12. The increases are driven primarily by expected growth in local child welfare claims, the implementation of the OCFS Medicaid waiver, and cost-of-living increases for human services providers through 2011-12.

Temporary and Disability Assistance

Spending is projected at $1.3 billion in 2009-10, an increase of $66 million from 2008-09, and is expected at the same level through 2011-12. Although public assistance caseload is projected to increase marginally between 2009-10 and 2011-12, this spending is countered by an expected increase in Federal offsets, which decrease the level of General Fund resources needed.

Other Local Assistance

All other local assistance programs total $4.7 billion in 2009-10, an increase of $195 million over 2008-09 levels. This growth in spending primarily reflects increases in local government assistance including unrestricted aid to New York City ($82 million), additional payments for AIM and Local Government Efficiency Grants ($71 million), various public health program costs, and other education aid. This growth is partially offset by declines in the Division of Military and Naval Affairs and Labor.

STATE OPERATIONS

Forecast of Selected Program Measures Affecting State Operations

	Actual		Forecast			
	2006-07	**2007-08***	**2008-09**	**2009-10**	**2010-11**	**2011-12**
State Operations						
Prison Population (Corrections)	63,577	62,800	62,200	61,800	61,600	61,400
Negotiated Salary Increases [1]	3.0%	3.0%	3.0%	3.0%	4.0%	0.0%
Personal Service Inflation	0.8%	1.0%	1.0%	1.0%	1.0%	1.0%
State Workforce	195,526	199,754	201,170	201,170	201,170	201,170

**Unaudited Year-End Results*

[1] *Negotiated salary increases reflect recent labor settlements included in the Financial Plan estimates*

State Operations spending is expected to total $9.1 billion in 2009-10, an annual increase of $438 million (5.1 percent). In 2010-11, spending is projected to grow by another $564 million (6.2 percent) to a total of $9.7 billion, followed by another $245 million (2.5 percent) for a total of $9.9 billion in 2011-12. Across-the-board reductions are projected to reduce State Operations spending levels by $524 million in all years, a 5.5 percent reduction from 2007-08 spending levels. The net personal service growth primarily reflects the impact of the settled labor contracts. In addition, salary adjustments for performance advances, longevity payments and promotions; and increased staffing levels, primarily in Judiciary and Correctional Services drive spending growth. Inflationary increases for non-personal service costs result in higher spending in all years. Additional growth is driven by spending for ongoing initiatives, including the civil commitment program for sexual offenders, and medical and pharmacy costs in the areas of mental hygiene and corrections. The agencies experiencing the most significant personal service and non-personal service growth are depicted in the charts below, followed by brief descriptions.

Personal Service

General Fund - Personal Service (millions of dollars)							
	2008-09	2009-10	Annual $ Change	2010-11	Annual $ Change	2011-12	Annual $ Change
Total	**6,275**	**6,570**	**295**	**7,019**	**449**	**7,201**	**182**
Collective Bargaining	620	775	155	1,155	380	1,155	0
Management Plan	(228)	(228)	0	(227)	1	(227)	0
Correctional Services	1,830	1,875	45	1,915	40	1,934	19
Judiciary	1,355	1,474	119	1,603	129	1,740	137
All Other	2,698	2,674	(24)	2,573	(101)	2,599	26

- **Collective Bargaining:** Reflects the impact of settled labor negotiations which provide a 3 percent salary increase each year beginning in 2007-08 and a 4 percent increase in the final year (2010-11).

- **Correctional Services:** Growth is attributable primarily to the Sex Offender Management and Treatment Act, the restricted use of special housing units for mentally ill inmates, and re-entry services for inmates who will be released to the community, thus driving higher workforce levels and costs.

- **Judiciary:** Reflects Office of Court Administration (OCA) projections for non-judicial OCA employees, as well as the annualization of prior-year Judiciary actions, including increasing the number of full-time judges and adding Court of Claims and Family Judges.

Non-Personal Service

General Fund - Non-Personal Service (millions of dollars)							
	2008-09	2009-10	Annual $ Change	20010-11	Annual $ Change	2011-12	Annual $ Change
Total	**2,387**	**2,530**	**143**	**2,645**	**115**	**2,709**	**64**
Management Plan	(296)	(295)	1	(295)	0	(295)	0
Correctional Services	636	674	38	713	39	756	43
State Police	60	83	23	83	0	82	(1)
Public Health	123	142	19	161	19	165	4
Temporary and Disability Assistance	36	53	17	54	1	57	3
State University	438	452	14	470	18	490	20
All Other	1,094	1,126	32	1,164	38	1,159	(5)

- **Correctional Services:** Growth is primarily driven by the escalating costs of food, fuel, utilities, and providing health care services and prescription drugs to inmates.

- **State Police:** Spending growth reflects costs previously supported by cellular surcharge revenues in other State funds that will be supported by General Fund revenues in 2009-10.

- **Public Health:** Growth is largely driven by the annualization of the Enacted Budget action providing funding for the State to directly enroll individuals into Medicaid, CHP and FHP.

- **Temporary and Disability Assistance:** Spending will increase in 2009-10 as one-time actions, including Federal revenue maximization and bonding of software development costs, do not recur.

- **State University:** Primarily reflects funding for inflationary increases in non-personal service at SUNY.

General State Charges

Forecast of Selected Program Measures Affecting General State Charges						
	Actual		Forecast			
	2006-07	2007-08*	2008-09	2009-10	2010-11	2011-12
General State Charges						
Pension Contribution Rate as % of Salary	10.2%	9.7%	8.8%	9.0%	9.0%	9.3%
Employee/Retiree Health Insurance Growth Rates	10.3%	5.4%	5.5%	9.5%	9.5%	9.5%

**Unaudited Year-End Results*

General State Charges are projected to total $3.9 billion in 2009-10, $4.0 billion in 2010-11 and $4.3 billion in 2011-12. The annual increases are due mainly to anticipated cost increases in pensions and health insurance for State employees and retirees.

The State's pension contribution rate to the New York State and Local Retirement System, which is 8.8 percent for 2008-09, is expected to increase to 9.0 percent for 2009-10 and 2010-11 and to 9.3 percent in 2011-12. Pension costs in 2009-10 are projected to total $1.3 billion, an increase of $233 million over 2008-09 due to projected growth in the salary base. This large growth is also caused by the prepayment of the State's 2008-09 amortization costs in 2007-08. In 2010-11, pension costs are expected to remain virtually unchanged. In 2011-12, they are expected to increase by $57 million due to an anticipated increase in the State contribution rate.

Forecast of New York State Employee Health Insurance Costs (millions of dollars)			
	Health Insurance		
Year	Active Employees	Retirees	Total State
2006-07	1,518	913	2,431
2007-08	1,566	988	2,554
2008-09	1,652	1,039	2,691
2009-10	1,790	1,129	2,919
2010-11	1,950	1,233	3,183
2011-12	2,127	1,347	3,474

All numbers reflect the cost of health insurance for General State Charges (Executive and Legislative branches) and the Office of Court Administration.

Spending for employee and retiree health care costs is expected to increase by $228 million in 2009-10, $264 million in 2010-11, and another $291 million in 2011-12 and assumes an average annual premium increase of roughly 9.5 percent. Health insurance is projected at $2.9 billion in 2009-10 ($1.8 billion for active employees and $1.1 billion for retired employees), $3.2 billion in 2010-11 ($2.0 billion for active employees and $1.2 billion for retired employees) and $3.4 billion in 2011-12 ($2.1 billion for active employees and $1.3 billion for retired employees).

See discussion of the Governmental Accounting Standards Board (GASB) 45 later in this AIS for the valuation of future State health insurance costs for State employees.

Transfers to Other Funds

Out-Year Disbursement Projections - Transfers to Other Funds
(millions of dollars)

	2008-09	2009-10	Annual Change	2010-11	Annual Change	2011-12	Annual Change
Transfers to Other Funds:	**5,550**	**6,029**	**479**	**6,778**	**749**	**7,353**	**575**
Debt Service	1,692	1,680	(12)	1,706	26	1,673	(33)
Capital Projects	433	680	247	1,046	366	1,099	53
Dedicated Highway and Bridge Trust Fund	192	313	121	698	385	792	94
All Other Capital	241	367	126	348	(19)	307	(41)
All Other Transfers	3,425	3,669	244	4,026	357	4,581	555
State Share Medicaid Costs	2,655	2,632	(23)	2,678	46	2,701	23
Mental Hygiene Operations	0	170	170	464	294	572	108
Medicaid Payments for State Facility Patients	174	174	0	174	0	174	0
Judiciary Funds	156	148	(8)	158	10	165	7
HCRA	0	0	0	0	0	466	466
SUNY- Hospital Operations	141	159	18	167	8	167	0
Banking Services	66	66	0	66	0	66	0
Empire State Stem Cell Trust Fund	3	35	32	47	12	0	(47)
Statewide Financial System	0	30	30	35	5	30	(5)
All Other	230	255	25	237	(18)	240	3

In 2009-10, transfers to other funds are estimated at $6.0 billion, an increase of $479 million over 2008-09. This increase includes potential transfers to the Dedicated Highway and Bridge Trust Fund aimed at reducing fund gaps and an increase in other capital transfers of $126 million.

All other transfers are expected to increase by $244 million from 2008-09. The most significant change includes an increase in transfers to supplement resources available for the Mental Hygiene system. In addition transfers are increasing for the State's SUNY subsidy to hospitals and funding for the State's financial management system. General Fund transfers for stem cell research increase in 2009-10 and decline in 2011-12 as support is transitioned from the General Fund to the Health Care Resources Fund beginning in 2009-10.

In 2010-11, transfers to other funds are expected to increase by $749 million. This reflects expected growth in General Fund support to the Dedicated Highway and Bridge Trust Fund and Medicaid related spending in State Operated Mental Hygiene facilities. In 2011-12 transfers are expected to increase by

$575 million, mainly to provide subsidies to HCRA, the Dedicated Highway and Bridge Trust Fund, and Mental Hygiene facility Medicaid related spending.

Financial Plan Reserves

In January 2007, the State created a new statutory Rainy Day Reserve that has an authorized balance of 3 percent of General Fund spending. The new Rainy Day Reserve may be used to respond to an economic downturn or catastrophic event. The State made its first deposit of $175 million in 2007-08. The Tax Stabilization Reserve has an authorized balance of 2 percent and can be used only to cover unforeseen year-end deficits.

The State projects that General Fund reserves will total $2.0 billion at the end of 2008-09, with $1.2 billion in undesignated reserves available to deal with unforeseen contingencies and $804 million designated for subsequent use.

The $1.2 billion of undesignated reserves includes a balance of $1 billion in the Tax Stabilization Reserve, $175 million in the new Rainy Day Reserve, and $21 million in the Contingency Reserve Fund for litigation risks.

The designated reserves consist of $445 million set aside for labor settlements (after the use of $620 million for existing settlements in 2008-09), $237 million in the Community Projects Fund to finance existing "member-item" initiatives, and $122 million set aside for the debt management purposes.

Aside from the amounts noted above, the 2008-09 Financial Plan does not have specific reserves to cover potential costs that could materialize as a result of Federal disallowances or other Federal actions that could adversely affect the State’s projections of receipts and disbursements.

Cash Flow Forecast

In 2008-09, the General Fund is projected to have quarterly-ending balances of $3.8 billion in June 2008, $5.2 billion in September 2008, $799 million in December 2008, and $2.0 billion at the end of March 2009. The lowest projected month-end cash flow balance is in December 2008. DOB’s detailed monthly cash flow projections for 2007-08, 2008-09, and 2009-10 are set forth in the Financial Plan Tables.

The Office of the State Comptroller (OSC) invests General Fund moneys, bond proceeds, and other funds not immediately required to make payments through the Short-Term Investment Pool (STIP), which comprises joint custody funds (Governmental Funds, Internal Service Funds, Enterprise Funds and Private Purpose Trust Funds), as well as several sole custody funds including the Tobacco Settlement Fund.

OSC is authorized to make short-term loans from STIP to cover temporary cash shortfalls in certain funds and accounts resulting from the timing of receipts and disbursements. The Legislature authorizes the funds and accounts that may receive loans each year, based on legislation submitted with the Executive Budget. Loans may be granted only for amounts that the Director of the Budget certifies are “receivable on account” or can be repaid from the current operating receipts of the fund (i.e., loans cannot be granted in expectation of future revenue enhancements).

CASH FINANCIAL PLAN
GENERAL FUND
2007-2008 and 2008-2009
(millions of dollars)

	2007-2008 Year-End*	2008-2009 Enacted	Annual Change
Opening fund balance	3,045	2,754	(291)
Receipts:			
Taxes:			
Personal income tax	22,759	23,920	1,161
User taxes and fees	8,555	8,937	382
Business taxes	6,018	6,559	541
Other taxes	1,063	1,194	131
Miscellaneous receipts	2,458	2,505	47
Federal grants	69	41	(28)
Transfers from other funds:			
PIT in excess of Revenue Bond debt service	8,473	8,583	110
Sales tax in excess of LGAC debt service	2,358	2,355	(3)
Real estate taxes in excess of CW/CA debt service	682	597	(85)
All other transfers	659	947	288
Total receipts	53,094	55,638	2,544
Disbursements:			
Grants to local governments	36,412	39,126	2,714
State operations	9,579	8,662	(917)
General State charges	4,620	3,023	(1,597)
Transfers to other funds:			0
Debt service	1,548	1,692	144
Capital projects	141	433	292
Other purposes	1,085	3,425	2,340
Total disbursements	53,385	56,361	2,976
Change in fund balance	(291)	(723)	(432)
Closing fund balance	2,754	2,031	(723)
Reserves			
Tax Stabilization Reserve Fund	1,031	1,031	0
Statutory Rainy Day Reserve Fund	175	175	0
Contingency Reserve Fund	21	21	0
Community Projects Fund	340	237	(103)
Refund Reserve Account**	1,187	567	(620)

Source: NYS DOB

**Unaudited Year-end Results*

**At the end of 2007-08, DOB designated $1.065 billion of Refund Reserve Account balance for labor settlements and other risks, and $122 million for debt reduction management. At the end of 2008-09, DOB expects to have reserved $445 million of the Refund Reserve Account balance for labor settlements and other risks, and $122 million for debt reduction management.

CASH FINANCIAL PLAN
GENERAL FUND
2008-2009 through 2011-2012
(millions of dollars)

	2008-2009 Enacted	2009-2010 Projected	2010-2011 Projected	2011-2012 Projected
Receipts:				
Taxes:				
Personal income tax	23,920	24,816	26,333	28,229
User taxes and fees	8,937	9,258	9,601	9,975
Business taxes	6,559	6,925	7,047	7,190
Other taxes	1,194	1,325	1,408	1,498
Miscellaneous receipts	2,505	2,470	2,471	2,234
Federal grants	41	0	0	0
Transfers from other funds:				
PIT in excess of Revenue Bond debt service	8,583	8,782	9,215	9,705
Sales tax in excess of LGAC debt service	2,355	2,454	2,561	2,682
Real estate taxes in excess of CW/CA debt service	597	582	610	664
All other transfers	947	533	528	567
Total receipts	55,638	57,145	59,774	62,744
Disbursements:				
Grants to local governments	39,126	43,136	47,046	49,988
State operations	8,662	9,100	9,664	9,909
General State charges	3,023	3,848	4,039	4,336
Transfers to other funds:				
Debt service	1,692	1,680	1,706	1,673
Capital projects	433	680	1,046	1,099
Other purposes	3,425	3,669	4,026	4,581
Total disbursements	56,361	62,113	67,527	71,586
Deposit to/(use of) Community Projects Fund	(103)	48	(22)	(80)
Deposit to/(use of) Prior Year Reserves	(620)	0	0	0
Margin	0	(5,016)	(7,731)	(8,762)

Source: NYS DOB

CASH FINANCIAL PLAN
GENERAL FUND
2008-2009
(millions of dollars)

	21-Day	Change	Enacted
Opening fund balance	2,626	128	2,754
Receipts:			
Taxes:			
Personal income tax	24,205	(285)	23,920
User taxes and fees	8,832	105	8,937
Business taxes	7,127	(568)	6,559
Other taxes	1,194	0	1,194
Miscellaneous receipts	2,242	263	2,505
Federal Grants	41	0	41
Transfers from other funds:			
PIT in excess of Revenue Bond debt service	8,694	(111)	8,583
Sales tax in excess of LGAC debt service	2,310	45	2,355
Real estate taxes in excess of CW/CA debt service	615	(18)	597
All other	724	223	947
Total receipts	55,984	(346)	55,638
Disbursements:			
Grants to local governments	41,608	(2,482)	39,126
State operations	8,851	(189)	8,662
General State charges	3,033	(10)	3,023
Transfers to other funds:			
Debt service	1,692	0	1,692
Capital projects	381	52	433
Other purposes	819	2,606	3,425
Total disbursements	56,384	(23)	56,361
Change in fund balance	(400)	(323)	(723)
Closing fund balance	2,226	(195)	2,031
Reserves			
Tax Stabilization Reserve Fund	1,031	0	1,031
Statutory Rainy Day Reserve Fund	175	0	175
Contingency Reserve Fund	21	0	21
Community Projects Fund	291	(54)	237
Debt Reduction Reserve Fund	0	122	122
Labor Settlement Reserve/Other Risks	708	(263)	445

Source: NYS DOB

CURRENT STATE RECEIPTS
GENERAL FUND
2007-2008 and 2008-2009
(millions of dollars)

	2007-2008 Year-End*	2008-2009 Enacted	Annual Change
Personal income tax	22,759	23,920	1,161
User taxes and fees	8,555	8,937	382
Sales and use tax	7,945	8,186	241
Cigarette and tobacco taxes	409	433	24
Motor vehicle fees	(51)	61	112
Alcoholic beverages taxes	205	209	4
Alcoholic beverage control license fees	47	48	1
Business taxes	6,018	6,559	541
Corporation franchise tax	3,446	3,706	260
Corporation and utilities tax	603	613	10
Insurance taxes	1,089	1,171	82
Bank tax	880	1,069	189
Petroleum business tax	0	0	0
Other taxes	1,063	1,194	131
Estate tax	1,037	1,170	133
Gift tax	1	0	(1)
Real property gains tax	1	0	(1)
Pari-mutuel taxes	23	23	0
Other taxes	1	1	0
Total taxes	38,395	40,610	2,215
Miscellaneous receipts	2,458	2,505	47
Federal Grants	69	41	(28)
Total	40,922	43,156	2,234

Source: NYS DOB
**Unaudited Year-end Results*

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2007-2008*
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	3,045	3,671	233	6,949
Receipts:				
Taxes	38,395	7,834	12,595	58,824
Miscellaneous receipts	2,458	13,403	842	16,703
Federal grants	69	0	0	69
Total receipts	40,922	21,237	13,437	75,596
Disbursements:				
Grants to local governments	36,412	16,157	0	52,569
State operations	9,579	5,457	32	15,068
General State charges	4,620	632	0	5,252
Debt service	0	0	4,104	4,104
Capital projects	0	8	0	8
Total disbursements	50,611	22,254	4,136	77,001
Other financing sources (uses):				
Transfers from other funds	12,172	1,579	5,434	19,185
Transfers to other funds	(2,774)	(713)	(14,683)	(18,170)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	9,398	866	(9,249)	1,015
Change in fund balance	(291)	(151)	52	(390)
Closing fund balance	2,754	3,520	285	6,559

Source: NYS DOB
**Unaudited Year-end Results*

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2008-2009
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	2,754	3,520	285	6,559
Receipts:				
Taxes	40,610	8,200	12,984	61,794
Miscellaneous receipts	2,505	13,341	941	16,787
Federal grants	41	1	0	42
Total receipts	43,156	21,542	13,925	78,623
Disbursements:				
Grants to local governments	39,126	17,230	0	56,356
State operations	8,662	6,540	61	15,263
General State charges	3,023	1,565	0	4,588
Debt service	0	0	4,652	4,652
Capital projects	0	3	0	3
Total disbursements	50,811	25,338	4,713	80,862
Other financing sources (uses):				
Transfers from other funds	12,482	3,987	5,641	22,110
Transfers to other funds	(5,550)	(963)	(14,785)	(21,298)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	6,932	3,024	(9,144)	812
Deposit to/(use of) Community Projects Fund	(103)	0	0	(103)
Deposit to/(use of) Prior Year Reserves	(620)	0	0	(620)
Change in fund balance	0	(772)	68	(704)
Closing fund balance	2,031	2,748	353	5,132

Source: NYS DOB

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2009-2010
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	0	2,748	353	3,101
Receipts:				
Taxes	42,324	8,992	13,590	64,906
Miscellaneous receipts	2,470	13,250	897	16,617
Federal grants	0	1	0	1
Total receipts	44,794	22,243	14,487	81,524
Disbursements:				
Grants to local governments	43,136	18,010	0	61,146
State operations	9,100	6,706	61	15,867
General State charges	3,848	1,182	0	5,030
Debt service	0	0	5,158	5,158
Capital projects	0	3	0	3
Total disbursements	56,084	25,901	5,219	87,204
Other financing sources (uses):				
Transfers from other funds	12,351	4,057	5,741	22,149
Transfers to other funds	(6,029)	(739)	(14,950)	(21,718)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	6,322	3,318	(9,209)	431
Deposit to/(use of) Community Projects Fund	48	0	0	48
Change in fund balance	(5,016)	(340)	59	(5,297)
Closing fund balance	(5,016)	2,408	412	(2,196)

Source: NYS DOB

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2010-2011
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	0	2,408	412	2,820
Receipts:				
Taxes	44,389	9,555	14,403	68,347
Miscellaneous receipts	2,471	13,664	933	17,068
Federal grants	0	1	0	1
Total receipts	46,860	23,220	15,336	85,416
Disbursements:				
Grants to local governments	47,046	18,664	0	65,710
State operations	9,664	6,908	61	16,633
General State charges	4,039	1,255	0	5,294
Debt service	0	0	5,803	5,803
Capital projects	0	2	0	2
Total disbursements	60,749	26,829	5,864	93,442
Other financing sources (uses):				
Transfers from other funds	12,914	4,321	6,155	23,390
Transfers to other funds	(6,778)	(822)	(15,562)	(23,162)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	6,136	3,499	(9,407)	228
Deposit to/(use of) Community Projects Fund	(22)	0	0	(22)
Change in fund balance	(7,731)	(110)	65	(7,776)
Closing fund balance	(7,731)	2,298	477	(4,956)

Source: NYS DOB

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2011-2012
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	0	2,298	477	2,775
Receipts:				
Taxes	46,892	9,896	15,290	72,078
Miscellaneous receipts	2,234	13,948	975	17,157
Federal grants	0	1	0	1
Total receipts	49,126	23,845	16,265	89,236
Disbursements:				
Grants to local governments	49,988	19,784	0	69,772
State operations	9,909	6,929	61	16,899
General State charges	4,336	1,306	0	5,642
Debt service	0	0	6,146	6,146
Capital projects	0	2	0	2
Total disbursements	64,233	28,021	6,207	98,461
Other financing sources (uses):				
Transfers from other funds	13,618	4,904	6,266	24,788
Transfers to other funds	(7,353)	(861)	(16,241)	(24,455)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	6,265	4,043	(9,975)	333
Deposit to/(use of) Community Projects Fund	(80)	0	0	(80)
Change in fund balance	(8,762)	(133)	83	(8,812)
Closing fund balance	(8,762)	2,165	560	(6,037)

Source: NYS DOB

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2007-2008*
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	3,045	4,007	(432)	233	6,853
Receipts:					
Taxes	38,395	7,834	2,047	12,595	60,871
Miscellaneous receipts	2,458	13,605	2,735	842	19,640
Federal grants	69	33,095	1,745	0	34,909
Total receipts	40,922	54,534	6,527	13,437	115,420
Disbursements:					
Grants to local governments	36,412	45,704	1,079	0	83,195
State operations	9,579	8,610	0	32	18,221
General State charges	4,620	856	0	0	5,476
Debt service	0	0	0	4,104	4,104
Capital projects	0	8	5,052	0	5,060
Total disbursements	50,611	55,178	6,131	4,136	116,056
Other financing sources (uses):					
Transfers from other funds	12,172	4,000	272	5,434	21,878
Transfers to other funds	(2,774)	(3,484)	(939)	(14,683)	(21,880)
Bond and note proceeds	0	0	269	0	269
Net other financing sources (uses)	9,398	516	(398)	(9,249)	267
Change in fund balance	(291)	(128)	(2)	52	(369)
Closing fund balance	2,754	3,879	(434)	285	6,484

Source: NYS DOB
**Unaudited Year-end Results*

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2008-2009
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	2,754	3,879	(434)	285	6,484
Receipts:					
Taxes	40,610	8,200	2,110	12,984	63,904
Miscellaneous receipts	2,505	13,461	3,177	941	20,084
Federal grants	41	33,922	1,993	0	35,956
Total receipts	43,156	55,583	7,280	13,925	119,944
Disbursements:					
Grants to local governments	39,126	46,579	571	0	86,276
State operations	8,662	10,014	0	61	18,737
General State charges	3,023	2,406	0	0	5,429
Debt service	0	0	0	4,652	4,652
Capital projects	0	3	6,509	0	6,512
Total disbursements	50,811	59,002	7,080	4,713	121,606
Other financing sources (uses):					
Transfers from other funds	12,482	6,545	613	5,641	25,281
Transfers to other funds	(5,550)	(3,801)	(1,235)	(14,785)	(25,371)
Bond and note proceeds	0	0	473	0	473
Net other financing sources (uses)	6,932	2,744	(149)	(9,144)	383
Deposit to/(use of) Community Projects Fund	(103)	0	0	0	(103)
Deposit to/(use of) Prior Year Reserves	(620)	0	0	0	(620)
Change in fund balance	0	(675)	51	68	(556)
Closing fund balance	2,031	3,204	(383)	353	5,205

Source: NYS DOB

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2009-2010
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	0	3,204	(383)	353	3,174
Receipts:					
Taxes	42,324	8,992	2,182	13,590	67,088
Miscellaneous receipts	2,470	13,360	4,238	897	20,965
Federal grants	0	35,034	2,000	0	37,034
Total receipts	44,794	57,386	8,420	14,487	125,087
Disbursements:					
Grants to local governments	43,136	48,616	625	0	92,377
State operations	9,100	10,235	0	61	19,396
General State charges	3,848	2,091	0	0	5,939
Debt service	0	0	0	5,158	5,158
Capital projects	0	3	7,923	0	7,926
Total disbursements	56,084	60,945	8,548	5,219	130,796
Other financing sources (uses):					
Transfers from other funds	12,351	6,670	915	5,741	25,677
Transfers to other funds	(6,029)	(3,554)	(1,168)	(14,950)	(25,701)
Bond and note proceeds	0	0	617	0	617
Net other financing sources (uses)	6,322	3,116	364	(9,209)	593
Deposit to/(use of) Community Projects Fund	48	0	0	0	48
Change in fund balance	(5,016)	(443)	236	59	(5,164)
Closing fund balance	(5,016)	2,761	(147)	412	(1,990)

Source: NYS DOB

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2010-2011
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	0	2,761	(147)	412	3,026
Receipts:					
Taxes	44,389	9,555	2,184	14,403	70,531
Miscellaneous receipts	2,471	13,774	3,892	933	21,070
Federal grants	0	36,122	1,953	0	38,075
Total receipts	46,860	59,451	8,029	15,336	129,676
Disbursements:					
Grants to local governments	47,046	50,276	631	0	97,953
State operations	9,664	10,621	0	61	20,346
General State charges	4,039	2,237	0	0	6,276
Debt service	0	0	0	5,803	5,803
Capital projects	0	2	7,654	0	7,656
Total disbursements	60,749	63,136	8,285	5,864	138,034
Other financing sources (uses):					
Transfers from other funds	12,914	7,071	1,362	6,155	27,502
Transfers to other funds	(6,778)	(3,683)	(1,509)	(15,562)	(27,532)
Bond and note proceeds	0	0	660	0	660
Net other financing sources (uses)	6,136	3,388	513	(9,407)	630
Deposit to/(use of) Community Projects Fund	(22)	0	0	0	(22)
Change in fund balance	(7,731)	(297)	257	65	(7,706)
Closing fund balance	(7,731)	2,464	110	477	(4,680)

Source: NYS DOB

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2011-2012
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	0	2,464	110	477	3,051
Receipts:					
Taxes	46,892	9,896	2,198	15,290	74,276
Miscellaneous receipts	2,234	14,058	3,770	975	21,037
Federal grants	0	37,818	1,921	0	39,739
Total receipts	49,126	61,772	7,889	16,265	135,052
Disbursements:					
Grants to local governments	49,988	53,064	634	0	103,686
State operations	9,909	10,675	0	61	20,645
General State charges	4,336	2,337	0	0	6,673
Debt service	0	0	0	6,146	6,146
Capital projects	0	2	7,348	0	7,350
Total disbursements	64,233	66,078	7,982	6,207	144,500
Other financing sources (uses):					
Transfers from other funds	13,618	7,640	1,401	6,266	28,925
Transfers to other funds	(7,353)	(3,745)	(1,593)	(16,241)	(28,932)
Bond and note proceeds	0	0	513	0	513
Net other financing sources (uses)	6,265	3,895	321	(9,975)	506
Deposit to/(use of) Community Projects Fund	(80)	0	0	0	(80)
Change in fund balance	(8,762)	(411)	228	83	(8,862)
Closing fund balance	(8,762)	2,053	338	560	(5,811)

Source: NYS DOB

CASHFLOW
GENERAL FUND
2008-2009
(dollars in millions)

	2008 April Projected	May Projected	June Projected	July Projected	August Projected	September Projected	October Projected	November Projected	December Projected	2009 January Projected	February Projected	March Projected	Total
OPENING BALANCE	2,754	7,484	3,270	3,786	3,502	3,682	5,222	3,875	1,239	799	5,445	4,861	2,754
RECEIPTS:													
Personal Income Tax	5,457	831	2,234	1,518	1,553	2,047	598	(56)	1,362	4,997	1,563	1,816	23,920
User Taxes and Fees	642	656	903	690	664	896	658	702	906	723	618	879	8,937
Business Taxes	194	54	1,240	125	141	1,320	111	78	1,176	97	162	1,861	6,559
Other Taxes	99	99	100	100	101	101	99	99	99	99	99	99	1,194
Total Taxes	6,392	1,640	4,477	2,433	2,459	4,364	1,466	823	3,543	5,916	2,442	4,655	40,610
Licenses, fees, etc.	30	63	46	29	63	44	54	51	35	40	54	62	571
Abandoned Property	20	0	18	17	10	56	15	184	41	74	61	255	751
Reimbursement	4	11	24	5	14	22	13	10	24	7	12	27	173
Investment income	35	7	25	24	(7)	6	53	16	5	25	0	11	200
Other transactions	30	36	156	47	57	59	41	34	57	37	33	223	810
Total Miscellaneous Receipts	119	117	269	122	137	187	176	295	162	183	160	578	2,505
Federal Grants	0	11	4	0	4	0	9	9	0	4	0	0	41
PIT in excess of Revenue Bond Debt Service	1,818	206	873	525	350	942	600	35	877	1,419	143	795	8,583
Sales Tax in Excess of LGAC Debt Service	189	24	447	207	200	211	198	212	278	219	23	147	2,355
Real Estate Taxes in Excess of CW/CA Debt Service	63	56	45	47	57	57	53	40	50	53	39	37	597
All Other	0	0	55	39	1	5	8	5	122	3	1	708	947
Total Transfers from Other Funds	2,070	286	1,420	818	608	1,215	859	292	1,327	1,694	206	1,687	12,482
TOTAL RECEIPTS	8,581	2,054	6,170	3,373	3,208	5,766	2,510	1,419	5,032	7,797	2,808	6,920	55,638
DISBURSEMENTS:													
School Aid	341	2,335	1,891	193	560	1,494	636	1,124	1,609	471	829	6,342	17,825
Higher Education	17	11	490	115	109	93	472	24	249	53	348	479	2,460
All Other Education	14	233	150	221	85	101	101	103	113	178	163	301	1,763
Medicaid - DOH	1,300	893	938	744	359	467	880	867	791	664	567	724	9,194
Public Health	40	53	44	51	37	50	50	46	46	102	22	86	627
Mental Hygiene	73	77	134	142	127	251	137	129	226	233	133	398	2,060
Children and Families	8	125	107	262	103	115	86	87	294	92	96	388	1,763
Temporary & Disability Assistance	126	128	308	156	156	166	(144)	156	168	(144)	125	12	1,213
Transportation	0	14	46	1	14	2	0	13	8	0	12	0	110
All Other	16	42	427	71	58	208	16	59	481	54	53	626	2,111
Total Local Assistance Grants	1,935	3,911	4,535	1,956	1,608	2,947	2,234	2,608	3,985	1,703	2,348	9,356	39,126
Personal Service	669	578	477	684	529	495	615	466	448	521	426	367	6,275
Non-Personal Service	170	206	197	193	209	192	173	160	181	213	198	295	2,387
Total State Operations	839	784	674	877	738	687	788	626	629	734	624	662	8,662
General State Charges	357	1,042	(68)	443	295	(114)	412	285	(53)	325	145	(46)	3,023
Debt Service	228	139	201	36	46	278	22	175	404	3	19	141	1,692
Capital Projects	101	56	54	98	83	111	150	70	221	111	84	(706)	433
Other Purposes	391	336	258	247	258	317	251	291	286	275	172	343	3,425
Total Transfers to Other Funds	720	531	513	381	387	706	423	536	911	389	275	(222)	5,550
TOTAL DISBURSEMENTS	3,851	6,268	5,654	3,657	3,028	4,226	3,857	4,055	5,472	3,151	3,392	9,750	56,361
Excess/(Deficiency) of Receipts over Disbursements	4,730	(4,214)	516	(284)	180	1,540	(1,347)	(2,636)	(440)	4,646	(584)	(2,830)	(723)
CLOSING BALANCE	7,484	3,270	3,786	3,502	3,682	5,222	3,875	1,239	799	5,445	4,861	2,031	2,031

Source: NYS DOB

CASH DISBURSEMENTS BY FUNCTION
ALL GOVERNMENTAL FUNDS
(thousands of dollars)

	2007-2008 Actuals*	Medicaid Transparency	2007-2008 Adjusted	2008-2009 Projected	2009-2010 Projected	2010-2011 Projected	2011-2012 Projected
ECONOMIC DEVELOPMENT AND GOVERNMENT OVERSIGHT							
Agriculture and Markets, Department of	102,118	0	102,118	108,995	110,443	123,940	111,700
Alcoholic Beverage Control	12,293	0	12,293	13,537	14,098	14,400	14,593
Banking Department	59,154	0	59,154	59,011	60,541	61,783	60,413
Consumer Protection Board	2,982	0	2,982	3,732	3,837	3,965	3,852
Economic Development Capital Programs	138,367	0	138,367	117,450	293,675	234,050	110,599
Economic Development, Department of	42,878	0	42,878	60,974	58,631	58,832	58,931
Empire State Development Corporation	280,348	0	280,348	502,020	1,129,470	708,252	666,721
Energy Research and Development Authority	28,944	0	28,944	29,053	29,192	29,390	29,592
Housing and Community Renewal, Division of	290,439	0	290,439	313,861	289,914	290,806	291,939
Insurance Department	206,046	0	206,046	271,547	268,887	271,082	271,082
Olympic Regional Development Authority	6,543	0	6,543	14,169	8,927	9,147	9,373
Public Service, Department of	50,945	0	50,945	58,823	60,947	63,367	65,216
Science, Technology and Innovation, Foundation for	44,350	0	44,350	37,772	36,913	31,156	32,031
Strategic Investment	9,704	0	9,704	8,000	14,000	14,000	10,376
Functional Total	1,275,111	0	1,275,111	1,598,944	2,379,475	1,914,170	1,736,418
PARKS AND THE ENVIRONMENT							
Adirondack Park Agency	5,289	0	5,289	5,843	5,899	5,978	5,978
Environmental Conservation, Department of	925,887	0	925,887	898,011	912,485	913,532	920,613
Environmental Facilities Corporation	18,500	0	18,500	12,089	7,263	7,563	7,563
Hudson River Park Trust	14,370	0	14,370	20,682	15,000	10,000	0
Parks, Recreation and Historic Preservation, Office of	264,710	0	264,710	322,414	291,870	263,343	261,968
Functional Total	1,228,756	0	1,228,756	1,259,039	1,232,517	1,200,416	1,196,122
TRANSPORTATION							
Motor Vehicles, Department of	272,358	0	272,358	313,588	308,156	321,759	330,062
Thruway Authority	1,245	0	1,245	1,734	1,804	1,876	1,951
Metropolitan Transportation Authority	86,371	0	86,371	160,000	195,300	206,500	194,500
Transportation, Department of	6,144,099	0	6,144,099	6,576,057	6,785,709	6,986,004	7,038,865
Functional Total	6,504,073	0	6,504,073	7,051,379	7,290,969	7,516,139	7,565,378
HEALTH AND SOCIAL WELFARE							
Aging, Office for the	234,593	0	234,593	237,037	244,482	252,818	256,964
Children and Family Services, Office of	2,963,884	0	2,963,884	3,139,271	3,309,081	3,508,959	3,664,291
OCFS	2,963,884	(33,505)	2,930,379	3,095,766	3,243,214	3,397,165	3,531,690
OCFS - Medicaid	0	33,505	33,505	43,505	65,867	111,794	132,601
Health, Department of	36,497,883	0	36,497,883	37,567,315	40,588,072	43,035,036	45,928,866
Medical Assistance	31,040,404	0	31,040,404	31,737,487	34,303,301	36,546,627	39,262,169
Medicaid Administration	838,272	0	838,272	853,000	887,000	922,500	959,250
DOH - Other	4,619,207	0	4,619,207	4,976,828	5,397,771	5,565,909	5,707,447
Health - Medicaid Assistance	0	0		0	0	0	0
Human Rights, Division of	16,007	0	16,007	16,890	17,759	17,898	17,957
Labor, Department of	477,139	0	477,139	502,000	490,728	499,739	507,237
Medicaid Inspector General, Office of	41,501	0	41,501	85,586	90,072	91,395	95,070
Prevention of Domestic Violence, Office for	2,432	0	2,432	2,501	2,532	2,568	2,578
Stem Cell and Innovation	163	0	163	49,950	96,450	93,250	46,600

CASH DISBURSEMENTS BY FUNCTION
ALL GOVERNMENTAL FUNDS
(thousands of dollars)

	2007-2008 Actuals*	Medicaid Transparency	2007-2008 Adjusted	2008-2009 Projected	2009-2010 Projected	2010-2011 Projected	2011-2012 Projected
HEALTH AND SOCIAL WELFARE (Continued)							
Temporary and Disability Assistance, Office of	4,718,347	0	4,718,347	4,542,915	4,622,877	4,628,314	4,636,021
Welfare Assistance	3,217,951	0	3,217,951	3,053,619	3,117,868	3,117,781	3,118,781
Welfare Administration	369,646	0	369,646	369,982	371,907	371,907	371,907
All Other	1,130,750	0	1,130,750	1,119,314	1,133,102	1,138,626	1,145,333
Welfare Inspector General, Office of	1,073	0	1,073	1,279	1,319	1,367	1,385
Workers' Compensation Board	156,166	0	156,166	146,112	149,930	154,904	154,904
Functional Total	45,109,188	0	45,109,188	46,290,856	49,613,302	52,286,248	55,311,873
MENTAL HEALTH							
Mental Health, Office of	2,548,566	(43,162)	2,505,404	2,615,089	2,880,892	3,034,587	3,127,134
OMH	2,548,566	(1,380,312)	1,168,254	1,277,939	1,467,186	1,544,340	1,608,375
OMH - Medicaid	0	1,337,150	1,337,150	1,337,150	1,413,706	1,490,247	1,518,759
Mental Hygiene, Department of	237	5,819	6,056	7,500	7,500	7,500	7,500
Mental Retardation and Developmental Disabilities, Office of	3,395,320	46,098	3,441,418	3,481,965	3,688,882	3,844,094	3,930,132
OMRDD	3,395,320	(3,028,003)	367,317	407,864	411,727	419,704	422,650
OMRDD - Medicaid	0	3,074,101	3,074,101	3,074,101	3,277,155	3,424,390	3,507,482
Alcoholism and Substance Abuse Services, Office of	597,901	(8,755)	589,146	614,777	709,353	725,141	741,900
OASAS	597,901	(75,276)	522,625	548,256	642,322	657,533	673,871
OASAS - Medicaid	0	66,521	66,521	66,521	67,031	67,608	68,029
Developmental Disabilities Planning Council	5,022	0	5,022	3,617	3,617	3,617	3,617
Quality of Care for the Mentally Disabled, Commission on	12,661	0	12,661	15,194	16,712	16,887	16,921
Functional Total	6,559,707	0	6,559,707	6,738,142	7,306,956	7,631,826	7,827,204
PUBLIC PROTECTION							
Capital Defenders Office	1,035	0	1,035	388	0	0	0
Correction, Commission of	2,767	0	2,767	2,710	2,766	2,829	2,861
Correctional Services, Department of	2,720,406	0	2,720,406	2,752,368	2,839,663	2,929,267	2,997,976
Crime Victims Board	63,778	0	63,778	61,833	61,989	62,197	62,252
Criminal Justice Services, Division of	294,747	0	294,747	312,170	248,188	245,006	241,841
Homeland Security	63,963	0	63,963	200,324	371,597	298,530	564,310
Investigation, Temporary State Commission of	3,663	0	3,663	4,159	0	0	0
Judicial Commissions	3,925	0	3,925	5,075	5,220	5,367	5,470
Military and Naval Affairs, Division of	441,185	0	441,185	405,548	196,890	162,251	177,294
Parole, Division of	208,618	0	208,618	204,249	217,889	236,316	241,117
Probation and Correctional Alternatives, Division of	74,662	0	74,662	81,581	79,843	79,932	79,622
State Police, Division of	643,054	0	643,054	625,365	626,757	622,456	612,754
Functional Total	4,521,803	0	4,521,803	4,655,770	4,650,802	4,644,151	4,985,497

CASH DISBURSEMENTS BY FUNCTION
ALL GOVERNMENTAL FUNDS
(thousands of dollars)

	2007-2008 Actuals*	Medicaid Transparency	2007-2008 Adjusted	2008-2009 Projected	2009-2010 Projected	2010-2011 Projected	2011-2012 Projected
EDUCATION							
Arts, Council on the	53,425	0	53,425	54,617	54,861	54,934	55,032
City University of New York	1,100,593	0	1,100,593	1,281,625	1,341,678	1,408,697	1,436,039
Education, Department of	28,879,203	0	28,879,203	30,876,987	33,342,452	36,280,748	38,486,605
School Aid	21,543,493	(80,000)	21,463,493	23,263,833	24,991,450	27,303,570	29,177,570
School Aid - Medicaid Assistance	0	80,000	80,000	80,000	80,000	80,000	80,000
STAR Property Tax Relief	4,657,721	0	4,657,721	4,692,899	5,383,170	5,909,569	6,195,582
Special Education Categorical Programs	1,623,565	0	1,623,565	1,729,690	1,828,590	1,889,590	1,968,090
All Other	1,054,424	0	1,054,424	1,110,565	1,059,242	1,098,019	1,065,363
Higher Education Services Corporation	950,356	0	950,356	924,791	936,989	939,607	941,163
Higher Education Capital Grants	0	0	0	50,000	40,000	30,000	30,000
State University Construction Fund	12,229	0	12,229	13,857	14,311	14,923	15,069
State University of New York	5,725,371	0	5,725,371	5,852,817	6,016,794	6,198,131	6,244,132
Functional Total	36,721,177	0	36,721,177	39,054,694	41,747,085	44,927,040	47,208,040
GENERAL GOVERNMENT							
Audit and Control, Department of	249,088	0	249,088	264,664	269,326	275,408	277,761
Budget, Division of the	38,216	0	38,216	89,462	84,010	90,181	89,680
Civil Service, Department of	24,868	0	24,868	24,391	25,172	26,222	26,458
Elections, State Board of	14,108	0	14,108	78,157	190,362	9,435	9,552
Employee Relations, Office of	3,613	0	3,613	4,262	4,354	4,537	4,577
Executive Chamber	20,167	0	20,167	21,061	22,081	23,238	23,908
General Services, Office of	221,618	0	221,618	232,550	237,306	241,552	239,517
Inspector General, Office of	6,416	0	6,416	7,184	7,466	7,730	7,812
Law, Department of	189,357	0	189,357	221,073	228,152	235,930	240,912
Lieutenant Governor, Office of the	1,314	0	1,314	126	0	328	1,314
Lottery, Division of	207,420	0	207,420	176,677	181,287	186,063	186,063
Public Employment Relations Board	3,657	0	3,657	4,284	4,404	4,555	4,602
Public Integrity, Commission on	1,733	0	1,733	5,359	5,446	5,569	5,927
Racing and Wagering Board, State	19,197	0	19,197	16,908	17,506	17,941	17,925
Real Property Services, Office of	51,994	0	51,994	52,077	53,048	54,088	55,057
Regulatory Reform, Governor's Office of	3,850	0	3,850	3,371	3,482	3,592	3,592
State, Department of	189,497	0	189,497	180,851	156,093	156,768	152,902
Tax Appeals, Division of	3,325	0	3,325	3,259	3,336	3,426	3,426
Taxation and Finance, Department of	376,148	0	376,148	363,096	375,297	385,121	385,176
Technology, Office for	21,468	0	21,468	75,036	152,340	214,243	194,327
Lobbying, Temporary State Commission on	1,093	0	1,093	0	0	0	(332)
Veterans Affairs, Division of	15,161	0	15,161	17,883	17,034	16,818	16,381
Functional Total	1,663,308	0	1,663,308	1,841,731	2,037,502	1,962,745	1,946,537
ALL OTHER CATEGORIES							
Legislature	216,946	0	216,946	219,279	221,931	221,974	221,974
Judiciary (excluding fringe benefits)	1,794,754	0	1,794,754	1,826,099	1,972,558	2,116,876	2,247,264
World Trade Center	39,755	0	39,755	80,000	70,000	35,000	32,500
Local Government Assistance	917,495	0	917,495	1,241,893	1,405,395	1,481,724	1,477,164
Long-Term Debt Service	4,104,001	0	4,104,001	4,652,161	5,158,092	5,803,370	6,146,358
General State Charges	5,475,909	0	5,475,909	5,428,324	5,939,542	6,275,959	6,673,026
Miscellaneous	(75,576)	0	(75,576)	(332,000)	(228,842)	15,847	(75,665)
Functional Total	12,473,284	0	12,473,284	13,115,756	14,538,676	15,950,750	16,722,621
TOTAL ALL GOVERNMENTAL FUNDS SPENDING	116,056,407	0	116,056,407	121,606,311	130,797,284	138,033,485	144,499,690

**Unaudited Year-end Results*
Source: NYS DOB

GAAP-Basis Financial Plans/GASB Statement 45

In addition to the cash-basis Financial Plans, the General Fund and All Funds Financial Plans are prepared on a basis of GAAP in accordance with Governmental Accounting Standards Board (GASB) regulations. DOB's GAAP projections, which are based on the accounting principles applied by the State Comptroller in the financial statements issued for 2006-07, are for informational purposes only and are not relied on for budget management or execution.

In 2008-09, the General Fund GAAP Financial Plan shows total revenues of $45.0 billion, total expenditures of $55.7 billion, and net other financing sources of $10.0 billion, resulting in an operating deficit of $1.7 billion. These changes are due primarily to the use of a portion of the prior year surplus to support 2008-09 operations, as well as economic conditions on revenue accruals.

The GAAP basis results for 2006-07 showed the State in a net positive overall asset condition of $48.9 billion. The net positive asset condition is before the State reflects the impact of GASB 45 "Accounting and Financial Reporting by Employers for Post-employment Benefits Other than Pensions." GASB 45 requires State and local governments to reflect the value of post-employment benefits, predominantly health care, for current employees and retirees beginning with the financial statements for the 2007-08 fiscal year.

The State used an independent actuarial consulting firm to calculate retiree health care liabilities. Assuming there is no pre-funding of this liability, the analysis indicates that the present value of the actuarial accrued total liability for benefits to date would be roughly $50 billion, using the level percentage of projected payroll approach under the Frozen Entry Age actuarial cost method. This is the actuarial methodology recommended to be used to implement GASB 45 by OSC. The actuarial accrued liability was calculated using a 4.155 percent annual discount rate.

The State's total unfunded liability will be disclosed in the 2007-08 basic financial statements. While the total liability is substantial, GASB rules indicate it may be amortized over a 30-year period; therefore, only the annual amortized liability above the current pay-as-you-go costs would be recognized in the financial statements. Assuming no pre-funding, the 2007-08 liability would total roughly $3.8 billion under the Frozen Entry Age actuarial cost method amortized based on a level percent of salary, or $2.7 billion above the current pay-as-you-go retiree costs. This difference between the State's pay-as-you-go costs and the actuarially determined required annual contribution under GASB 45 would reduce the State's currently positive net asset condition.

GASB does not require the additional costs to be funded on the State's budgetary basis, and no funding is assumed for this purpose in the Financial Plan. On a budgetary (cash) basis, the State continues to finance these costs, along with all other employee health care expenses, on a pay-as-you-go basis. Anticipated increases in these costs are reflected in the State's multi-year Financial Plan as detailed below.

History and Forecast of New York State Employee Health Insurance Costs (millions of dollars)

	Health Insurance		
Year	**Active Employees**	**Retirees**	**Total State**
1999-00	777	466	1,243
2000-01	876	521	1,397
2001-02	937	565	1,502
2002-03	1,023	634	1,657
2003-04	1,072	729	1,801
2004-05	1,216	838	2,054
2005-06	1,331	885	2,216
2006-07	1,518	913	2,431
2007-08	1,566	988	2,554
2008-09	1,652	1,039	2,691
2009-10	1,790	1,129	2,919
2010-11	1,950	1,233	3,183
2011-12	2,127	1,347	3,474

All numbers reflect the cost of Health Insurance for General State Charges (Executive and Legislative branches) and the Office of Court Administration; actuals through 2007-08.

As noted, the current Financial Plan does not assume pre-funding of the GASB 45 liability. If such liability was fully funded, the total unfunded liability would be reduced from $50 billion to $28 billion, and the additional cost above the pay-as-you-go amounts would be $1.5 billion in 2007-08. The State's Health Insurance Council, which consists of the Governor's Office of Employee Relations (GOER), Civil Service, and DOB will continue to review this matter, seek input from the State Comptroller, the legislative fiscal committees and outside parties, and provide options for consideration.

DOB's detailed GAAP Financial Plan for 2008-09 is provided below.

GAAP FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2008-2009
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Revenues:					
Taxes	40,168	8,200	2,110	12,984	63,462
Patient fees	0	0	0	587	587
Miscellaneous revenues	4,757	5,074	131	25	9,987
Federal grants	41	36,484	1,993	0	38,518
Total revenues	44,966	49,758	4,234	13,596	112,554
Expenditures:					
Grants to local governments	40,419	47,437	570	0	88,426
State operations	12,405	1,719	0	61	14,185
General State charges	3,848	340	0	0	4,188
Debt service	0	0	0	3,718	3,718
Capital projects	1	2	7,515	0	7,518
Total expenditures	56,673	49,498	8,085	3,779	118,035
Other financing sources (uses):					
Transfers from other funds	15,602	2,535	585	5,641	24,363
Transfers to other funds	(5,968)	(3,185)	(1,235)	(15,383)	(25,771)
Proceeds of general obligation bonds	0	0	473	0	473
Proceeds from financing arrangements/ advance refundings	393	0	3,864	0	4,257
Net other financing sources (uses)	10,027	(650)	3,687	(9,742)	3,322
(Excess) deficiency of revenues and other financing sources over expenditures and other financing uses	(1,680)	(390)	(164)	75	(2,159)

Source: NYS DOB

Special Considerations

Many complex political, social, environmental and economic forces influence the State’s economy and finances. Such forces may affect the State Financial Plan unpredictably from fiscal year to fiscal year. For example, the Financial Plan is necessarily based on forecasts of national and State economic activity. Economic forecasts have frequently failed to accurately predict the timing and magnitude of specific and cyclical changes to the national and State economies. For a discussion of the DOB economic forecast, see the section entitled "Economics and Demographics," in this AIS. The Financial Plan also relies on estimates and assumptions concerning Federal aid, law changes, and audit activity.

The State Financial Plan is based upon forecasts of national and State economic activity developed through both internal analysis and review of national and State economic forecasts prepared by commercial forecasting services and other public and private forecasters. Economic forecasts have frequently failed to predict accurately the timing and magnitude of changes in the national and the State economies. Many uncertainties exist in forecasts of both the national and State economies, including consumer attitudes toward spending, the extent of corporate and governmental restructuring, the condition of the financial sector, federal fiscal and monetary policies, the level of interest rates, and the condition of the world economy, which could have an adverse effect on the State. There can be no assurance that the State economy will not experience results in the current fiscal year that are materially worse than predicted, with corresponding material and adverse effects on the State's projections of receipts and disbursements. For more information, see the section entitled "Economics and Demographics" in this AIS.

Projections of total State receipts in the Financial Plan are based on the State tax structure in effect during the fiscal year and on assumptions relating to basic economic factors and their historical relationships to State tax receipts. In preparing projections of State receipts, economic forecasts relating to personal income, wages, consumption, profits and employment have been particularly important. The projections of receipts from most tax or revenue sources is generally made by estimating the change in yield of such tax or revenue source from its estimated tax base.

Projections of total State disbursements are based on assumptions relating to economic and demographic factors, levels of disbursements for various services provided by local governments (where the cost is partially reimbursed by the State), and the results of various administrative and statutory mechanisms in controlling disbursements for State operations. Factors that may affect the level of disbursements in the fiscal year include uncertainties relating to the economy of the nation and the State, the policies of the federal government, and changes in the demand for the use of State services.

An additional risk to the State Financial Plan arises from the potential impact of certain litigation and of federal disallowances now pending against the State, which could adversely affect the State's projections of receipts and disbursements. The State Financial Plan assumes no significant litigation or federal disallowances or other federal actions that could affect State finances. For more information on litigation pending against the State, see the section entitled "Litigation" in this AIS.

DOB believes that its projections of receipts and disbursements relating to the current State Financial Plan, and the assumptions on which they are based, are reasonable. Actual results, however, could differ materially and adversely from the projections set forth in this AIS. In the past, the State has taken management actions to address potential Financial Plan shortfalls, and DOB believes it could take similar actions should variances occur in its projections for the current fiscal year.

Actions affecting the level of receipts and disbursements, the relative strength of the State and regional economy, and actions by the federal government have helped to create projected structural budget gaps for the State. These gaps result for a significant disparity between recurring revenues and the costs of maintaining or increasing the level of support for State programs. To address a potential imbalance in any given fiscal year, the State would be required to take actions to increase receipts and/or reduce disbursements as it enacts the budget for that year, and, under the State Constitution, the Governor is required to propose a balanced budget each year. There can be no assurance however, that the Legislature will enact the Governor's proposals or that the State's actions will be sufficient to preserve budgetary balance in a given fiscal year or to align recurring receipts and disbursements in future fiscal years.

In any year, the Financial Plan is subject to risks that, if they were to materialize, could affect operating results. The most significant current risks include the following:

Risks to the Economic Forecast

DOB expects the current recession to be relatively mild, though there are a number of risks to the forecast. The disruption to financial markets caused by subprime-related debt could be much worse than anticipated, further delaying the recovery of the financial sector. The downturn in both the residential and commercial real estate markets could be deeper and last longer than anticipated. In addition, volatile food and energy prices could push inflation even higher than projected, tying the Federal Reserve’s hands and effectively placing a tax on households, causing household spending to slow even further than expected. The global economy could slow further than anticipated in response to the U.S. downturn, depressing demand for U.S. exports and putting additional downward pressure on corporate earnings. Slower corporate earnings growth than expected could further depress equity markets, delaying their recovery and that of Wall Street. On the other hand, lower energy prices or stronger global growth than anticipated could result in stronger economic growth than is reflected in the forecast.

All of the risks to the U.S. forecast apply to the State forecast as well, although as the nation’s financial capital, financial market uncertainty poses a particularly large degree of risk for New York. New York's tax revenues are more reliant on the financial sector of the economy than are other states and other regions of the nation. The full extent of the losses associated with subprime debt still remains to be seen. Higher losses than anticipated could result in a further delay in the recovery of Wall Street profits and bonuses. A more severe national recession than expected could prolong the State's downturn, producing weaker employment and wage growth than projected. Should core inflation significantly accelerate, the Federal Reserve may feel compelled to reverse course and raise rates, which traditionally has adverse effects on the State economy. Moreover, weaker equity and real estate activity than anticipated could negatively affect household spending and taxable capital gains realizations. These effects could ripple through the economy, further depressing both employment and wage growth. In contrast, should the national and world economies grow faster than expected, a stronger upturn in stock prices, along with even stronger activity in mergers and acquisitions and other Wall Street activities, could result in higher wage and bonuses growth than projected.

Labor Settlements

The State has reached labor settlements with four labor unions: CSEA; PEF; UUP; and District Council 37, and extended comparable changes in pay and benefits to M/C employees. Under terms of the four-year contracts, which run from April 2, 2007 through April 1, 2011 (July 2, 2007 through July 1, 2011 for UUP), employees will receive pay increases of 3 percent annually in 2007-08, 2008-09, and 2009-10 and 4 percent in 2010-11.

The State's Financial Plan funds the costs of current contracts in 2008-09 through the use of $620 million of the $1.1 billion in existing reserves available at the start of the fiscal year for this purpose.

DOB estimates the General Fund costs of the agreements at $620 million in 2008-09, $775 million in 2009-10, and $1.2 billion in both 2010-11 and 2011-12. The current Financial Plan includes these costs.

The unions representing uniformed officers (e.g., Police Benevolent Association, New York State Correctional Officers and Police Benevolent Association), the union representing graduate students (Graduate Student Employees Union), and CUNY employees have not reached settlements at this time. DOB estimates that if all remaining unsettled unions were to agree to the same terms that have been ratified by CSEA, it would result in added costs of $200 million in 2008-09, $185 million in 2009-10, and $264 million in both 2010-11 and 2011-12.

School Supportive Health Services

The Office of the Inspector General (OIG) of the United States DOH and Human Services conducted six audits of aspects of New York State's School Supportive Health Services program with regard to Medicaid reimbursement. The audits cover $1.4 billion in claims submitted between 1990 and 2001. To date, OIG has issued four final audit reports, which cover claims submitted by upstate and New York City school districts for speech pathology and transportation services. The final audits recommend that the Centers for Medicare and Medicaid Services (CMS) disallow $173 million of the $362 million in claims for upstate speech pathology services, $17 million of $72 million for upstate transportation services, $436 million of the $551 million in claims submitted for New York City speech pathology services, and $96 million of the $123 million for New York City transportation services. New York State disagrees with the audit findings on several grounds and has requested that they be withdrawn. If the recommended disallowances are not withdrawn, the State expects to appeal.

While CMS has not taken any action with regard to the disallowances recommended by OIG, CMS is deferring 25 percent of New York City claims and 9.7 percent of claims submitted by the rest of the State, pending completion of the audits.

Proposed Federal Rules on Medicaid Funding

On May 25, 2007, CMS issued a final rule that, if implemented, would significantly curtail Federal Medicaid funding to public hospitals (including New York City's Health and Hospital Corporation (HHC)) and programs operated by both the State OMRDD and the State OMH. The rule seeks to restrict State access to Federal Medicaid resources by changing the upper payment limit for certain rates to actual facility reported costs. It is estimated that this rule could result in a loss of $350 million annually in Federal funds for HHC and potentially larger losses in aid for the State Mental Hygiene System.

On May 23, 2007, CMS issued another rule that would eliminate Medicaid funding for graduate medical education (GME). The proposed rule clarifies that costs and payments associated with GME programs are not expenditures of Medicaid for which Federal reimbursement is available. This rule could result in a Financial Plan impact of up to $600 million since the State would be legally obligated to pay the lost non-Federal share.

The states affected by these regulations are challenging such adoption on the basis that CMS is overstepping its authority and ignoring the intent of Congress. As a result, Congress passed a one-year moratorium barring implementation of these proposed rule changes. The moratorium expires on May 29, 2008.

CMS has proposed other regulations that could pose a risk to the State's Financial Plan beyond those addressed by the moratorium. On February 22, 2008, CMS issued a change to the rules that regulate State taxation of healthcare entities, effective April 22, 2008. The rule affords CMS flexibility in identifying a "linkage" between provider taxes and Medicaid payments rendering the tax invalid. The State currently uses a substantial amount of provider tax receipts to finance various healthcare programs that serve the State's most vulnerable populations. While the State strongly believes that its imposed taxes are in full compliance, the vagueness of the new rules provides no assurance that these funding streams are adequately protected.

CMS has also issued a rule regarding targeted case management which clarifies the definition of covered services. The final rule was issued on December 4, 2007 and made effective March 3, 2008. The State is currently in the process of litigating this issue and has requested a one-year implementation extension.

Further, CMS proposes to restrict Medicaid reimbursement for hospital outpatient services and restrict coverage to rehabilitative services, which could pose a risk to the Financial Plan and result in hundreds of millions of dollars in reduced Federal-share funding. However, the State argues that the proposed regulation regarding outpatient services is in direct violation of the current moratorium.

On all of these rules, the State is actively lobbying the Federal government to be held harmless, either through an extension/modification of the current moratorium or through other administrative or statutory means.

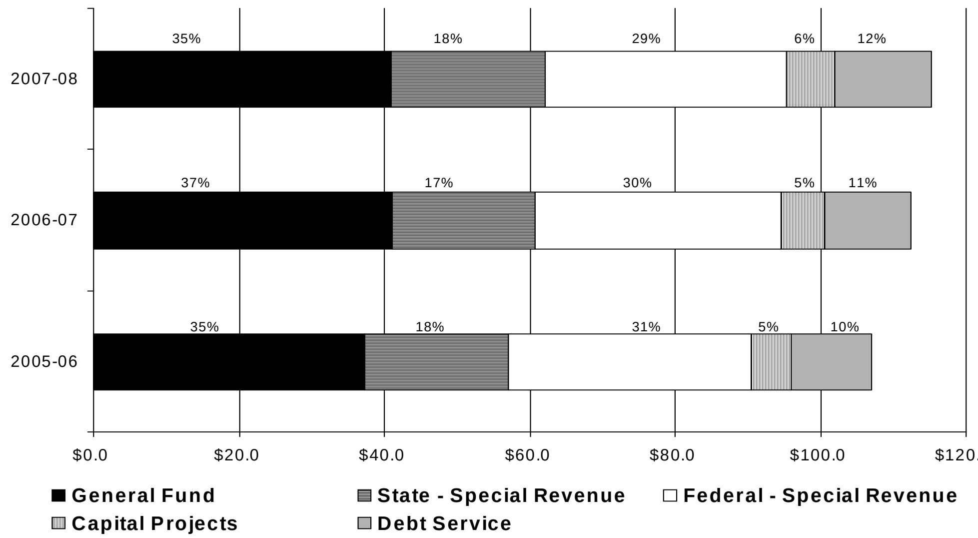
Variable Rate Debt

In recent months, the market for municipal auction rate securities and certain variable rate demand bonds has been disrupted by, among other things, credit rating downgrades to certain municipal bond insurers, investor concerns over liquidity and the level of participation of investment banks in the operation of the market. The disruption has not had a material impact on State debt service costs. The State is substantially reducing its exposure to auction rate securities and to variable-rate demand bonds that carry insurance from bond insurers that have been subject to credit rating downgrades. DOB expects the adjustments to its variable rate portfolio will be completed by the end of the first quarter of fiscal year 2008-09.

Prior Fiscal Years

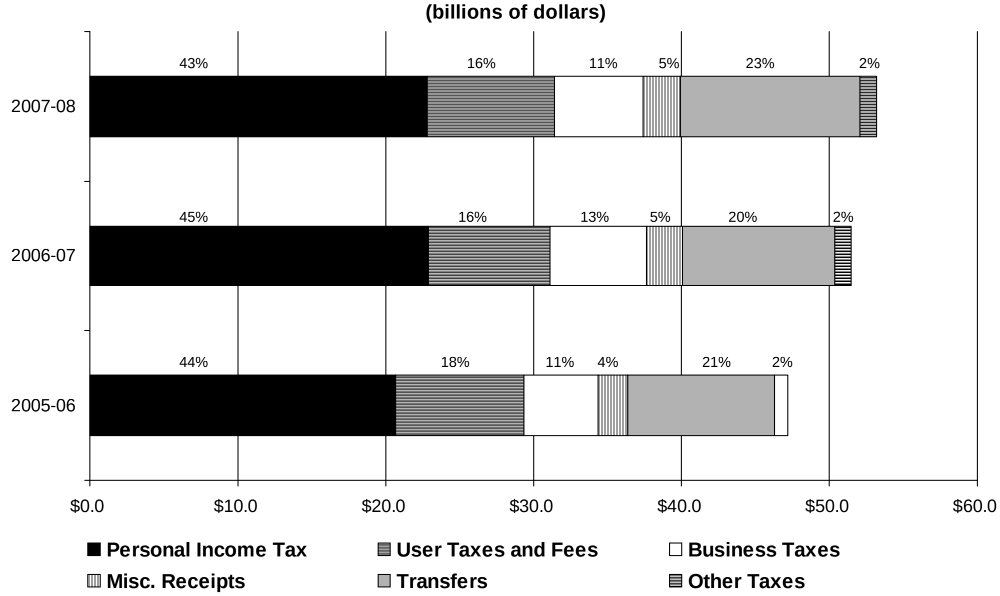
The following four tables show the composition of the State's governmental funds and its General Fund. Following the tables is a summary of the cash-basis results for the State's three most recent fiscal years.

Governmental Funds Receipts
State Fiscal Years 2005-06, 2006-07 and 2007-08
(billions of dollars)

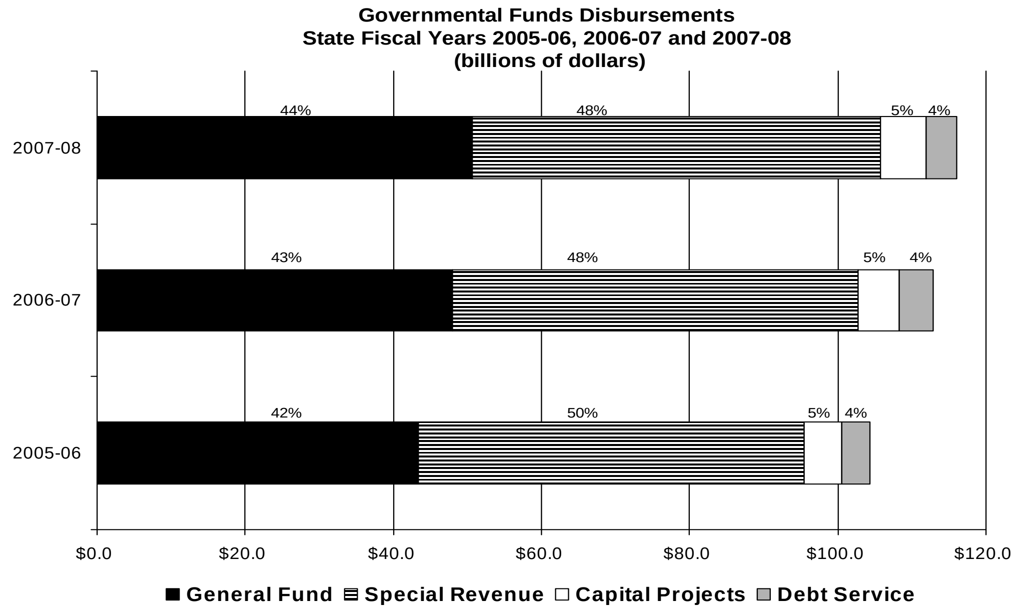


Note: Percentage total may not add due to rounding.

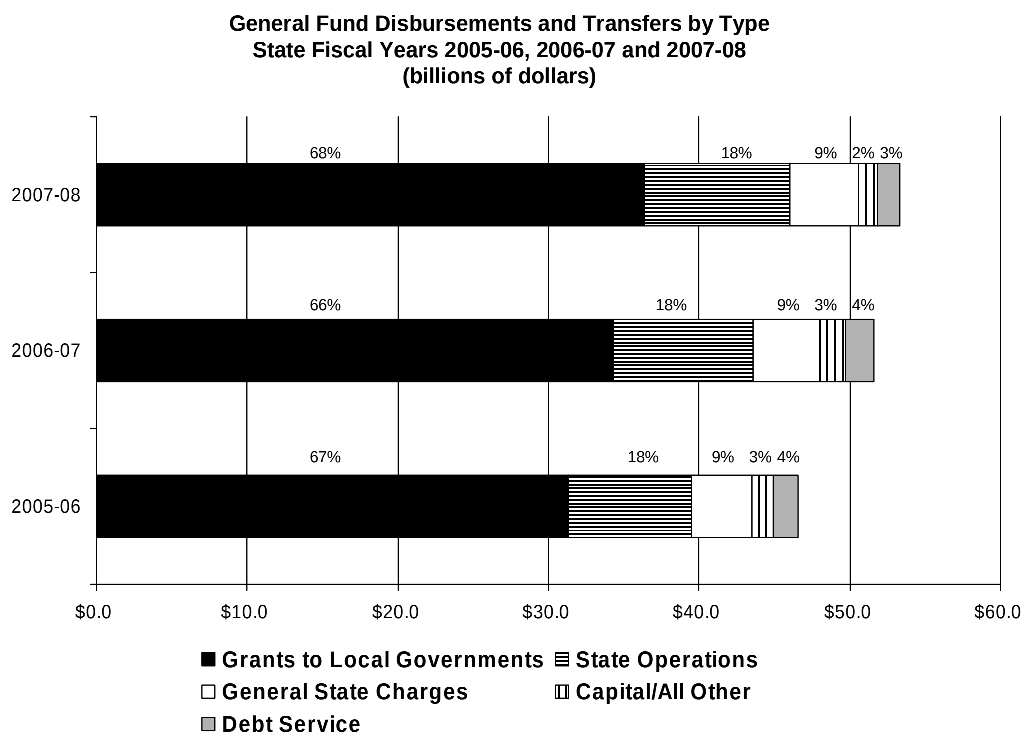
General Fund Receipts and Transfers by Source
State Fiscal Years 2005-06, 2006-07 and 2007-08
(billions of dollars)



Note: Percentage total may not add due to rounding.



Note: Percentage total may not add due to rounding.



Note: Percentage total may not add due to rounding.

Cash-Basis Results for Prior Fiscal Years

The State reports its financial results on two bases of accounting: the cash basis, showing receipts and disbursements; and the modified accrual basis, prescribed by GAAP, showing revenues and expenditures. With the exception of 2007-08 results, the State's financial results set forth in this section of the AIS have been audited.

General Fund 2005-06 through 2007-08

The General Fund is the principal operating fund of the State and is used to account for all financial transactions, except those required to be accounted for in another fund. It is the State's largest single fund and receives most State taxes and other resources not dedicated to particular purposes. General Fund moneys are also transferred to other funds, primarily to support certain capital projects and debt service payments in other fund types. In some cases, the fiscal year results provided below may exclude certain timing-related transactions which have no net impact on operations.

Recent Trends

Following its emergence from the national recession of 2002, the State experienced four years of economic growth and solid financial recovery from 2003-04 through 2006-07. State finances began to lose momentum during 2007-08 as revenues did not perform as well as initially expected. While the State maintained budget balance throughout 2007-08, year-end results represented the first year since 2002-03 that the State did not record an operating surplus.

2007-08 Fiscal Year (Unaudited Results)

The State ended 2007-08 in balance. Revenues in 2007-08 were $585 million lower than the State's initial projections while spending for the year finished at $306 million lower than expectations. The result was a $279 million decrease in cash reserves. The reserves were used to finance the costs of labor settlements ($138 million), debt management actions, including defeasing certain auction rate bonds ($128 million), and to finance discretionary grants from the Community Projects Fund ($13 million).

The General Fund ended the 2007-08 fiscal year with a balance of $2.8 billion, which included dedicated balances of $1.2 billion in the State's rainy day reserve funds that can only be used for unforeseen mid-year shortfalls (after a $175 million deposit to the new Rainy Day Reserve Fund at the close of 2007-08), the Contingency Reserve Fund ($21 million), the Community Projects Fund ($340 million) and $1.2 billion in general reserves, $122 million of which DOB expects to use for debt management.

General Fund receipts, including transfers from other funds and the impact of the tax refund reserve transaction, totaled $53.1 billion in 2007-08, an increase of $1.7 billion from 2006-07 results. While tax receipts decreased by $273 million, transfers increased by $1.9 billion and miscellaneous receipts increased by $191 million. The decline in tax receipts was primarily attributable to a decline in business taxes and in personal income taxes.

General Fund spending, including transfers to other funds, totaled $53.4 billion in 2007-08, an increase of $1.8 billion from 2006-07. The main sources of annual growth were School Aid, Children and Family Services, and public assistance.

2006-07 Fiscal Year

DOB reported a 2006-07 General Fund surplus of $1.5 billion. Results for 2006-07 were $1.5 billion higher than the balanced Enacted Budget as a result of receipts revisions over initial projections ($1.4

billion) and changes to reserve fund balances ($767 million), partly offset by higher than initially projected spending ($607 million). Total receipts, including transfers from other funds, were $51.4 billion. Disbursements, including transfers to other funds, totaled $51.6 billion.

The General Fund ended the 2006-07 fiscal year with a balance of $3.0 billion, which included dedicated balances of $1.0 billion in the State's rainy day reserve fund (after an $87 million deposit at the close of 2006-07), the Contingency Reserve Fund ($21 million), and the Community Projects Fund ($278 million). The closing balance also included $1.7 billion in general reserves.

General Fund receipts, including transfers from other funds and the impact of the tax refund reserve transaction, totaled $51.4 billion in 2006-07, an increase of $4.2 billion from 2005-06 results. Tax receipts increased by $3.4 billion, transfers increased by $419 million, and miscellaneous receipts increased by $239 million.

General Fund spending, including transfers to other funds, totaled $51.6 billion in 2006-07, an increase of $5.1 billion from 2005-06. The main sources of annual growth were School Aid, Medicaid, and higher education programs.

2005-06 Fiscal Year

DOB reported a 2005-06 General Fund surplus of $2.0 billion. Results for 2005-06 were $2.0 billion higher than the Enacted Budget as a result of receipts revisions over initial projections ($1.2 billion), changes to reserve fund balances ($895 million) and other timing-related transactions which had no impact on operations ($251 million), partly offset by higher than initially projected spending ($288 million). Total receipts, including transfers from other funds, were $47.2 billion. Disbursements, including transfers to other funds, totaled $46.5 billion.

The General Fund ended the 2005-06 fiscal year with a balance of $3.3 billion, which included dedicated balances of $944 million in the State rainy day reserve fund (after a $72 million deposit at the close of 2005-06), the Contingency Reserve Fund ($21 million), and the Community Projects Fund ($251 million). The closing balance also included $2.0 billion in general reserves.

General Fund receipts, including transfers from other funds and the impact of the tax refund reserve transaction, totaled $47.2 billion in 2005-06, an increase of $3.3 billion from 2004-05 results. Tax receipts increased by $3.8 billion and transfers increased by $743 million, while miscellaneous receipts decreased by $197 million. The decline in miscellaneous receipts was primarily attributable to the loss of various one-time receipts including the securitization of tobacco proceeds.

General Fund spending, including transfers to other funds, totaled $46.5 billion in 2005-06, an increase of $2.9 billion from 2004-05. The main sources of annual growth were Medicaid, School Aid, and fringe benefits.

State Operating Funds 2005-06 through 2007-08

The State Operating Funds portion of the Enacted Budget Financial Plan is comprised of the General Fund and funds specified for dedicated purposes, but excludes capital project funds and Federal Funds.

Recent Trends

State Operating Funds spending increased from $73.5 billion in 2006-07 to $77.0 billion in 2007-08, an increase of $3.5 billion or 5 percent. Excluding transfers to other funds, the General Fund portion of State Operating Funds increased by $2.6 billion. The remaining growth consisted of higher spending for programs supported by special revenues ($1.3 billion), partly offset by an annual decrease in debt service funds ($359 million). The largest contributors to the spending increase in State-supported special revenue funds were the school tax relief fund (STAR) which provided an additional $664 million to taxpayers across New York State, State Transit operating aid which grew by $478 million reflecting additional aid provided to the Metropolitan Transportation Authority, and lottery funds which provided an additional $172 million to finance education costs. Debt service disbursements decreased primarily due to lower debt service payments for SUNY Educational Facilities and the Local Government Assistance Corporation.

Over the three-year period beginning in 2005-06, State Operating Funds spending has grown by an average 5.1 percent annually. In recent years, the State has financed roughly 35 percent of its operations outside of the General Fund. Historically, the State has financed an increasing share of its operations outside of the General Fund.

Major programmatic changes that have increased activity outside the General Fund include the financing of certain Medicaid and other health care costs under HCRA and the creation of the STAR program that is funded by directing PIT receipts to a special revenue fund.

2007-08 Fiscal Year (Unaudited Results)

State Operating Funds receipts totaled $75.6 billion in 2006-07, an increase of $3.0 billion from the 2006-07 results. In addition to the growth in General Fund receipts described above, tax receipts to other State Operating Funds also increased. Actual State Operating Funds disbursements totaled $77.0 billion in 2007-08, an increase of $3.5 billion from the 2006-07 results. School aid, STAR, and transportation aid were the main sources of annual program growth.

The State ended the 2007-08 fiscal year with a State Operating Funds cash balance of $6.6 billion. In addition to the $2.8 billion General Fund balance, the State's special revenue funds has a closing balance of $3.5 billion and the debt service funds had a closing balance of $285 million. The fund balance in the special revenue funds largely reflects the timing of receipts and disbursements (e.g. dedicated monies received for a specified purpose prior to disbursement). The largest fund balances are dedicated to finance the operations and activities of SUNY campuses and hospitals ($838 million) and ongoing HCRA programs ($597 million). The remaining special revenue fund balances are held in numerous funds and accounts that support a variety of programs including industry regulation, public health, and public safety. The fund balance in the debt service funds reflects the timing of bond sales.

2006-07 Fiscal Year

The State ended the 2006-07 fiscal year with a State Operating Funds cash balance of $6.9 billion. In addition to the $3.0 billion General Fund balance, the State's special revenue funds had a closing balance of $3.7 billion and the debt service funds had a closing balance of $233 million. The fund balance in the special revenue funds largely reflects the timing of receipts and disbursements (e.g. dedicated monies received for a specified purpose prior to disbursement). The largest fund balances are dedicated to finance ongoing HCRA programs ($706 million) and the operations and activities of SUNY campuses and hospitals ($685 million). The remaining special revenue fund balances are held in numerous funds and accounts that support a variety of programs including industry regulation, public health, and public safety. The fund balance in the debt service funds reflects the timing of bond sales.

State Operating Funds receipts totaled $72.6 billion in 2006-07, an increase of $4.5 billion from the 2005-06 results. In addition to the growth in General Fund receipts described above, tax receipts to other State Operating funds also increased. Actual State Operating Funds disbursements totaled $73.5 billion in 2006-07, an increase of $7.2 billion from the 2005-06 results. School aid, Medicaid, STAR, and higher education were the main sources of annual program growth.

2005-06 Fiscal Year

State Operating Funds receipts totaled $68.1 billion in 2005-06, an increase of $7.5 billion from the 2004-05 results. The annual growth in General Fund receipts combined with growth in other State taxes and miscellaneous receipts, particularly the receipt of $2.7 billion in health care conversion proceeds in 2005-06, accounted for the annual change. Actual State Operating Funds disbursements totaled $66.3 billion, an increase of $5.2 billion from the 2004-05 results. The annual change in General Fund spending combined with growth in other State Operating Funds spending, particularly for HCRA and Medicaid, accounted for the annual change.

The State ended the 2005-06 fiscal year with a State Operating Funds cash balance of $7.3 billion. In addition to the $3.3 billion General Fund balance, the State's special revenue funds had a closing balance of $3.8 billion and the debt service funds had a closing balance of $221 million. The fund balance in the special revenue funds largely reflects the timing of receipts and disbursements (e.g. dedicated monies received for a specified purpose prior to disbursement). The largest fund balances are dedicated to finance ongoing HCRA programs ($1.6 billion) and the operations and activities of SUNY campuses ($339 million). The remaining special revenue fund balances are held in numerous funds and accounts that support a variety of programs including industry regulation, public health, and public safety. The fund balance in the debt service funds reflects the timing of bond sales.

All Funds 2005-06 through 2007-08

The All Funds Financial Plan includes Federal aid received by the State and capital project funds, making it the broadest measure of the State budget. The All Funds Financial Plan records the operations of the four governmental fund types: the General Fund, Special Revenue Funds, Capital Project Funds, and Debt Service Funds.

Recent Trends

All Funds spending totaled $116.1 billion in 2007-08, $3.3 billion (2.9 percent) higher than in 2006-07. The State Operating Funds component of All Funds spending increased by $3.5 billion, as described above, was complemented by an increase in capital project disbursements of $572 million (10 percent), offset by a decline in the Federal operating funds component of All Funds spending $791 million (2.3 percent) from 2006-07 levels.

The annual increase in capital project disbursements supported economic development and investment in high-technology projects, Department of transportation highway and bridge projects, Metropolitan Transportation Authority transit projects, environmental projects, and health care facilities. The most significant decline in Federal aid occurred in Medicaid where the State received $785 million less than in 2006-07, mainly due to lower payments made directly to public hospitals and savings attributable to the Medicare Part D prescription program.

2007-08 Fiscal Year (Unaudited Results)

The State ended the 2007-08 fiscal year with an All Funds cash balance of $6.5 billion. Along with the $6.6 billion State Operating Funds balance described above, Federal operating funds had a closing balance of $359 million, offset by a negative capital project funds closing balance of $434 million. The fund balance in the Federal operating funds partly reflects the timing of receipts and disbursements (e.g. dedicated monies received for a specified purpose prior to disbursement). The negative balance in the capital projects fund results from outstanding loans from STIP used to finance capital projects costs prior to the receipt of bond proceeds.

All Funds receipts for 2007-08 totaled $115.4 billion, an increase of $3.0 billion over 2006-07 results. Moderate growth in tax collections and miscellaneous receipts were partially offset by a decline in Federal grants. All Funds disbursements for 2007-08 totaled $116.1 billion, an increase of $3.3 billion over 2006-07 results. The annual change reflects growth in School Aid, school tax relief, transportation aid and other State programs.

2006-07 Fiscal Year

The State ended the 2006-07 fiscal year with an All Funds cash balance of $6.8 billion. Along with the $6.9 billion State Operating Funds balance described above, the Federal operating funds had a closing balance of $336 million, offset by a negative balance in the capital projects funds of $432 million. The fund balance in the Federal operating funds partly reflects the timing of receipts and disbursements (e.g. dedicated monies received for a specified purpose prior to disbursement). The negative balance in the capital projects fund results from outstanding loans from STIP used to finance capital projects costs prior to the receipt of bond proceeds.

All Funds receipts for 2006-07 totaled $112.4 billion, an increase of $5.4 billion over 2005-06 results. Strong growth in tax collections and moderate growth in Federal grants, were partially offset by a decline in miscellaneous receipts. All Funds disbursements for 2006-07 totaled $112.8 billion, an increase of $8.4 billion over 2005-06 results. The annual change reflects growth in Medicaid, School Aid, higher education, school tax relief and other State programs.

2005-06 Fiscal Year

The State ended the 2005-06 fiscal year with an All Funds cash balance of $7.1 billion. Along with the $7.3 billion State Operating Funds balance described above, the Federal operating funds had a closing balance of $447 million, offset by a negative balance in the capital projects funds of 604 million. The fund balance in the Federal operating funds partly reflects the timing of receipts and disbursements (e.g. dedicated monies received for a specified purpose prior to disbursement). The negative balance in the capital projects fund results from outstanding loans from STIP used to finance capital projects costs prior to the receipt of bond proceeds.

All Funds receipts for 2005-06 totaled $107.0 billion, an increase of $6.3 billion over 2004-05 results. Strong growth in tax collections and moderate growth in miscellaneous receipts, were partially offset by a decline in Federal grants. All Funds disbursements for 2005-06 totaled $104.3 billion, an increase of $3.7 billion over 2004-05 results. The annual change reflects growth in Medicaid, other public health programs, and school aid, partially offset by the decline in Federal pass-through aid for the World Trade Center.

COMPARISON OF ACTUAL GENERAL FUND RECEIPTS AND DISBURSEMENTS
2005-06 THROUGH 2007-08
(millions of dollars)

	2005-06	2006-07	2007-08*
OPENING FUND BALANCE (1)	2,546	3,257	3,045
Personal Income Tax (1) (2)	20,700	22,939	22,759
User Taxes and Fees:			
Sales and Use Tax (3)	7,978	7,539	7,945
Cigarette and Tobacco Tax	403	411	409
Motor Vehicle Fees	24	(16)	(51)
Alcoholic Beverage Taxes and Fees	234	252	252
Subtotal	8,639	8,186	8,555
Business Taxes:			
Corporation Franchise Tax	2,664	3,676	3,446
Corporation and Utilities Taxes	591	626	603
Insurance Taxes	987	1,142	1,089
Bank Tax	842	1,024	880
Subtotal	5,084	6,468	6,018
Other Taxes:			
Estate and Gift Taxes	857	1,053	1,038
Real Property Gains Tax	1	0	1
Pari-mutuel Tax	22	21	23
Other Taxes	1	1	1
Subtotal	881	1,075	1,063
Miscellaneous Receipts & Federal Grants	2,029	2,419	2,527
Transfers from Other Funds:			
PIT in excess of Revenue Bond debt service	6,500	7,136	8,473
Sales Tax in Excess of LGAC Debt Service	2,295	2,093	2,358
All Other Transfers	1,078	1,063	1,341
Subtotal	9,873	10,292	12,172
TOTAL RECEIPTS	47,206	51,379	53,094
Grants to Local Governments	31,287	34,302	36,412
State Operations	8,160	9,319	9,579
General State Charges	3,975	4,403	4,620
Debt Service	0	0	0
Transfers to Other Funds:			
In Support of Debt Service	1,710	1,906	1,548
In Support of Capital Projects	286	389	141
All Other Transfers	1,077	1,272	1,085
Subtotal	3,073	3,567	2,774
TOTAL DISBURSEMENTS	46,495	51,591	53,385
Excess (Deficiency) of Receipts and Other Financing Sources over Disbursements and Other Financing Uses	711	(212)	(291)
CLOSING FUND BALANCE	3,257	3,045	2,754

Source: NYS Office of State Comptroller.

(1) The opening balances and personal income tax receipts have been adjusted to reflect the inclusion of the Personal Income Tax Refund Reserve in the General Fund.

(2) Excludes personal income tax receipts that flow into the Revenue Bond Tax Fund in the first instance and are then transferred to the General Fund after debt service obligation are satisfied.

(3) Excludes sales tax in excess of LGAC Debt Service.

*2007-08 year-end results are preliminary and unaudited.

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2005-2006
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	2,546	2,050	184	4,780
Receipts:				
Taxes	35,305	6,057	10,340	51,702
Miscellaneous receipts	2,028	13,596	746	16,370
Federal grants	0	2	0	2
Total receipts	37,333	19,655	11,086	68,074
Disbursements:				
Grants to local governments	31,288	13,403	0	44,691
State operations	8,160	5,126	58	13,344
General State charges	3,975	546	0	4,521
Debt service	0	0	3,701	3,701
Capital projects	0	41	0	41
Total disbursements	43,423	19,116	3,759	66,298
Other financing sources (uses):				
Transfers from other funds	9,873	1,454	5,168	16,495
Transfers to other funds	(3,072)	(252)	(12,458)	(15,782)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	6,801	1,202	(7,290)	713
Change in fund balance	711	1,741	37	2,489
Closing fund balance	3,257	3,791	221	7,269

Source: NYS DOB

Note: DOB calculation of State Operating Funds includes the General Fund and funds specified for dedicated purposes, but excludes capital projects and Federal Funds. Activity in certain miscellaneous special revenue funds that is financed primarily with Federal Funds is treated as Federal Funds and captured in the All Governmental Funds Financial Plan.

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2006-2007
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	3,257	3,791	221	7,269
Receipts:				
Taxes	38,668	7,109	11,033	56,810
Miscellaneous receipts	2,268	12,502	848	15,618
Federal grants	151	1	0	152
Total receipts	41,087	19,612	11,881	72,580
Disbursements:				
Grants to local governments	34,302	15,216	0	49,518
State operations	9,319	5,151	44	14,514
General State charges	4,403	594	0	4,997
Debt service	0	0	4,451	4,451
Capital projects	0	9	0	9
Total disbursements	48,024	20,970	4,495	73,489
Other financing sources (uses):				
Transfers from other funds	10,292	1,587	5,600	17,479
Transfers to other funds	(3,567)	(349)	(12,974)	(16,890)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	6,725	1,238	(7,374)	589
Change in fund balance	(212)	(120)	12	(320)
Closing fund balance	3,045	3,671	233	6,949

Source: NYS DOB

Note: DOB calculation of State Operating Funds includes the General Fund and funds specified for dedicated purposes, but excludes capital projects and Federal Funds. Activity in certain miscellaneous special revenue funds that is financed primarily with Federal Funds is treated as Federal Funds and captured in the All Governmental Funds Financial Plan.

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
2007-2008*
(millions of dollars)

	General Fund	Special Revenue Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	3,045	3,671	233	6,949
Receipts:				
Taxes	38,395	7,834	12,595	58,824
Miscellaneous receipts	2,458	13,403	842	16,703
Federal grants	69	0	0	69
Total receipts	40,922	21,237	13,437	75,596
Disbursements:				
Grants to local governments	36,412	16,157	0	52,569
State operations	9,579	5,457	32	15,068
General State charges	4,620	632	0	5,252
Debt service	0	0	4,104	4,104
Capital projects	0	8	0	8
Total disbursements	50,611	22,254	4,136	77,001
Other financing sources (uses):				
Transfers from other funds	12,172	1,579	5,434	19,185
Transfers to other funds	(2,774)	(713)	(14,683)	(18,170)
Bond and note proceeds	0	0	0	0
Net other financing sources (uses)	9,398	866	(9,249)	1,015
Change in fund balance	(291)	(151)	52	(390)
Closing fund balance	2,754	3,520	285	6,559

Source: NYS DOB

*2007-08 year-end results are preliminary and unaudited.

Note: DOB calculation of State Operating Funds includes the General Fund and funds specified for dedicated purposes, but excludes capital projects and Federal Funds. Activity in certain miscellaneous special revenue funds that is financed primarily with Federal Funds is treated as Federal Funds and captured in the All Governmental Funds Financial Plan.

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2005-2006
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	2,546	2,005	(454)	184	4,281
Receipts:					
Taxes	35,305	6,053	1,879	10,341	53,578
Miscellaneous receipts	2,028	13,771	1,775	746	18,320
Federal grants	0	33,362	1,767	0	35,129
Total receipts	37,333	53,187	5,421	11,086	107,027
Disbursements:					
Grants to local governments	31,287	43,010	739	0	75,036
State operations	8,160	8,217	0	58	16,435
General State charges	3,975	760	0	0	4,735
Debt service	0	0	0	3,701	3,701
Capital projects	0	41	4,393	0	4,434
Total disbursements	43,422	52,028	5,132	3,759	104,341
Other financing sources (uses):					
Transfers from other funds	9,873	3,856	279	5,168	19,176
Transfers to other funds	(3,073)	(2,826)	(877)	(12,458)	(19,234)
Bond and note proceeds	0	0	159	0	159
Net other financing sources (uses)	6,800	1,030	(439)	(7,290)	101
Change in fund balance	711	2,189	(150)	37	2,787
Closing fund balance	3,257	4,194	(604)	221	7,068

Source: NYS OSC (reflecting amounts published in the Cash Basis Report).

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2006-2007
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	3,257	4,238	(648)	221	7,068
Receipts:					
Taxes	38,668	7,109	1,929	11,033	58,739
Miscellaneous receipts	2,268	12,715	2,247	848	18,078
Federal grants	151	33,690	1,738	0	35,579
Total receipts	41,087	53,514	5,914	11,881	112,396
Disbursements:					
Grants to local governments	34,302	45,693	730	0	80,725
State operations	9,319	8,164	0	44	17,527
General State charges	4,403	820	0	0	5,223
Debt service	0	0	0	4,451	4,451
Capital projects	0	9	4,829	0	4,838
Total disbursements	48,024	54,686	5,559	4,495	112,764
Other financing sources (uses):					
Transfers from other funds	10,292	3,873	454	5,600	20,219
Transfers to other funds	(3,567)	(2,932)	(774)	(12,974)	(20,247)
Bond and note proceeds	0	0	181	0	181
Net other financing sources (uses)	6,725	941	(139)	(7,374)	153
Change in fund balance	(212)	(231)	216	12	(215)
Closing fund balance	3,045	4,007	(432)	233	6,853

Source: NYS OSC (reflecting amounts published in the Cash Basis Report).

**The opening balance cash balances, receipts, disbursements, other financing sources, and ending cash balances in the Special Revenue and Capital Projects Fund groups have been adjusted to reflect the reclassification of the Hazardous Waste Remedial Fund from the Special Revenue Fund to the Capital Projects Fund, pursuant to Section 70 of the State Finance Law.

CASH FINANCIAL PLAN
ALL GOVERNMENTAL FUNDS
2007-2008*
(millions of dollars)

	General Fund	Special Revenue Funds	Capital Projects Funds	Debt Service Funds	(MEMO) Total
Opening fund balance	3,045	4,007	(432)	233	6,853
Receipts:					
Taxes	38,395	7,834	2,047	12,595	60,871
Miscellaneous receipts	2,458	13,605	2,735	842	19,640
Federal grants	69	33,095	1,745	0	34,909
Total receipts	40,922	54,534	6,527	13,437	115,420
Disbursements:					
Grants to local governments	36,412	45,704	1,079	0	83,195
State operations	9,579	8,610	0	32	18,221
General State charges	4,620	856	0	0	5,476
Debt service	0	0	0	4,104	4,104
Capital projects	0	8	5,052	0	5,060
Total disbursements	50,611	55,178	6,131	4,136	116,056
Other financing sources (uses):					
Transfers from other funds	12,172	4,000	272	5,434	21,878
Transfers to other funds	(2,774)	(3,484)	(939)	(14,683)	(21,880)
Bond and note proceeds	0	0	269	0	269
Net other financing sources (uses)	9,398	516	(398)	(9,249)	267
Change in fund balance	(291)	(128)	(2)	52	(369)
Closing fund balance	2,754	3,879	(434)	285	6,484

Source: NYS OSC (reflecting amounts published in the Cash Basis Report).

*2007-08 year-end results are preliminary and unaudited.

GAAP-Basis Results for Prior Fiscal Years

The Comptroller prepares Basic Financial Statements on a GAAP basis for governments as promulgated by GASB. The Basic Financial Statements, released in July each year, include the Statement of Net Assets and Activities, the Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances for the Governmental Funds, the Statements of Net Assets, Revenues, Expenses and Changes in Fund Net Assets and Cash Flows for the Enterprise Funds, the Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets and the Combining Statements of Net Assets and Activities for Discretely Presented Component Units. These statements are audited by independent certified public accountants. The Comptroller also prepares and issues a Comprehensive Annual Financial Report, which includes a financial overview, the Basic Financial Statements, other supplementary information which includes individual fund combining statements, and a statistical section. For information regarding the State's accounting and financial reporting requirements, see the section entitled "State Organization—Accounting, Financial Reporting and Budgeting" in this AIS.

The Comprehensive Annual Financial Reports, including the Basic Financial Statements, for prior fiscal years can be obtained from the Office of the State Comptroller, 110 State Street, Albany, NY 12236 or at the OSC website at www.osc.state.ny.us. The following table summarizes recent governmental funds results on a GAAP basis.

Comparison of Actual GAAP-Basis Operating Results
Surplus/(Deficit)
(millions of dollars)

Fiscal Year Ended	General Fund	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	All Governmental Funds	Accum. General Fund Surplus/(Deficit)
March 31, 2007	202	(840)	92	501	(45)	2,384
March 31, 2006	1,636	3,128	(664)	(251)	3,849	2,182
March 31, 2005	827	833	361	89	2,110	546

Beginning with the fiscal year ended March 31, 2003, statements have been prepared in accordance with GASB Statement 34. GASB Statement 34 has significantly affected the accounting and financial reporting for all state and local governments. Under GASB Statement 34, the financial reporting model changed its focus to major funds, rather than fund types, requiring a section called management discussion and analysis (the "MD&A"), and containing government-wide financial statements which include the reporting of revenues and expenses by program. The new Basic Financial Statements and the MD&A are issued in place of the general purpose financial statements. The statements also report on all current assets and liabilities as well as long-term assets and liabilities, such as capital assets, including infrastructure (e.g., roads and bridges).

Summary of Primary Government Net Assets
(millions of dollars)

	Governmental Activities			Business-Type Activities			
Fiscal Year Ended	Assets	Liabilities	Total	Assets	Liabilities	Total	Total Net Assets
March 31, 2007	109,373	(64,046)	45,327	16,733	(13,134)	3,599	**48,926**
March 31, 2006	108,263	(62,266)	45,997	15,959	(12,823)	3,136	**49,133**
March 31, 2005	104,017	(62,827)	41,190	15,971	(13,326)	2,645	**43,835**

Economics and Demographics

The following section presents economic information that may be relevant in evaluating the future prospects of the State economy. Additional information on the economic forecast that supports the current financial plan projections appears in this AIS in the section entitled "Current Fiscal Year."

The demographic and statistical data in this section, which have been obtained from the sources indicated, do not represent all of the factors which may have a bearing on the State's fiscal and economic affairs. Further, such information requires economic and demographic analysis in order to assess its significance, and may be interpreted differently by individual experts.

The U.S. Economy

Data released since the 21-Day forecast indicate that the U.S. economy likely entered a recession during the first quarter of 2008. The economic malaise that began with the implosion of the housing market, along with falling demand for autos and housing-related durable goods, has spread to the labor market. Revised data indicate that private sector employment has thus far fallen for five consecutive months, resulting in the loss of 326,000 jobs. The labor market has never during the postwar period weakened to this extent without falling into recession. Moreover, credit markets remain tight, with the uncertainty associated with bank balance sheets continuing to roil debt and equity markets. Real U.S. GDP is now projected to grow a mere 1.1 percent for 2008, followed by growth of 2.1 percent for 2009.

Many — though not all — forecasters are currently in the "recession camp," but there is considerable disagreement over how deep the recession will be. DOB projects that the current recession will be relatively mild due to a number of critical factors. First, there is currently a substantial amount of economic stimulus in the pipeline. The Federal Reserve has already reduced its short-term interest rate target by 300 basis points. In addition, the $168 billion stimulus package passed by Congress in February is expected to start giving a boost to household spending before the end of the second quarter of this year. Finally, strong global growth combined with the declining value of the dollar has increased the nation's international competitiveness, as demonstrated by recent high rates of U.S. export growth.

Since the release of the 21-Day forecast, the U.S. Bureau of Labor Statistics has revised private sector employment downward for both December and January and reported losses of 109,000 jobs for February,95,000 for March, and 29,000 for April. Total employment is one of the four monthly series that the National Bureau of Economic Research (NBER) Business Cycle Dating Committee uses to assess whether the U.S. economy is at or near a cyclical turning point. The Committee reports that such an assessment tends to begin in earnest following at least six months of weak data results. Historically, a loss of more than 300,000 private sector jobs has only occurred during or in the wake of a recession. Consequently, the revised data presents compelling evidence that the national economy is currently in recession.

DOB now projects virtually no growth in nonfarm employment for 2008, followed by growth of 0.6 percent for 2009, representing substantial downward revisions to the 21-Day forecast. Not surprisingly, much of the recent job losses have been concentrated in two sectors, residential construction and manufacturing. Real residential investment spending is now projected to fall 19.4 percent for 2008, with quarterly declines continuing through the fourth quarter of the year. A decline of 2.0 percent is projected for 2009.

With employment now projected to remain flat for 2008, wage growth has also been revised downward from the 21-Day forecast. DOB projects wage growth of only 3.1 percent for 2008, following growth of 5.7 percent for 2007. Projected growth in several of the non-wage components of personal income has also been revised downward, including proprietors', interest, and rental income. Consequently, growth in total U.S. personal income has been revised down to 3.7 percent for 2008, followed by growth of 4.8 percent for 2009.

The weakening labor market, along with falling home values and rising food and energy prices, is putting substantial downward pressure on household spending. After adjusting for inflation, retail sales have fallen in five of the six months starting in October 2007. Indeed, the declining trend that began in 2006 in real household spending growth for autos, home furnishings, and other durable goods, appears to have accelerated in the first quarter of 2008 and is expected to accelerate further in 2008Q2. Consequently, DOB has lowered its forecast for 2008 growth in real consumption spending to 1.0 percent, followed by growth of 1.4 percent for 2009.

With oil prices surpassing $120 per barrel and gasoline prices also flirting with new highs, the threat to general price stability remains substantial. Recent food and energy price increases have not yet significantly crept into the core measure of inflation that excludes these volatile components. However, that risk could limit the Federal Reserve's policy options going forward as it struggles to limit the severity of the current recession. Consequently, DOB expects the central bank to hold its federal funds policy target at 2 percent for the remainder of 2008. DOB has revised upward its inflation projection, as measured by growth in the Consumer Price Index, to 3.5 percent for 2008 and 2.3 percent for 2009.

The financial sector's subprime-debt woes have thus far translated into two consecutive quarters of declining U.S. corporate profits, and are expected to produce two more declines going forward. Consequently, DOB has revised down its outlook for profits since the release of the 21-Day forecast. DOB projects a decline in U.S. corporate profits from current production, including the capital consumption and inventory valuation adjustments, of 4.1 percent in 2008, followed by growth of 5.0 percent for 2009. Falling profits are expected to contribute to continued weakness in equity prices going forward. DOB projects equity markets, as represented by the S&P 500, to fall 8.1 percent in 2008, followed by growth of 7.3 percent for 2009.

The DOB outlook calls for a relatively mild recession, though there are a number of risks to the forecast. The disruption to financial markets caused by subprime-related debt could be much worse than anticipated, further delaying the recovery of the financial sector. The downturn in both the residential and commercial real estate markets could be deeper and last longer than anticipated. In addition, volatile food and energy prices could push inflation even higher than projected, tying the Federal Reserve’s hands and effectively placing a tax on households, causing household spending to slow even further than expected. The global economy could slow further than anticipated in response to the U.S. downturn, depressing demand for U.S. exports and putting additional downward pressure on corporate earnings. Slower corporate earnings growth than expected could further depress equity markets, delaying their recovery and that of Wall Street. On the other hand, lower energy prices or stronger global growth than anticipated could result in stronger economic growth than in reflected in the forecast.

Economic Indicators for the United States

	2004	2005	2006	2007	2008 [1]
Gross Domestic Product					
Nominal ($ billions)	11,685.9	12,433.9	13,194.7	13,841.3	14,305.5
Percent Change	6.6	6.4	6.1	4.9	3.4
Real ($ billions)	10,675.7	11,003.5	11,319.4	11,566.8	11,697.6
Percent Change	3.6	3.1	2.9	2.2	1.1
Personal Income					
($ billions)	9,727.2	10,301.1	10,983.4	11,659.5	12,093.8
Percent Change	6.1	5.9	6.6	6.2	3.7
Nonagricultural Employment					
(millions)	131.4	133.7	136.1	137.6	137.7
Percent Change	1.1	1.7	1.8	1.1	0.0
Unemployment Rate (%)	5.5	5.1	4.6	4.6	5.2
Consumer Price Index					
(1982-84=100)	1.9	2.0	2.0	2.1	2.1
Percent Change	2.7	3.4	3.2	2.9	3.5

Sources: US Department of Commerce, Bureau of Economic Analysis; US Department of Labor, Bureau of Labor Statistics. Table reflects revisions by source agencies to figures for prior years.

1 As projected by the NYS DOB, based on National Income and Product Account data through March 2008.

The New York Economy

Financial markets posted a particularly strong performance during the first half of 2007, and strong global growth combined with a weakened U.S. dollar to stimulate strong tourism activity and cross-border trade. Consequently, it is likely that the New York State economy entered 2008 with slightly stronger employment growth than anticipated in the 21-Day forecast. But the State economy has not been immune to the effects of the national recession, though it is likely that the State's own downturn will occur with a lag. And with credit markets representing one of the epicenters of the current economic contraction, the State economy stands to suffer a sizable impact. The volume of write-downs of bad debt related to subprime mortgage-backed assets continues to accumulate and appears to be having a more longer-lasting impact on finance and insurance sector profits. As a result, DOB has revised projected State wage growth down to 2.7 percent for 2008, followed by slower growth of 2.4 percent for 2009. Growth in State private sector employment is now projected to slow to 0.2 percent for 2008, followed by growth of 0.1 percent for 2009.

The uncertainty surrounding bank balance sheets is continuing to have a significant impact on lending activity. Consequently, key revenue generating activity within the finance sector, including high-yield debt underwriting and mergers and acquisitions, has been severely dampened. NYSE-member firms posted a fourth quarter loss of $16.3 billion, the largest loss since the data became available in the first quarter of 1980. Banks and prime brokers have announced write-downs totaling roughly $200 billion, but by some estimates, this volume may represent only one half to two thirds of what remains on the books. In addition, layoff announcements continue to mount. As a result, growth in finance and insurance sector wages for both 2008 and 2009 is expected to be below the 21-Day forecast, with spillover into other sectors a likely consequence.

Though it now appears that the New York State economy is entering recession, projected rates of employment and wage growth suggest that the State's downturn will be mild compared to the two past recessions, which were both characterized by multiple years of job losses. Relatively healthy rates of job growth are still projected in education; health care and social assistance services; and leisure, hospitality, and other services. Positive but much weaker growth is now projected for professional, scientific, and technical services and construction. Credit market conditions are expected to continue to depress real estate activity, particularly in the commercial sector, which until recently had been quite robust.

All of the risks to the U.S. forecast apply to the State forecast as well, although as the nation's financial capital, financial market uncertainty poses a particularly large degree of risk for New York. The full extent of the losses associated with subprime debt still remains to be seen. Higher losses than anticipated could result in a further delay in the recovery of Wall Street profits and bonuses. A more severe national recession than expected could prolong the State's downturn, producing weaker employment and wage growth than projected. Should core inflation significantly accelerate, the Federal Reserve may feel compelled to reverse course and raise rates, which traditionally has adverse effects on the State economy. Moreover, weaker equity and real estate activity than anticipated could negatively affect household spending and taxable capital gains realizations. These effects could ripple though the economy, further depressing both employment and wage growth. In contrast, should the national and world economies grow faster than expected, a stronger upturn in stock prices, along with even stronger activity in mergers and acquisitions and other Wall Street activities, could result in higher wage and bonuses growth than projected.

Economic Indicators for New York State

	2004	2005	2006	2007	2008 [1]
Personal Income					
($ billions)	740.0	790.1	848.9	914.4	945.3
Percent Change	6.7	6.8	7.5	7.7	3.4
Nonagricultural Employment					
(thousands)	8,252.8	8,327.2	8,405.2	8,518.3	8,539.3
Percent Change	0.6	0.9	0.9	1.3	0.2
Unemployment Rate (%)	5.8	5.0	4.6	4.5	5.1

Sources: US Department of Commerce, Bureau of Economic Analysis; NYS Department of Labor. Table reflects revisions by source agencies to data for prior years.

1 As projected by Division of the Budget, based on National Income and Product Account data and employment data available through March 2008.

New York is the third most populous state in the nation and has a relatively high level of personal wealth. The State's economy is diverse, with a comparatively large share of the nation's financial activities, information, education, and health services employment, and a very small share of the nation's farming and mining activity. The State's location and its air transport facilities and natural harbors have made it an important link in international commerce. Travel and tourism constitute an important part of the economy. Like the rest of the nation, New York has a declining proportion of its workforce engaged in manufacturing, and an increasing proportion engaged in service industries. In 2003, Federal and state governments began reporting employment and wage statistics in accordance with the NAICS industrial classification system.

Services: Under NAICS, the services industries include professional and business services, private education and healthcare, leisure and hospitality services, and other services. These industries account for more than four of every ten nonagricultural jobs in New York, and account for a higher proportion of total jobs than the rest of the nation.

Manufacturing: Manufacturing employment continues to decline in New York, as in most other states, and New York's economy is less reliant on this sector than in the past. However, it remains an important sector of the State economy, particularly for the upstate region, which hosts high concentrations of manufacturers of transportation and other types of equipment.

Trade, Transportation, and Utilities: As defined under NAICS, the trade, transportation, and utilities supersector accounts for the largest component of State nonagricultural employment, but only the fourth largest when measured by wage share. This sector accounts for slightly less employment and wages for the State than for the nation.

Financial Activities: New York City is the nation's leading center of banking and finance and, as a result, this is a far more important sector in the State than in the nation as a whole. Although this sector accounts for under one-tenth of all nonagricultural jobs in the State, it contributes more than one-fifth of total wages.

Agriculture: Farming is an important part of the economy in rural areas, although it constitutes only about 0.2 percent of total State output. Principal agricultural products of the State include milk and dairy products, greenhouse and nursery products, fruits, and vegetables. New York ranks among the nation's leaders in the production of these commodities.

Government: Federal, State and local governments together comprise the second largest sector in terms of nonagricultural jobs, with the bulk of the employment accounted for by local governments. Public education is the source of nearly one-half of total State and local government employment.

The importance of the different sectors of the State's economy relative to the national economy is shown in the following table, which compares nonagricultural employment and wages by sector for the State and the nation as a whole. Manufacturing and construction account for smaller shares of employment for the State than for the nation, while service industries account for a larger share. The financial activities sector share of total wages is particularly large for the State relative to the nation. Thus, the State is likely to be less affected than the nation as a whole during an economic recession that is concentrated in manufacturing and construction, but likely to be more affected by any economic downturn that is concentrated in the services sector.

Composition of Nonagricultural Employment and Wages by Major NAICS Sector for 2007
(Percent)

	Employment		Wages	
	State	United States	State	United States
Natural Resources and Mining	0.1	0.5	0.3	1.2
Construction	4.0	5.1	3.8	5.8
Manufacturing	6.3	10.0	6.0	11.9
Trade, Transportation, and Utilities	17.5	19.3	12.5	16.3
Information	3.0	2.2	4.3	3.3
Financial Activities	8.4	6.0	23.8	9.8
Professional and Business Services	13.0	13.0	16.5	16.0
Educational and Health Services	18.3	13.7	12.5	11.7
Leisure and Hospitality	8.0	9.6	3.7	4.3
Other Services	4.2	4.0	2.6	3.0
Government	17.2	16.5	14.0	16.7

Source: NYS Department of Labor; US Department of Labor, Bureau of Labor Statistics; US Department of Commerce, Bureau of Economic Analysis.

Economic and Demographic Trends

In calendar years 1990 through 1998, the State's rate of economic growth was somewhat slower than that of the nation. In particular, during the 1990-91 recession and post-recession period, the economies of the State and much of the rest of the Northeast were more heavily damaged than the nation as a whole and were slower to recover. However, the situation subsequently improved. In 1999, for the first time in 13 years, State employment growth surpassed that of the nation, and in 2000 the rates were essentially the same. In 2001, the September 11th attack resulted in a downturn in New York that was more severe than for the nation as a whole. Although the State unemployment rate was higher than the national rate from 1991 to 2000, the gap between them has since closed.

The following table compares population change in the State and in the United States since 1960.

Comparitive Population Figures

	State			US	
	Total Population (000s)	% Change from Preceding Period	Percentage of U.S. Population	Total Population (000s)	% Change from Preceding Period
1960	16,782	13.2	9.4	179,323	18.5
1970	18,241	8.7	9.0	203,302	13.4
1980	17,558	(3.7)	7.8	226,546	11.4
1990	17,990	2.5	7.2	248,710	9.8
2000	18,976	5.5	6.7	281,422	13.2
2007*	19,298	1.7	6.4	301,621	7.2

* Growth rates for 2007 are relative to 2000 population levels.
Source: US Department of Commerce, Census Bureau.

Total State nonagricultural employment has declined as a share of national nonagricultural employment. The following historical table compares these levels and the rate of unemployment for the State and the nation.

Nonagricultural Employment and Unemployment Rate for New York and the United States

	Employment (000s)		State as Percent of US Employment	Unemployment Rate (%)	
	State	US		State	US
1960	6,182	54,296	11.4	N/A	5.5
1970	7,156	71,006	10.1	4.5	4.9
1980	7,207	90,528	8.0	7.5	7.1
1990	8,214	109,487	7.5	5.3	5.6
2000	8,638	131,785	6.6	4.5	4.0
2007	8,738	137,623	6.3	4.5	4.6

Source: US Department of Labor and NYS Department of Labor.

Note: Nonagricultural employment and unemployment rates are generated from separate surveys.

State per capita personal income has historically been significantly higher than the national average, although the ratio has varied substantially. Because New York City is an employment center for a multi-state region, State personal income measured on a residence basis understates the relative importance of the State to the national economy and the size of the base to which State taxation applies. The following table compares per capita personal incomes for the State and the nation.

Per Capita Personal Income
(Income in Dollars)

	State	US	State/US
1960	2,821	2,269	1.24
1970	4,874	4,085	1.19
1980	11,015	10,114	1.09
1990	23,523	19,477	1.21
2000	34,901	29,845	1.17
2007	47,385	38,611	1.23

Source: US Department of Commerce, Bureau of Economic Analysis.

Debt and Other Financing Activities

State Law requires the Governor to submit the five-year Capital Program and Financing Plan (the Plan) with the Executive Budget and to submit an update to the Plan (the "Enacted Plan") by 30 days after the enactment of the State Budget. A copy of the Executive Budget and the Enacted Budget Capital Program and Financing Plan can be obtained, when available, by contacting the Division of the Budget, State Capitol, Albany, NY 12224, (518) 473-8705, or at www.budget.state.ny.us.

State Debt and Other Financings

State-related debt consists of State-supported debt, where the State, subject to an appropriation, is directly responsible for paying debt service, as well as State-guaranteed debt (to which the full faith and credit of the State has been pledged), moral obligation financings and certain contingent-contractual obligation financings, where debt service is expected to be paid from other sources and State appropriations are contingent in that they may be made and used only under certain circumstances (see "State-Related Debt"). *State-supported debt* is a subset of State-related debt. It includes general obligation debt, to which the full faith and credit of the State has been pledged, and lease purchase and contractual obligations of public authorities and municipalities, where the State's legal obligation to make payments to those public authorities and municipalities is subject to and paid from annual appropriations made by the Legislature (see "State-Supported Debt Outstanding").

The State has never defaulted on any of its general obligation indebtedness or its obligations under lease-purchase or contractual obligation financing arrangements and has never been called upon to make any direct payments pursuant to its guarantees.

The table on the following page summarizes State-related debt outstanding for the past three fiscal years.

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Outstanding State-Related Debt (1)
(millions of Dollars)

	As of 3/31/06	As of 3/31/07	As of 3/31/08
State-Supported Debt			
General Obligation	3,470	3,302	3,221
Local Government Assistance Corporation	4,317	4,204	4,021
Other Lease-Purchase and Contractual-Obligation Financing Arrangements	27,067	26,733	26,381
State Personal Income Tax Revenue Bond Financing	6,323	8,415	10,785
Total State-Supported Debt	41,177	42,654	44,408
Contingent Contractual-Obligation Financing			
DASNY/MCFFA - Secured Hospital Program	837	775	713
Tobacco Settlement Financing Corporation	4,278	4,084	3,870
Total Contingent Contractual-Obligation Financing	5,115	4,859	4,583
Moral Obligation Financing			
Housing Finance Agency	58	52	47
MCFFA-Hospitals and Nursing Homes	9	4	4
Total Moral Obligation Financing	67	56	51
State-Guaranteed Debt			
Job Development Authority	63	42	37
Other State Financings			
MBBA Prior Year School Aid Claims	504	484	464
Capital Leases (2)	369	244	244
Mortgage Loan Commitments (2)	62	65	96
	935	793	804
TOTAL STATE-RELATED DEBT	47,357	48,404	49,884

Source: Data based on the Comprehensive Annual Financial Report (CAFR), specifically DOB's cash estimate of the GAAP numbers contained therein (CAFR Tables 5 and Note 10) for year ending 3/31/06 and 3/31/07. Data provided by DOB for year ending 3/31/08. Presentation of data and composition of State-Related Debt supplied by DOB. Amounts for DASNY/MCFFA-Secured Hospital Program, Moral Obligation Financing and State-Guaranteed Debt are reported as a contingent liability to the State in Note 10 of the CAFR and not counted as debt outstanding in Table 5 of the CAFR.

(1) Amounts outstanding reflect original par amounts or original gross proceeds in the case of capital appreciation bonds. Amounts outstanding do not reflect accretion of capital appreciation bonds or premiums received.

(2) Amount estimated for 3/31/2008.

State-Supported Debt Outstanding

State-supported debt includes general obligation debt, to which the full faith and credit of the State has been pledged, and lease-purchase and contractual obligations of public authorities and municipalities, where the State's legal obligation to make payments to those public authorities and municipalities is subject to and paid from annual appropriations made by the Legislature.

General Obligation Financings

Under the State Constitution, the State may not, with limited exceptions for emergencies, undertake a long-term general obligation borrowing (i.e. borrowing for more than one year) unless the borrowing is authorized in a specific amount for a single work or purpose by the Legislature and approved by the voters. There is no constitutional limitation on the amount of long-term general obligation debt that may be so authorized and subsequently incurred by the State. However, the Debt Reform Act of 2000 (Debt Reform Act) imposed statutory limitations on new State-supported debt issued on and after April 1, 2000. The State Constitution provides that general obligation bonds must be paid in equal annual principal installments or installments that result in substantially level or declining debt service payments, mature within 40 years after issuance, and begin to amortize not more than one year after the issuance of such bonds. However, general obligation housing bonds must be paid within 50 years after issuance, with principal commencing no more than three years after issuance. Regardless, the Debt Reform Act limits the maximum term of State-supported bonds, including general obligation bonds, to thirty years (see "Limitations on State-supported Debt – Debt Reform Act of 2000" below).

Under the State Constitution, the State may undertake short-term borrowings without voter approval (i) in anticipation of the receipt of taxes and revenues, by issuing tax and revenue anticipation notes (TRANs), and (ii) in anticipation of the receipt of proceeds from the sale of duly authorized but unissued general obligation bonds, by issuing bond anticipation notes (BANs). TRANs must mature within one year from their date of issuance and cannot be refunded or refinanced beyond such period. However, since 1990, the State's ability to issue TRANs has been limited due to the enactment of the fiscal reform program which created LGAC (see "Local Government Assistance Corporation (LGAC)" below). BANs may only be issued for the purposes and within the amounts for which bonds may be issued pursuant to voter authorizations, and must be paid from the proceeds of the sale of bonds in anticipation of which they were issued or from other sources within two years of the date of issuance or, in the case of BANs for housing purposes, within five years of the date of issuance. In order to provide flexibility within these maximum term limits, the State had previously utilized the BANs authorization to conduct a commercial paper program to fund disbursements eligible for general obligation bond financing. The State does not anticipate issuing BANs during the 2008-09 fiscal year.

General Obligation Bonds Outstanding

General obligation debt is currently authorized for transportation, environment and housing purposes. Transportation-related bonds are issued for State and local highway and bridge improvements, aviation, mass transportation, rail, canal, port and waterway programs and projects. Environmental bonds are issued to fund environmentally-sensitive land acquisitions, air and water quality improvements, municipal non-hazardous waste landfill closures and hazardous waste site cleanup projects. The amount of general obligation bonds issued in the 2007-08 fiscal year (excluding refunding bonds) was approximately $268 million, and as of March 31, 2008, the total amount of general obligation debt outstanding was $3.2 billion. The following table sets forth information regarding the levels of authorized, unissued and outstanding State general obligation debt by purpose as of March 31, 2008. The Enacted Capital Plan projects that approximately $457 million in general obligation bonds will be issued in 2008-09.

STATE GENERAL OBLIGATION DEBT
March 31, 2008
(millions of dollars)(1)

Purpose/Year Authorized	Total Authorized	Authorized but Unissued	Total Debt Outstanding	
Transportation Bonds:				
Rebuild and Renew New York Transportation Bonds (2005)				
Highway Facilities/Other Transportation (Excluding MTA)				
Highway Facilities	Note 2	Note 2	203	
Mass Transit - DOT	Note 2	Note 2	4	
Rail & Port	Note 2	Note 2	4	
Subtotal Highway Facilities/Other Transportation (Excluding MTA)	1,450	1,234	211	
Mass Transit - Metropolitan Transportation Authority	1,450	1,315	130	
Accelerated Capacity and Transportation				
Improvements of the Nineties (1988)	3,000	26	742	
Rebuild New York Through Transportation				
Infrastructure Renewal (1983)				
Highway Related Projects	1,064	23	7	
Ports, Canals, and Waterways	49	-	-	(3)
Rapid Transit, Rail and Aviation Projects	137	-	27	
Energy Conservation Through Improved Transportation (1979)				
Local Streets and Highways	100	-	-	
Rapid Transit and Rail Freight	400	-	29	
Rail Preservation (1974)	250	-	22	
Transportation Capital Facilities (1967)				
Highways	1,250	-	-	
Mass Transportation	1,000	-	35	
Aviation	250	-	31	
Total Transportation Bonds	**10,400**	**2,598**	**1,234**	
Environmental Bonds:				
Clean Water/Clean Air (1996)				
Air Quality	230	32	103	
Safe Drinking Water	355	-	109	
Clean Water	790	198	501	
Solid Waste	175	13	109	
Environmental Restoration	200	135	50	
Environmental Quality (1986)				
Land and Forests	250	3	73	
Solid Waste Management	1,200	80	593	
Environmental Quality (1972)				
Air	150	9	29	
Land and Wetlands	350	11	56	
Water	650	7	142	
Outdoor Recreation Development (1966)	200	-	-	(4)
Pure Waters (1965)	1,000	27	101	
Park and Recreation Land Acquisition (1960)	100	1	-	
Total Environmental Bonds	**5,650**	**516**	**1,866**	
Housing Bonds:				
Low-Income Housing (through 1958)	960	8	70	
Middle-Income Housing (through 1958)	150	1	51	
Urban Renewal (1958)	25	2	-	(5)
Total Housing Bonds	**1,135**	**11**	**121**	
TOTAL GENERAL OBLIGATION DEBT	**17,185**	**3,125**	**3,221**	

Source: Office of the State Comptroller

(1) Amounts have been rounded to the nearest million.
(2) The Legislature did not provide any limitation on bonds to be issued for specific project categories or programs authorized within the Highway Facilities/Other Transportation (Excluding MTA) Purpose.
(3) This amount rounds to zero, but there was an outstanding balance of $200,200.06 at March 31, 2008.
(4) This amount rounds to zero, but there was an outstanding balance of $130,524.74 at March 31, 2008.
(5) This amount rounds to zero, but there was an outstanding balance of $10,284.39 at March 31, 2008.

State-Supported Lease-Purchase and Contractual-Obligation Financings

The State utilizes certain long-term financing mechanisms, lease-purchase and contractual-obligation financings which involve obligations of public authorities or municipalities where debt service is payable by the State, but which are not general obligations of the State. Under these financing arrangements, certain public authorities and municipalities have issued obligations to finance certain payments to local governments, various capital programs, including those which finance the State's highway and bridge program, SUNY and CUNY educational facilities, health and mental hygiene facilities, prison construction and rehabilitation, economic development projects, State buildings and housing programs, and equipment acquisitions, and expect to meet their debt service requirements through the receipt of rental or other contractual payments made by the State.

Debt service payable to certain public authorities from State appropriations for such lease-purchase and contractual obligation financings may be paid from general resources of the State or from dedicated tax and other sources (e.g., State personal income taxes, motor vehicle and motor fuel related-taxes, dormitory facility rentals, and patient charges). Although these financing arrangements involve a contractual agreement by the State to make payments to a public authority, municipality or other entity, the State's obligation to make such payments is generally expressly made subject to appropriation by the Legislature and the actual availability of money to the State for making the payments.

The State expects to continue to use lease-purchase and contractual-obligation financing arrangements to finance its capital programs, and expects to finance many of these capital programs with State PIT Revenue Bonds (see “State Personal Income Tax Revenue Bond Financing” below). The Enacted Capital Plan projects that $4.0 billion of State PIT Revenue Bonds, $119 million of SUNY Dormitory Facilities Revenue Bonds, and $814 million of Mental Health Facilities Improvement Revenue Bonds will be issued in 2008-09. The Enacted Capital Plan also projects the issuance of $601 million of Dedicated Highway and Bridge Trust Fund Bonds in 2008-09.

Some of the major capital programs financed by lease-purchase and contractual-obligation agreements are highlighted below.

Transportation. The State DOT is primarily responsible for maintaining and rehabilitating the State’s system of highways and bridges, which includes 40,000 State highway lane miles and 7,500 State bridges. The Department also oversees and funds programs for rail, port, transit and aviation projects and programs that help defray local capital expenses associated with road and bridge projects.

The 2005-2010 Transportation Capital Plan reflects a five-year DOT capital plan of $19.2 billion and a five-year MTA capital plan of $17.9 billion. The Transportation Capital Plan includes the entire DOT plan, but only reflects the portion of the MTA capital plan that is financed by State-supported bonds. The balance of the MTA capital plan is financed by a combination of other State, City and MTA resources (see below). To partially fund the new DOT and MTA plans, the voters passed a $2.9 billion Rebuild and Renew New York Transportation General Obligation Bond Act in November 2005. Proceeds from the Bond Act are divided equally between the DOT and the MTA capital programs ($1.45 billion for each program). Additional resources still need to be identified in the out years of the plan to support the DOT and MTA capital plans.

DOT’s programs are financed by a combination of Federal grants, pay-as-you-go capital and bond proceeds supported by the Dedicated Highway and Bridge Trust Fund, and revenues from the Dedicated Mass Transportation Trust Fund. Legislation has been periodically adopted to increase the deposit of revenues into the Dedicated Highway and Bridge Trust Fund and the Dedicated Mass Transportation

Trust Fund to meet program needs. In addition, general obligation bond acts have been used to support capital transportation spending.

The State has supported the capital plans of the MTA through legislation adopted in 1992 and 1993 which authorized payments, subject to appropriation, of a portion of the petroleum business tax from the State's Dedicated Mass Transportation Trust Fund to the MTA and authorized it to be used as a source of payment for non-State-supported bonds to be sold by the MTA to support its capital program. Legislation adopted in 2000 provided for increases in amounts dedicated to the MTA through the Dedicated Mass Transportation Trust Fund by increasing the portion of the petroleum business tax and other transportation-related taxes and fees that would flow to that Fund between 2000-01 and 2004-05. In 2002, the MTA implemented an overall debt restructuring program. The restructuring simplified and restructured MTA credits, modernized resolutions and restructured existing debt to create new capital capacity and better match the bond maturities with the useful lives of the projects financed.

Education. The State finances the physical infrastructure of SUNY and CUNY and their respective community colleges and SED through direct State capital spending and through financing arrangements with the Dormitory Authority of the State of New York (DASNY), paying all capital costs of the senior colleges and sharing equally with local governments for the community colleges, except that SUNY dormitories are financed through dormitory fees. Also included in the Enacted Capital Plan is $1.2 billion in new bond issuances to support school construction projects for the Expanding our Children's Education and Learning (EXCEL) program.

SUNY State-operated campuses include more than 2,700 buildings, encompassing classrooms, dormitories, libraries, research laboratories, athletic and recreation facilities, hospitals and dining halls. Currently 73 percent of these structures exceed 30 years of age. Together with the 30 SUNY community colleges, the SUNY system serves more than 425,000 students. The CUNY system is comprised of 11 senior colleges and 6 community colleges that serve more than 232,000 students.

Mental Hygiene/Health. The State provides care for its citizens with mental illness, mental retardation and developmental disabilities, and for those with chemical dependencies, through the Office of Mental Health (OMH), the Office of Mental Retardation and Developmental Disabilities (OMRDD) and the Office of Alcoholism and Substance Abuse Services (OASAS) and their network of private service providers. Capital investments for State-operated programs are primarily supported by patient revenues through financing arrangements with DASNY. Historically, this care has been provided at large State institutions. Beginning in the 1980s, the State adopted policies to provide institutional care to only those most in need of this specialized setting and to expand care in community programs for the vast majority of those served.

OMH's capital program supports an institutional physical plant consisting of 21 campuses with over 450 actively used buildings as well as a State and non-profit operated community network of 28,500 beds. The overall policy direction of this program has limited institutional capital projects to those that are necessary to ensure the health and safety of clients and staff, retain program accreditation, and maintain the condition of existing facilities. In addition, the program supports the preservation of existing State and community beds and the development of new non-profit operated community beds.

OMRDD's capital program supports a State institutional infrastructure comprising 14 service districts with approximately 260 actively used buildings, and a State and non-profit operated community network of over 34,000 beds. The program continues the recent shift in emphasis from the development of new facilities (primarily in the community) to the improvement and maintenance of existing State and non-profit infrastructure.

As the need for institutional beds has declined over recent years, both OMH and OMRDD have consolidated, reconfigured or closed many of their campuses, permitting the planned development of alternate uses for the surplus facilities.

Various capital programs for DOH facilities have also been financed by DASNY using patient revenues and contractual-obligation financing arrangements.

Public Protection. The State prison system houses approximately 63,000 inmates in 70 institutions with 3,800 buildings. With the completion of the Five Points Correctional Facility in 2000 marking the end of the most recent capacity expansion effort, the capital program has shifted its focus to critical physical plant maintenance and rehabilitation projects, as well as for projects for inmates with severe mental illnesses.

Equipment Acquisitions. Subject to legislative authorization, the State may also participate in the issuance of certificates of participation (COPs) in a pool of leases entered into by OGS on behalf of several State departments and agencies to acquire equipment, or in certain cases, real property, to facilitate the delivery of services that achieve the mission of agencies. Legislation enacted in 1986 established restrictions upon the issuance of COPs and centralized State control of this equipment acquisition program. COPs represent the State's contractual obligation, subject to annual appropriation by the Legislature and availability of funds, to make installment or lease-purchase payments for the State's acquisition of such equipment or real property. The State has not issued COPs since 2001 and expects that State PIT Revenue Bonds will continue to be used to finance the acquisition of equipment under this program in 2008-09.

Other Programs. The State also uses lease-purchase and contractual-obligation financing arrangements for the institutional facilities of OCFS (formerly known as the Division for Youth), the State's housing programs, and various environmental, economic development, and State building programs.

Local Government Assistance Corporation (LGAC)

In 1990, as part of a State fiscal reform program, legislation was enacted creating LGAC, a public benefit corporation empowered to issue long-term obligations to fund certain payments to local governments that had been traditionally funded through the State's annual seasonal borrowing. The legislation also dedicated revenues equal to the first 1 percent of the State sales and use tax to pay debt service on these bonds. As of June 1995, LGAC had issued State-supported bonds and notes to provide net proceeds of $4.7 billion, completing the program. The issuance of these long-term obligations, which are to be amortized over no more than 30 years, was expected to eliminate the need for continued short-term seasonal borrowing.

The legislation also eliminated annual seasonal borrowing of the State except in cases where the Governor and the legislative leaders have certified the need for additional seasonal borrowing, based on emergency or extraordinary factors or factors unanticipated at the time of adoption of the budget, and provided a schedule for eliminating it over time. Any seasonal borrowing is required by law to be eliminated by the fourth fiscal year after the limit was first exceeded (i.e., no TRANs seasonal borrowing in the fifth year). This provision limiting the State’s seasonal borrowing practices was included as a covenant with LGAC's bondholders in the General Bond Resolution and General Subordinate Lien Bond Resolution authorizing such bonds. No restrictions were placed upon the State’s ability to issue deficit notes.

The impact of the LGAC reforms, as well as other changes in revenue and spending patterns, is that the State has been able to meet its cash flow needs throughout the fiscal year without relying on short-term seasonal borrowings.

Legislation enacted in 2003 currently requires LGAC to certify, in addition to its own cash needs, $170 million annually to provide an incentive for the State to seek an annual appropriation to provide local assistance payments to New York City or its assignee. In May 2004, LGAC amended its General Bond Resolution and General Subordinate Lien Bond Resolution to make clear that any failure to certify or make payments to the City or its assignee has no impact on LGAC's own bondholders; and that if any such act or omission were to occur with respect to any possible bonds issued by The City of New York or its assignee, that act or omission would not constitute an Event of Default with respect to LGAC bonds. The 2008-09 Enacted Budget includes a local assistance appropriation of $170 million from the Local Government Assistance Tax Fund to the City.

State Personal Income Tax Revenue Bond Financing

Legislation enacted in 2001 provided for the issuance of State PIT Revenue Bonds by the Urban Development Corporation (UDC), Housing Finance Agency (HFA), the New York State Thruway Authority (Thruway Authority), DASNY, and the New York State Environmental Facilities Corporation (EFC) (collectively, the "Authorized Issuers").

The legislation provides that 25 percent of State PIT receipts, excluding refunds owed to taxpayers, be deposited to the Revenue Bond Tax Fund (RBTF) for purposes of making debt service payments on these bonds, with excess amounts returned to the General Fund. Legislation enacted in 2007 increased the amount of PIT receipts to be deposited into the RBTF by removing an exclusion for PIT amounts deposited to the STAR Fund. In the event that (i) the State Legislature fails to appropriate amounts required to make all debt service payments on the State PIT Revenue Bonds or (ii) having been appropriated and set aside pursuant to a certificate of the Director of the Budget, financing agreement payments have not been made when due on the State PIT Revenue Bonds, the legislation requires that PIT receipts continue to be deposited to the RBTF until amounts on deposit in the Fund equal the greater of (i) 25 percent of annual PIT receipts or (ii) $6 billion.

The first State PIT Revenue Bonds were issued on May 9, 2002, and since that time, all of the Authorized Issuers have issued State PIT Revenue Bonds. To date, State PIT Revenue Bonds have been issued to support programs related to six general purposes: Education, Economic Development and Housing, Environment, State Facilities and Equipment, Transportation and Health Care. For the first time in 2007-08, State PIT bonds were issued to support the Health Care Efficiency and Affordability Law for New Yorkers (Heal NY) Capital Grant Program. State PIT Revenue Bonds are expected to continue to be the primary financing vehicle for a broad range of existing or new State-supported debt programs authorized to be secured by service contract or lease-purchase payments. The following table shows the amount of State PIT Revenue Bonds outstanding by general purpose. As of March 31, 2008, approximately $10.8 billion of State PIT Revenue Bonds were outstanding. Those outstanding State PIT Revenue Bonds are also included in the respective capital programs in the Outstanding State-related debt table shown below. The 2008-09 Enacted Budget projects that $4.0 billion of State PIT Revenue Bonds will be issued in 2008-09 (see "2008-09 State Borrowing Plan" below).

Outstanding State Personal Income Tax Revenue Bonds
(millions of dollars)

	As of 3/31/06	As of 3/31/07	As of 3/31/08
State Personal Income Tax Revenue Bonds			
Education	1,842	3,400	4,333
Economic Development & Housing	1,520	1,416	2,193
Environment	460	536	666
State Facilities & Equipment	1,400	1,674	1,879
Transportation	1,101	1,389	1,645
Health Care	0	0	69
Total State Personal Income Tax Revenue Bonds	6,323	8,415	10,785

Source: NYS Division of the Budget

Contingent Contractual-Obligation Financing

The State may also enter into statutorily authorized contingent contractual-obligation financings under which the State may enter into service contracts obligating it to pay debt service on bonds, subject to annual appropriation, in the event there are shortfalls in revenues from other non-State resources pledged or otherwise available, to pay the debt service on the bonds. The State has never been required to make any payments, and does not expect to make payments, under this financing arrangement in the 2008-09 fiscal year.

Secured Hospital Program

Pursuant to legislation enacted in 1985, the State entered into service contracts establishing a contingent contractual obligation under financings related to the Secured Hospital Program for the purpose of enabling certain financially distressed not-for-profit hospitals to gain access to the capital markets. The State service contracts obligate the State to pay debt service, subject to annual appropriations, on bonds issued by the New York State Medical Care Facilities Finance Agency (MCFFA) and by DASNY (all now included as debt of DASNY), in the event there are shortfalls of revenues from other sources, which include hospital payments made under loan agreements between DASNY and the hospitals, and certain reserve funds held by the applicable trustees for the bonds. As of March 31, 2008, there were nine secured hospital borrowers and a total of $713 million in bonds outstanding with annual debt service payments of $65.2 million due during State fiscal year 2008-09. The State has never been required to make any payments pursuant to the service contracts.

On February 15, 2008, the DASNY Secured Hospital Revenue Bonds (St. Clare’s Hospital and Health Center), Series 1998B ($37.4 million), which originally funded initiatives for St. Clare’s Hospital and Health Center (d/b/a St. Vincent’s Midtown Hospital), were redeemed using funds available from the sale of the Hospital’s real estate and funds held by the bond trustee.

As of March 31, 2008, three of the nine secured hospital borrowers were not current in making the monthly debt service payments required by their loan agreements. The State anticipates that the annual bond debt service payments due during the State’s 2008-09 fiscal year on all outstanding Secured Hospital Program bonds will be paid pursuant to the loan agreements between the hospitals and DASNY or from other sources, other than payments by the State pursuant to the service contracts. Thus, the State does not anticipate being required to make any payments under the Secured Hospital Program service contracts during the 2008-09 fiscal year.

Tobacco Settlement Financing Corporation

Legislation enacted in 2003 authorized the State to securitize all of its tobacco settlement payments to the Tobacco Settlement Financing Corporation (TSFC, a corporation created under the legislation that is a subsidiary of the Municipal Bond Bank Agency) through an asset-backed securitization transaction. To lower costs, the legislation authorized the State to enter into contingency contracts obligating the State to pay debt service, subject to annual appropriations, on the TSFC bonds in the event that tobacco receipts and bond reserves are insufficient. To ensure that State contractual payments will not be required and that tobacco receipts and bond reserves are sufficient to pay debt service, the TSFC bonds were structured to meet or exceed all rating agency tobacco bonds stress tests. The $4.2 billion of upfront payments received by the State from the securitization were used to help restore State budget balance in 2003-04 ($3.8 billion) and 2004-05 ($400 million). As of March 31, 2008, approximately $3.870 billion in TSFC bonds were outstanding.

The bonds carry a final nominal maturity of 19 years and an expected final maturity of 13 years, based on optional redemptions. The expected final maturity may deviate due to the optional nature of the redemptions and adjustments to tobacco settlement payments due from participating manufacturers. Various manufacturers, including the original participating manufacturers, have adjusted payments downward or indicated that they plan on adjusting subsequent payments downward to states and territories, or otherwise have deposited or will deposit payments into a special disputed payments account awaiting determination of entitlement to adjustments.

On March 27, 2008, the TSFC refunded $443 million of auction rate bonds with fixed rate bonds to address the turmoil in the variable rate markets. The disruption in the financial markets caused the interest rates on the State's auction rate bonds to exceed 14 percent, in some cases. This compares to the interest rates that the State will be paying on the newly issued fixed rate bonds of 2.85 percent to 3.65 percent. As a result of the refunding, all variable rate exposure in the Tobacco bond program has been eliminated.

Moral Obligation Financings

Moral obligation financing generally involves the issuance of debt by a public authority to finance a revenue-producing project or other activity. The debt is secured by project revenues and includes statutory provisions requiring the State, subject to appropriation by the Legislature, to make up any deficiencies which may occur in the issuer's debt service reserve fund. There has never been a payment default on any moral obligation debt of any public authority. The State does not intend to increase statutory authorizations for moral obligation bond programs. From 1976 through 1987, the State was called upon to appropriate and make payments totaling $162.8 million to make up deficiencies in the debt service reserve funds of HFA pursuant to moral obligation provisions. In the same period, the State also expended additional funds to assist the Project Finance Agency, UDC and other public authorities which had moral obligation debt outstanding. *The State has not been called upon to make any payments pursuant to any moral obligations since the 1986-87 fiscal year and no such requirements are anticipated during the 2008-09 fiscal year.*

State-Guaranteed Financings

Pursuant to specific constitutional authorization, the State may also directly guarantee certain public authority obligations. Payments of debt service on State-guaranteed bonds and notes are legally enforceable obligations of the State. The only current authorization provides for the State guarantee of the repayment of certain borrowings for designated projects of the New York State Job Development Authority (JDA). *The State has never been called upon to make any direct payments pursuant to any such guarantees.*

Due to concerns regarding the economic viability of its programs, JDA's loan and loan guarantee activities were suspended in 1995. JDA resumed its lending activities in 1997 under a revised set of lending programs and underwriting guidelines. In April 2004, JDA issued approximately $42.4 million of State-guaranteed bonds to refinance certain of its outstanding bonds and notes in order to restructure and improve JDA's capital finances. As of March 31, 2008, JDA had approximately $37.4 million of bonds outstanding. *The State does not anticipate that it will be called upon to make any payments pursuant to the State guarantee in the 2008-09 fiscal year*.

Other State Financings

Other State financings relate to the issuance of debt by a public authority on behalf of a municipality which receives proceeds of the sale. To ensure that debt service payments are made, the municipality assigns specified State and local assistance payments it receives to the issuer or the bond trustee. The State has no legal obligation to make any debt service payments or to continue to appropriate local assistance payments that are subject to the assignment.

State-Related Debt

State Bond Caps and Debt Outstanding by Program

The following table shows the total amount of State-related debt outstanding as of March 31, 2008 by each bond authorization. Also included in the table are the amount of bonds authorized and bonds authorized but unissued. The bond authorization amounts and related unissued amounts have been updated through April 9, 2008, to include all legislative actions taken in the 2008-09 Enacted Budget. The table includes bond information for general obligation, LGAC, lease-purchase and contractual-obligation bonds. The information provided in the table for lease-purchase and contractual-obligation debt includes outstanding State PIT Revenue Bonds that have been issued to finance many of the capital programs included therein (see "State Personal Income Tax Revenue Bond Financing"). Debt authorizations for capital programs are either approved or enacted all at one time and are expected to be fully issued over time, or are enacted annually by the Legislature and are usually consistent with bondable capital projects appropriations. Authorization does not, however, indicate intent to sell bonds for the entire amount of those authorizations, because capital appropriations often include projects that do not materialize or are financed from other sources. In general, the amount of bonds authorized may be increased or decreased from time to time by the Legislature. In the case of general obligation debt only, increases in the authorization must be approved by the voters.

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State-Related Debt
2008-09 Enacted Bond Caps and Debt Outstanding
($ millions) (1)

Type of Cap (Gross or Net)	Program	2008-09 Enacted Bond Caps	Authorized But Unissued (2)	Debt Outstanding (3) As of 3/31/08
Education:				
Gross	SUNY Educational Facilities (4)	8,583	4,010	4,974
Net	SUNY Dormitory Facilities (5)	1,150	563	873
Net	SUNY Upstate Community Colleges (5)	466	269	584
Gross	CUNY Educational Facilities (6)	6,118	2,423	3,270
Net	State Ed Department Facilities (7)	0	0	61
Gross	Library for the Blind	16	0	6
Net	SUNY Athletic Facilities	22	0	21
Net	RESCUE	195	0	125
Net	University Facilities (Jobs 2000)	48	0	30
Net	School District Capital Outlay Grants	140	40	46
Net	Judicial Training Institute	16	0	12
Net	Transportation Transition Grants	80	12	30
Net	Public Broadcasting Facilities	15	0	13
Net	Higher Education Capital Matching Grants	150	150	0
Net	EXCEL	2,600	1,157	1,355
Net	Library Facilities	42	28	12
Net	Cultural Education Storage Facilities	88	78	10
Environment:				
Net	Environmental Infrastructure Projects (8)	698	262	374
Net	Hazardous Waste Remediation (SFUND)	1,200	893	286
Net	Riverbank State Park	78	18	51
Net	Water Pollution Control (SRF)	571	107	114
Net	State Park Infrastructure	30	0	6
Net	Pipeline for Jobs (Jobs 2000)	34	3	21
Net	Western New York Nuclear Service Center	104	0	4
Net	Long Island Pine Barrens	15	0	9
Net	Pilgrim Sewage Plant	11	0	6
State Building/Equipment/Public Protection:				
Net	Empire State Plaza	133	13	20
Net	State Capital Projects (Attica)	200	0	186
Net	Division of State Police Facilities	108	96	11
Net	Division of Military & Naval Affairs	15	6	8
Net	Alfred E. Smith Building	89	0	73
Net	Sheridan Ave. (Elk St.) Parking Garage	25	0	23
Net	State Office Buildings and Other Facilities	129	58	64
Net	Judiciary Improvements	38	1	31
Net	OSC State Buildings	52	0	34
Net	Albany Parking Garage (East)	41	0	34
Net	OGS State Buildings and Other Facilities (9)	140	140	124
Net	Equipment Acquisition (COPs) (10)	434	191	125
Net	Food Laboratory	40	40	0
Net	OFT Facilities	121	121	0
Net	Courthouse Improvements	78	78	0
Gross	Prison Facilities	5,511	366	4,293
Net	Homeland Security	25	1	20
Gross	Youth Facilities	329	55	181
Net	E-911 Program	100	25	35
Net	NYRA Land Acquisition/VLT Construction	355	355	0
Economic Development:				
Gross	Housing Capital Programs	2,292	450	1,387
Gross	Javits Convention Center (Original)	375	0	153
Net	Community Enhancement Facilities (CEFAP) (11)	425	63	113
Net	University Technology Centers (incl. HEAT)	248	13	109
Net	Science and Technology Center (Syracuse)	34	0	-
Net	Super Computer Center (Cornell)	17	0	-
Net	Center for Telecommunications (Columbia)	41	0	-
Net	HEAT	75	0	-
Net	Center for Industrial Innovation (City of Troy)	33	0	-
Net	Center for Advanced Materials (Clarkson)	24	0	-
Net	Center for Electro-Optic (Rochester)	10	0	-
Net	Center for Neural Sciences (NYU)	5	0	-
Net	Center for Incubator Facilities	10	0	-
Gross	Onondaga Convention Center	40	0	33
Net	Sports Facilities	145	0	104
Net	Child Care Facilities	30	1	20

State Related Debt
2008-09 Enacted Bond Caps and Debt Outstanding
($ millions) (1)

	Type of Cap (Gross or Net)	Program	2007-08 Enacted Bond Caps	Authorized But Unissued (2)	Debt Outstanding (3) As of 3/31/07
	Net	Bio-Tech Facilities	10	10	0
	Net	Strategic Investment Program	225	53	23
	Net	Regional Economic Development (Fund 002) (12)	1,200	93	776
	Net	NYS Economic Development (2004) (13)	350	134	196
	Net	Regional Economic Development (2004) (14)	250	250	0
	Net	High Technology and Development	250	163	85
	Net	Regional Economic Development/SPUR	90	46	38
	Net	Buffalo Inner Harbor	50	29	20
	Net	Jobs Now	14	0	0
	Net	Economic Development 2006 (Various) (15)	2,318	1,963	341
	Net	Javits Convention Center (Expansion '06)	350	350	0
	Net	Queens Stadium (Mets)	75	51	22
	Net	Bronx Stadium (Yankees)	75	40	33
	Net	NYS Ec Dev Stadium Parking ('06)	75	75	0
	Net	State Modernization Projects (RIOC Tram, etc.)	50	50	0
	Net	Int. Computer Chip Research and Dev. Center	300	300	0
	Net	2008 Economic Development Initiatives	1,285	1,285	0
Health/Mental Hygiene:					
	Net	Department of Health Facilities (inc. Axelrod)	495	3	394
	Gross	Mental Health Facilities (16)	7,356	2,345	3,559
	Net	HEAL NY Capital Program	750	680	69
Transportation:					
	Gross	Consolidated Highway Improvement Program (CHIPS)	5,806	1,125	3,336
	Net	Dedicated Highway & Bridge Trust	16,500	6,789	6,553
	Net	High Speed Rail	22	22	0
	Net	Albany County Airport	40	1	28
	N/A	MTA Transit and Commuter projects	(17)	(17)	2,219
LGAC	Net	Local Government Assistance Corporation	4,700	0	4,021
GO	Gross	General Obligation	17,185	3,125	3,221
Total State-Supported Debt					**44,408**
Other State Financings:					
Tobacco Settlement Financing Corporation Bonds					3,870
MBBA Special Purpose School Aid Bonds					464
Capital Lease and Mortgage Loan Commitments					340
Other (18)					802
Total State-related Debt					**49,884**

(1) Includes only authorized programs that are active at March 31, 2008 or have outstanding program balances or both.
(2) Amounts issued may exceed the stated amount authorized by premiums, by providing for the cost of issuance, reserve fund requirements and, in certain circumstances, refunding bonds. In some cases, Authorized but Unissued bond cap amounts have been reduced by the higher of (i) net bond proceeds available to fund program, or (ii) par amount of bonds issued.
(3) Amounts outstanding reflect original par amounts or original gross proceeds in the case of capital appreciation bonds.
(4) Authorization also includes any amount necessary to refund outstanding Housing Finance Agency (HFA) State University Construction Bonds, all of which have been refunded.
(5) Authorization applies to bonds issued after March 31, 2002, prior to that date there was no limit.
(6) The amount outstanding includes the State's portion of CUNY Community Colleges debt service. New York City pays 50 percent of the debt service on most of CUNY CC bonds. The total amount authorized for CUNY Senior Colleges was unlimited for resolutions adopted prior to 7/1/85 and limited to $5.632 billion for both CUNY Senior and CUNY Community Colleges for resolutions adopted after
(7) Legislation enacted in May 2002 prohibits further issuance of bonds for this purpose, except for refunding purposes.
(8) Includes bonds issued for West Valley, DEC Environmental Infrastructure Projects, Environmental Protection Fund, Onondaga Lake, and the Office of Parks and Recreation and Historic Preservation.
(9) Includes debt outstanding for Office of General Services Buildings: 44 Holland Ave., 50 Wolf Rd., 625 Broadway Ave., Hampton Plaza, Hanson Place and DOT Region 1.
(10)Authorized amounts includes Certificates of Participation, which have been issued as bonds after March 31, 2003.
(11) Amounts authorized but unissued are reduced by $28.2 million, reflecting the use of $28.2 in Debt Reduction Reserve Fund (DRRF) moneys to pay-as-you-go finance of a portion of the total $425 million CEFAP program.
(12) Includes bonds issued for Community Capital Assistance Program (CCAP), Rebuilding the Empire State Through Opportunities in Regional Economies Program (RESTORE), Empire Opportunity Fund (EOF), Generating Employment Through New York Science Program (Gen*NY*sis), Multi-Modal Transportation Program, and Center of Excellence Program. (Laws of 2002).
(13) Includes bonds issued for the EOF, RESTORE and CCAP.
(14) Includes bonds to be issued for economic development projects outside cities of 1 million or more in population.
(15) Includes bonds to be issued for economic development and environmental projects.
(16) Authorization also includes any amount necessary to refund outstanding HFA Mental Hygiene bonds, all of which have been refunded.
(17) Authorization is limited to $165 million in annual debt service maturing no later than July 1, 2031.
(18) Includes bonds issued for Secured Hospital Program, Housing Finance Agency, MCFFA-Hospitals and Nursing Homes and the Job Development Authority.

State-Related Debt Long-Term Trends

The following table provides an overview of State-related debt trends during the last ten years and an estimate for the current year. The table compares (1) the growth in State-related debt with the growth in personal income in the State and (2) the growth in State-related debt with the number of State residents. Total outstanding State-related debt increased from $37.9 billion at the end of the 1998-99 fiscal year to $49.9 billion at the end of the 2007-08 fiscal year, an average annual increase of 3.09 percent. During the first five years of this ten-year period, State-related debt outstanding increased by an annual average rate of 1.82 percent and over the remaining five years of the period the annual average growth in State-related debt outstanding has increased to 4.12 percent. During the ten-year period, annual personal income in the State rose from $591.8 billion to $914.4 billion, an average annual increase of 5.08 percent. Thus, State-related obligations grew at a slower rate than personal income. Expressed in other terms, the total amount of State-related debt outstanding declined from 6.4 percent to 5.4 percent of personal income for the same period. State-related debt is expected to increase slightly in 2008-09 to 5.6 percent of personal income.

State-Related Debt Compared with Personal Income and Population
As of March 31, 2008

Fiscal Year	NYS Personal Income ($billions)(1)	Total State Population (millions)(1)	State-Related Debt Outstanding ($millions)(2)	State-Related Debt As % of Personal Income	State-Related Debt/Capita (In Dollars)
1998-99	591,847	18.8	37,928	6.4%	2,020
1999-2000	619,659	18.9	38,782	6.2%	2,052
2000-01	663,005	19.0	38,871	5.8%	2,034
2001-02	679,886	19.1	38,821	5.7%	2,032
2002-03	677,605	19.2	40,759	6.0%	2,125
2003-04	693,533	19.2	47,011	6.7%	2,443
2004-05	739,967	19.3	46,989	6.3%	2,435
2005-06	790,074	19.3	47,357	5.9%	2,430
2006-07	848,937	19.3	48,404	5.7%	2,491
2007-08	914,432	19.3	49,884	5.4%	2,569
2008-09 estimated	945,315	19.3	53,134	5.6%	2,733

Source: NYS Division of the Budget. Debt outstanding data based on: (1) NYS Comprehensive Annual Financial Report (CAFR), specifically DOB's cash estimate and presentation of the GAAP numbers and elements contained therein (on Table 5 and Note 10 of the 2006-07 CAFR) for fiscal years 1998-99 through 2006-07 and (ii) DOB estimates for fiscal years 2007-08 and 2008-09. State-Related debt outstanding includes amounts for DASNY/MCFFA-Secured Hospital loan Program, Moral Obligation Financing and State-Guaranteed Debt. These amounts are reported as a contingent liability to the State in the CAFR and not counted as debt outstanding.

(1) For calendar year ending in State's fiscal year. Based on US Department of Commerce, Bureau of Economic Analysis (BEA) data through March, 2008. Personal income for 2007-08 estimated by the BEA and for 2008-09 estimated by the Division of the Budget
(2) Starting in 2003-04, debt outstanding includes the issuance of tobacco bonds, which are secured by the assignment of future revenues under the 1998 Master Settlement Agreement with participating cigarette manufacturers, and secondarily secured by a State contingent-contractual obligation.

Debt Service Requirements on State-Related Debt
As of March 31, 2008

Fiscal Year	Total State-Related Debt Service ($ in millions)		Total Governmental Funds Receipts ($ in millions)	State-Related Debt Service as a % of Total Governmental Funds Receipts (includes DRRF)	State-Related Debt Service as a % of Total Governmental Funds Receipts (excludes DRRF)
1998-99	3,738		72,551	5.15%	5.15%
1999-2000	3,887		76,804	5.06%	5.06%
2000-01	4,368	(1)	83,527	5.23%	4.72%
2001-02	4,437	(2)	84,312	5.26%	4.67%
2002-03	3,358		88,274	3.80%	3.80%
2003-04	3,847		99,698	3.86%	3.86%
2004-05	4,412		101,381	4.35%	4.35%
2005-06	4,264		107,027	3.98%	3.98%
2006-07	5,004	(3)	112,396	4.45%	4.23%
2007-08	4,672	(4)	115,421	4.05%	3.94%
2008-09 estimated	5,313	(4)	119,942	4.43%	4.33%

Source: NYS Division of the Budget

(1) Reflects the disbursement of $422 million in Debt Reduction Reserve Fund (DRRF) moneys used to defease high-cost debt.

(2) Reflects the disbursement of $500 million in Debt Reduction Reserve Fund (DRRF) moneys used to defease or provide for the payment of high-cost debt.

(3) Reflects the disbursement of $250 million in Debt Reduction Reserve Fund (DRRF) moneys used to defease high-cost debt.

(4) Reflects the disbursement of $127 million in Debt Reduction Reserve Fund (DRRF) monies used to defease high cost debt for mental health and CUNY. The State plans to use the remaining DRRF monies, $123 million, in 2008-09 for the same purpose.

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State-Related Debt Service Requirements

The following table presents the current and future debt service (principal and interest) requirements on State-Related debt outstanding as of March 31, 2008. For debt service information in Fiscal Year 2008-09 and beyond, the requirements of LGAC and other financing obligations of public authorities are based on the gross amounts due from the authorities to bondholders within the fiscal year when such authorities make the payments. The amounts shown do not reflect other associated costs or revenues anticipated to be available, such as interest earnings, capitalized interest or debt service reserve fund releases. Thus, the requirements shown are generally in excess of the amounts expected to be actually paid by the State during its fiscal year.

Estimated Debt Service Requirements on State-Related Debt (1)
As of March 31, 2008
(millions of dollars)

Fiscal Years Ending March 31	General Obligation	Local Government Assistance Corporation	State Personal Income Tax Financing Obligations	Other State-Supported Financing Obligations	Tobacco (2)	All Other State Related	Total
2009	485	358	1045	2,515	511	129	5,044
2010	457	365	1048	2,616	522	141	5,150
2011	429	365	982	2,509	527	144	4,957
2012	395	365	968	2,787	533	145	5,194
2013	357	365	941	2,695	539	143	5,039
2014 through 2018	1,212	1,838	3,953	11,858	2,261	609	21,732
2019 through 2023	444	1,585	3,344	7,828	0	417	13,619
2024 through 2028	229	211	2,540	4,175	0	124	7,279
2029 through 2033	100		1,689	1,407	0	0	3,197
2034 through 2038	39		746	148	0	0	933
Total	**4,148**	**5,454**	**17,256**	**38,539**	**4,893**	**1,852**	**72,142**

Source: NYS Division of the Budget

(1) Reflects debt issued as of March 31, 2008. Estimated debt service requirements are calculated based on swap rates in effect at March 31, 2008 for all bonds that were synthetically fixed under an interest rate exchange agreement. Debt service requirements for variable rate bonds for which there are no related interest rate exchange agreements were calculated at rates ranging from 3.50 percent to 5.38 percent.

(2) Estimated debt service numbers are based on available information as of March 31, 2008. In 2006 and 2007, certain monies expected to flow to the State under the Master Settlement Agreement have been withheld and placed in an escrow account. Pending the outcome of a resolution between participating manufactures and the states, the debt service numbers will be adjusted accordingly.

Debt Reduction Reserve Fund

The Debt Reduction Reserve Fund (DRRF) was created in 1998 to set aside resources that could be used to reduce State-supported indebtedness either through the use of DRRF as a pay-as-you-go financing source, reduce debt service costs, or defease outstanding debt. Since 1998-99, over $1.3 billion has been deposited to the DRRF and used to (i) pay cash for projects that would have otherwise been bond financed, (ii) defease existing high cost debt or (iii) provide resources to redeem existing high-cost State-supported debt. The State spent $127 million of DRRF in 2007-08 to defease high-cost debt. In 2008-09, the State plans to spend the balance of the $250 million ($123 million) originally approved during the 2007-08 budget to address the disruption in the variable rate market or defease high cost debt.

Limitations on State-Supported Debt

Debt Reform Act of 2000

Chapter 59 of the Laws of 2000 enacted the Debt Reform Act, which is intended to improve the State's borrowing practices and applies to all new State-supported debt issued on or after April 1, 2000. The Debt Reform Act imposes phased-in caps on new debt outstanding and new debt service costs, limits the use of debt to capital works and purposes only, and establishes a maximum term of 30 years on such debt.

The cap on new State-supported debt outstanding began at 0.75 percent of personal income in 2000-01 and will gradually increase until it is fully phased-in at 4 percent of personal income in 2010-11. Similarly, the cap on new State-supported debt service costs began at 0.75 percent of total governmental funds receipts in 2000-01 and will gradually increase until it is fully phased in at 5 percent in 2013-14.

The Debt Reform Act requires that the limitations on the issuance of State-supported debt and debt service costs be calculated by October 31 of each year and reported in the quarterly Financial Plan Update most proximate to such date. If the calculations for new State-supported debt outstanding and debt service costs are less than the State-supported debt outstanding and debt service costs permitted under the Debt Reform Act, new State-supported debt may continue to be issued. However, if either the debt outstanding or the debt service cap is met or exceeded, the State would be precluded from contracting new State-supported debt until the next annual cap calculation is made and State-supported debt is found to be within the appropriate limitations. The prohibition on issuing new State-supported debt if the caps are met or exceeded provides a significant incentive to treat the debt caps as absolute limits that should not be reached, and therefore DOB intends to manage subsequent capital plans and issuance schedules under these limits.

Pursuant to the provisions of the Debt Reform Act, the most recent annual calculation of the limitations imposed by the Debt Reform Act was reported in the Financial Plan Update most proximate to October 31, 2007. *On October 30, 2007, the State reported that it was in compliance with both debt caps, with debt issued after March 31, 2000 and outstanding at March 31, 2007 at 2.10 percent of personal income and debt service on such debt at 1.27 percent of total governmental receipts, compared to the caps of 2.98 percent for each.* DOB projects that debt outstanding and debt service costs for 2008-09 and the entire five-year forecast period through 2012-13 will also be within the statutory caps, although with declining debt capacity.

Interest Rate Exchange Agreements and Net Variable Rate Obligations

Chapter 81 of the Laws of 2002 authorized issuers of State-supported debt to issue a limited amount of variable rate debt instruments and to enter into a limited amount of interest rate exchange agreements. The 2007-08 Enacted Budget increased the limit on debt instruments which result in a net variable rate exposure (e.g., both variable rate debt and interest rate exchange agreements) to no more than 20 percent of total outstanding State-supported debt, from 15 percent. It also limits interest rate exchange agreements to a total notional amount of no more than 20 percent of total outstanding State-supported debt, an increase from 15 percent. *As of March 31, 2008, State-supported debt in the amount of $44.5 billion was outstanding, resulting in a variable rate exposure cap and an interest rate exchange agreement cap of about $8.9 billion each.* As discussed below, as of March 31, 2008, both the amount of outstanding variable rate debt instruments and interest rate exchange agreements are less than the authorized totals of 20 percent of total outstanding State-supported debt, and are projected to be below the caps for the entire forecast period through 2011-12 (see "Net Variable Rate Obligations", later in this section, for further discussion on the cap).

Interest Rate Exchange Agreements

As of March 31, 2008 five issuers, DASNY, UDC, HFA, LGAC and the Thruway Authority have entered into a notional amount of $5.86 billion of interest rate exchange agreements that are subject to the interest rate exchange agreement cap, or 13.2 percent of total debt outstanding.

The interest rate exchange agreements outstanding at March 31, 2008 involve nine different counterparties. All of the interest rate exchange agreements were part of refunding transactions that resulted in fixed rates (i.e., synthetic fixed rate interest rate exchange agreements) that range between 2.86 percent and 3.66 percent – rates that were significantly lower than the fixed bond rates at the time the refunding bonds were issued. In these transactions, the State issued variable rate bonds and entered into swaps in which it receives a variable rate payment expected to approximate the costs of the variable rate bonds, and pays a fixed rate. As of March 31, 2008, the net mark-to-market value of all the outstanding swaps (the aggregate termination amount) was approximately $312 million – the total amount the State would pay to the counterparties for the collective authorized issuers should all the swaps be terminated. The mark-to-market value of the outstanding interest rate exchange agreements fluctuates with interest rates and other market conditions. Generally, as interest rates rise from levels that existed in March 2008, it is expected that the State would owe lower termination payments or counterparties would potentially owe the State. The State plans to continue to monitor and manage counterparty risk on a monthly basis.

The State has also entered into approximately $861 million in swaps to create synthetic variable rate exposure, including $168 million of synthetic variable rate obligations and $693 million of forward starting synthetic variable rate obligations. In these transactions, the State issued fixed rate bonds and entered into swaps in which it receives a fixed rate comparable to the rate it pays on the bonds, and pays the Bond Market Association (BMA) variable rate, resulting in the State paying net variable rates. The net variable rate costs the State incurred with the synthetic variable rate bonds are lower than the net costs of issuing traditional variable rate bonds because they do not require additional support costs (liquidity, insurance, broker-dealer fees, and remarketing fees). Thus, this approach can be a less costly way to achieve additional variable rate exposure. The synthetic variable rate debt also provides the benefit of reducing the State's counterparty exposure under the synthetic fixed rate bonds discussed above (as determined by an independent financial advisor) and, since entered into prior to April 1, 2008, are considered "excluded agreements" under the legislation, and not counted under the swaps cap. As of March 31, 2008, the net mark-to-market value of the State's synthetic variable rate swaps is $20 million -- the total amount the State would receive from the collective authorized issuers should all swaps be terminated. The synthetic variable rate does, however, count towards the variable rate debt instruments cap.

The interest rate exchange agreements authorized by the legislation are subject to various statutory restrictions, including minimum counterparty ratings that are in at least the two highest investment grade categories from a national rating agency, monthly reporting requirements, the adoption of guidelines by the governing boards of the Authorized Issuers, collateral requirements, an independent finding that swaps reflect a fair market value, and the use of standardized International Swaps and Derivatives Association (ISDA) documents. All of the payments made to counterparties on outstanding State-supported interest rate exchange agreements described above are subordinated to bondholder debt service payments, and the State expects that all such payments on any interest rate exchange agreements the

Authorized Issuers may enter into in the future will be similarly subordinated to bondholder debt service payments.

Net Variable Rate Obligations

As of March 31, 2008 the State had about $1.8 billion of outstanding variable rate debt instruments that are subject to the net variable rate exposure cap or 4.1 percent of total debt outstanding. That amount includes $1.6 billion of unhedged variable rate obligations and $168 million of synthetic variable rate obligations described above (see "Interest Rate Exchange Agreements").

The State's current policy is to count 35 percent of the notional amount of outstanding 65 percent of LIBOR fixed rate swaps in its variable rate exposure. This policy reserve accounts for the potential that tax policy or market conditions could result in significant differences between payments owed on the underlying variable rate bonds and the amount received by the State under their 65 percent of LIBOR swaps, and that the factors affecting such payments can be consistent with variable rate exposure. Variable rate bonds that are related to swaps pursuant to which the State pays a fixed rate of interest are excluded from the calculation of variable rate debt instruments outstanding.

VARIABLE RATE OBLIGATIONS	As of March 31, 2008 ($ millions)
Variable Rate Exposure Cap	$8,882
Current Unhedged Variable Rate Obligations	$1,644
Synthetic Variable Rate Swaps	$168
Total Net Variable Rate Exposure	**$1,812**
Percent of Net Variable Rate Exposure to Debt Outstanding	**4.1%**
Policy Reserve for LIBOR Swaps	$2,051
Total Variable Rate Exposure (with Policy Reserve)	**$3,864**
Percent of Variable Rate Exposure to Debt Outstanding	**8.7%**

In addition to the variable rate obligations described above, the State has $3.1 billion of fixed rate obligations that may convert to variable rate obligations in the future. This includes $2.4 billion in State-supported convertible rate bonds that are currently outstanding. These bonds bear a fixed rate until future mandatory tender dates in 2009, 2011, 2012 and 2013 at which time they can convert to either a fixed or variable rate. Similar to these convertible bonds, the $693 million in forward starting synthetic variable rate obligations described above (see "Interest Rate Exchange Agreements") result in the State paying a fixed rate through 2014, and a variable rate between 2014 and 2030. Legislation enacted in 2005 amended the State Finance Law to clarify that convertible bonds, synthetic variable obligations and similar obligations that were issued on or before July 1, 2005 and which result in the State paying a fixed rate in a fiscal year do not count under the variable rate cap until the fiscal year in which the State may pay a variable rate.

2008-09 State Borrowing Plan

The Enacted Plan reflects the expectation that State PIT Revenue Bonds will continue to be issued to finance certain new programs and programs previously authorized to be secured by service contract or lease-purchase payments. (See "State Personal Income Tax Revenue Bond Financing" above).

The State's 2008-09 borrowing plan projects new issuance of $457 million in general obligation bonds; $601 million in Dedicated Highway and Bridge Trust Fund Bonds issued by the Thruway Authority to finance capital projects for transportation; $814 million in Mental Health Facilities Improvement Revenue Bonds issued by DASNY to finance capital projects at mental health facilities; $119 million in SUNY Dormitory Facilities Revenue Bonds to finance capital projects related to student dormitories; and $4.0 billion in State PIT Revenue Bonds to finance various capital programs, as described below.

State PIT Revenue Bond borrowings include issuances by: (i) DASNY for school construction (EXCEL), SUNY higher education facilities and community colleges, SUNY Dormitory Facilities, CUNY senior and community colleges, Higher Education Capital Matching Grants for private colleges, health care grants under the Health Care Efficiency and Affordability Law for New Yorkers (Heal NY) Capital Grant Program, cultural education storage facilities, Judicial Training Academies, library facilities, and for local public safety answering point equipment and technology upgrades associated with wireless E-911 service; and Mental Health facilities; (ii) the Thruway Authority for CHIPs and Dedicated Highway and Bridge; (iii) UDC (doing business as the Empire State Development Corporation) for correctional and youth facilities, sports facilities, State facilities and equipment acquisitions; New York Racing Authority, State Police and Division of Military and Naval Affairs facilities, Office of Technology facility, Office of General Services Capital and Agriculture and Markets; (iv) EFC for State Environmental Infrastructure Projects, including Water Pollution Control and Pipeline for Jobs (Jobs 2000), Hazardous Waste Remediation, and West Valley; and (v) HFA for housing programs. State PIT Revenue Bonds for 2008-09 also include the Community Enhancement Facilities Assistance Program (CEFAP) for economic development purposes which may be issued by the Thruway Authority, DASNY, UDC and HFA; the Strategic Investment Program (SIP) for environmental, historic preservation, economic development, arts, and cultural purposes, which may be issued by DASNY, UDC and EFC; and Regional Economic Development Program, Higher Technology and Development Program, Economic Development Initiatives, and the Regional Economic Growth Program which includes EOF, Gen*NY*sis, CCAP, RESTORE, Multi-Modal Transportation Program and the Center of Excellence Program, which may be issued by DASNY and UDC; and Buffalo Inner Harbor, Roosevelt Island Operating Corporation, Sematech and 2008 Economic Development Initiatives. For detailed information on the State's projected bond issuances, please refer to the State's 2008-09 Enacted Budget Capital Program and Financing Plan, which can be obtained by contacting the Division of the Budget, State Capitol, Albany, NY 12224, (518) 473-8705, or at www.budget.state.ny.us.

The projections of State borrowings for the 2008-09 fiscal year are subject to change as market conditions, interest rates and other factors vary throughout the fiscal year.

State Organization

State Government

The State has a centralized administrative system with most executive powers vested in the Governor. The State has four officials elected in statewide elections, the Governor, Lieutenant Governor, Comptroller and Attorney General. These officials serve four-year terms that next expire on December 31, 2010.

Name	Office	Party Affiliation	First Elected
David A. Paterson*	Governor	Democrat	N/A
Vacant	Lieutenant Governor	N/A	N/A
Thomas P. DiNapoli**	Comptroller	Democrat	2007
Andrew M. Cuomo	Attorney General	Democrat	2006

*Sworn in as Governor on March 17, 2008 following resignation of Governor Spitzer.
**Elected by the State Legislature.

The Governor is elected on a single ticket with the Lieutenant Governor; the Comptroller and Attorney General are elected on separate tickets. The Governor appoints the heads of most State departments, including the Director of the Budget (the current Director is Laura L. Anglin). DOB is responsible for preparing the Governor's Executive Budget, negotiating that budget with the State Legislature, and implementing the budget once it is adopted, which includes updating the State's fiscal projections quarterly. DOB is also responsible for coordinating the State’s capital program and debt financing activities. The Comptroller is responsible for auditing the disbursements, receipts and accounts of the State, as well as for auditing State departments, agencies, public authorities and municipalities. The Comptroller is also charged with managing the State's general obligation debt and most of its investments (see "Fiscal Controls" and "Investment of State Moneys" below). The Attorney General is the legal advisor to State departments, represents the State and certain public authorities in legal proceedings and opines upon the validity of all State general obligations.

The State Legislature is composed of a 62-member Senate and a 150-member Assembly, all elected from geographical districts for two-year terms, expiring December 31, 2008. Both the Senate and the Assembly operate on a committee system. The Legislature meets annually, generally for about six months, and remains formally in session the entire year. In recent years there have been special sessions, as well. The current majority leaders of the Legislature are Joseph Bruno (Republican), Temporary President of the Senate, and Sheldon Silver (Democrat), Speaker of the Assembly. The minority leaders are Malcolm Smith (Democrat) in the Senate and James Tedisco (Republican) in the Assembly.

State Financial Procedures

The State Budget Process

The requirements of the State budget process are set forth in Article VII of the State Constitution and the State Finance Law. The process begins with the Governor's submission of the Executive Budget to the Legislature each January, in preparation for the start of the fiscal year on April 1. (The submission date is February 1 in years following a gubernatorial election.) The Executive Budget must contain a complete plan of estimated available receipts and projected disbursements for the ensuing fiscal year ("State Financial Plan"). The proposed State Financial Plan must be balanced on a cash basis and must be accompanied by bills that: (i) set forth all proposed appropriations and reappropriations, (ii) provide for any new or modified revenue measures, and (iii) make any other changes to existing law necessary to implement the budget recommended by the Governor.

In acting on the bills submitted by the Governor, the Legislature has certain powers to alter the recommended appropriations and proposed changes to existing law. The Legislature may strike out or reduce an item of appropriation recommended by the Governor. The Legislature may add items of appropriation, provided such additions are stated separately. These additional items are then subject to line-item veto by the Governor. If the Governor vetoes an appropriation or a bill (or a portion thereof) related to the budget, these items can be reconsidered in accordance with the rules of each house of the Legislature. If approved by two-thirds of the members of each house, such items will become law notwithstanding the Governor's veto.

Once the appropriation bills and other bills become law, DOB revises the State Financial Plan to reflect the Legislature's actions, and begins the process of implementing the budget. Throughout the fiscal year, DOB monitors actual receipts and disbursements, and may adjust the estimates in the State Financial Plan. Adjustments may also be made to the State Financial Plan to reflect changes in the economy, as well as new actions taken by the Governor or the Legislature. As required by the State Finance Law, the Governor updates the State Financial Plan within 30 days of the close of each quarter of the fiscal year, generally issuing reports by July 30, October 30, and in January as part of the Executive Budget. The Governor is required to submit these updates to the Legislature and explain any changes from the previous State Financial Plan.

Subject to approval by the Governor, the Legislature may enact additional appropriation bills or revenue measures (including tax reductions) during any regular session or, if called into session for that purpose, any special session. In the event additional appropriation bills or revenue measures are disapproved by the Governor, the Legislature has authority to override the Governor's veto upon the vote of two-thirds of the members of each house of the Legislature. The Governor may present deficiency appropriations to the Legislature near the end of any fiscal year to supplement inadequate appropriations or to provide new appropriations for purposes not covered by the regular and supplemental appropriations.

Recent budget process reforms passed by the Legislature accelerate consensus revenue forecasting, direct the State Comptroller to issue binding revenue forecasts when the Executive and the Legislature cannot agree, require the use of budget conference committees, and require the adoption of a balanced budget by the Legislature.

Fiscal Controls

The State Constitution requires the Comptroller to audit the accrual and collection of State receipts. In addition, the Comptroller is required to audit all official State accounts and all claims against the State before payment. No such payment may be made unless the Comptroller has approved it.

Disbursements from State funds are limited to the level of authorized appropriations. Disbursements from Federal funds must be appropriated in accordance with appropriate legal authority, are limited to the amounts anticipated from Federal programs and may not be made in the absence of appropriate certifications from the Director of the Budget. Contracts for disbursements in excess of $50,000 require the Comptroller's approval (except for OGS expenditure contracts, for which the threshold for Comptroller's approval is $85,000, and for small business and MWBE contracts, for which the threshold is $100,000) and depend in most cases upon the existence of an appropriation and the issuance of a certificate of availability by the Director of the Budget. The Budget Director must review all applications for State participation in continuing grant- or contract-supported programs, with specified exceptions. Certain legislative leaders have the opportunity to make recommendations on the applications.

No appropriation may be increased or decreased by transfer or otherwise, except by (i) the interchange within a fund, among items of a particular program or purpose, of moneys appropriated for such program or purpose in such fund, with limited exceptions, or (ii) the enactment of certain emergency appropriations. Moneys or other financial resources from one fund may also be loaned to another fund, but only if such loan is repaid in full prior to the end of the month in which the loan was made, except as provided by law.

In addition, the Governor has traditionally exercised substantial authority in administering the State Financial Plan by limiting disbursements after the Legislature has enacted appropriation bills and revenue measures. The Governor may, primarily through DOB, limit spending by State departments, or delay construction projects to control disbursements. An important limitation of the Governor's ability to restrict disbursements is that local assistance payments, which typically make up close to 70 percent of General Fund disbursements (including operating transfers to other funds), are generally mandated by statute. The State Court of Appeals has held that, even in an effort to maintain a balanced Financial Plan, neither the Governor nor the Director of the Budget has the authority to refuse to make a local assistance disbursement mandated by law.

In May 2000, the State enacted several statutory provisions designed to restrict the amount of new debt that can be issued in the future. These debt reform provisions are discussed in the section entitled "Debt and Other Financing Activities" in this AIS.

Investment of State Moneys

The Comptroller is responsible for the investment of substantially all State moneys. By law, such moneys may be invested only in obligations issued or guaranteed by the Federal government or the State, obligations of certain Federal agencies that are not guaranteed by the Federal government, certain general obligations of other states, direct obligations of the State's municipalities and obligations of certain public authorities, certain short-term corporate obligations, certain bankers' acceptances, and certificates of deposit secured by legally qualified governmental securities. All securities in which the State invests moneys held by funds administered within the State Treasury must mature within twelve years of the date they are purchased. Money impounded by the Comptroller for payment of TRANs may only be invested, subject to the provisions of the State Finance Law, in (i) obligations of the Federal government, (ii) certificates of deposit secured by such obligations, or (iii) obligations of or obligations guaranteed by agencies of the Federal government as to which the payment of principal and interest is guaranteed by the Federal government.

The Comptroller invests General Fund moneys, bond proceeds, and other funds not immediately required to make payments through STIP, which is comprised of joint custody funds (Governmental Funds, Internal Service Funds, Enterprise Funds and Private Purpose Trust Funds), as well as several sole custody funds including the Tobacco Settlement Fund. The interest earnings accrued are allocated and deposited to the credit of those funds with positive balances that contribute to the overall invested STIP pool.

The Comptroller is authorized to make temporary loans from STIP to cover temporary cash shortfalls in certain funds and accounts resulting from the timing of receipts and disbursements. The Legislature authorizes the funds and accounts that may receive loans each year, based on legislation submitted with the Executive Budget. Loans may be granted only for amounts that the Director of the Budget certifies are "receivable on account" or can be repaid from the current operating receipts of the fund (i.e., loans cannot be granted in expectation of future revenue enhancements).

The State Comptroller repays loans from the first cash receipts into the borrowing fund or account. Fund balances outside the General Fund are presented on a net basis, i.e., they are reduced by the amount of outstanding temporary loans from STIP. The primary sources of this outstanding loan balance include timing-related delays in the receipt from Federal Funds and the sale of bonds used to finance capital projects, a delinquent SUNY hospital loan, and unreimbursed costs related to the Office for Technology Internal Service funds. The total outstanding loan balance at March 31, 2007 was $1.391 billion, a decrease of $2 million from the outstanding loan balance of $1.393 billion at March 31, 2006.

The 2004-05 Enacted Budget included legislation that permitted the Comptroller to temporarily loan balances in other funds to the General Fund within any month. The State relied on this authorization to support intra-month cash flow needs. This authorization was extended permanently in the 2005-06 Enacted Budget.

Accounting, Financial Reporting and Budgeting

Historically, the State has accounted for, reported and budgeted its operations on a cash basis. Under this form of accounting, receipts are recorded only at the time money or checks are deposited in the State Treasury, and disbursements are recorded only at the time a check is drawn. As a result, actions and circumstances, including discretionary decisions by certain governmental officials, can affect the timing of payments and deposits and therefore can significantly affect the cash amounts reported in a fiscal year. Under cash-basis accounting, all estimates and projections of State receipts and disbursements relating to a particular fiscal year are of amounts to be deposited in or disbursed from the State Treasury during that fiscal year, regardless of the fiscal period to which particular receipts or disbursements may otherwise be attributable.

The State also has an accounting and financial reporting system based on GAAP and currently formulates a GAAP financial plan. GAAP for governmental entities requires use of the accrual basis of accounting for the government-wide financial statements which includes governmental and business-type activities and component units. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are prepared using the modified accrual basis of accounting. Under modified accrual procedures, revenues are recorded when they become both measurable and available within 12 months of the end of the current fiscal period to finance expenditures; expenditures are recorded in the accounting period the liability is incurred to the extent it is expected to be paid within the next 12 months with the exception of expenditures such as debt service, compensated absences, and claims and judgments. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Nonexchange grants and subsidies such as local assistance grants and public benefit corporation subsidies are recognized as expenditures when all requirements of the grant and or subsidy have been satisfied.

State Government Employment

As of March 31, 2008, the State had approximately 199,754 full-time equivalent annual salaried employees funded from all funds including some part-time and temporary employees but excluding seasonal, legislative and judicial employees. The workforce is now 15 percent smaller than it was seventeen years ago, when it peaked at 230,600 positions. The State expects to end the 2008-09 fiscal year with a total 201,170 filled positions.

The State Public Employment Relations Board defines negotiating units for State employees. The Governor's Office of Employee Relations conducts collective bargaining negotiations with the State's unions, with the exception of employees of the Judiciary, public authorities and the Legislature. Such negotiations include terms and conditions of employment, except pension benefits. The State has new contracts with four labor unions, the Civil Service Employees Association (CSEA), United University Professions (UUP), PEF, and District Council 37, and has extended similar changes in pay and benefits to management/confidential (M/C) employees. Under terms of the four-year contracts, which run from April 2, 2007 through April 1, 2011 (July 2, 2007 through July 1, 2011 for UUP), employees will receive pay increases of 3 percent annually in 2007-08, 2008-09, and 2009-10, and 4 percent in 2010-11. The unions representing uniformed officers (i.e., Police Benevolent Association of the New York State Troopers, New York State Correctional Officers and Police Benevolent Association), the Graduate Student Employees Union, and City University of New York (CUNY) employees, have not reached settlements with the State at this time.

While approximately 93 percent of the State workforce is unionized, the remainder of the workforce (about 12,750) is designated as "managerial" or "confidential" and is excluded from collective bargaining. In practice, however, the results of collective bargaining negotiations are generally applied to all State employees within the Executive Branch. Under the State's Taylor Law, the general statute governing public employee-employer relations in the State, employees are prohibited from striking. A strike against the State last occurred in 1979 by employees of the Department of Correctional Services.

State Retirement Systems

General

The New York State and Local Retirement Systems (the "Systems") provide coverage for public employees of the State and its localities (except employees of New York City and teachers, who are covered by separate plans). The Systems comprise the New York State and Local Employees' Retirement System and the New York State and Local Police and Fire Retirement System. The Comptroller is the administrative head of the Systems. State employees made up about 33 percent of the membership during the 2006-07 fiscal year. There were 3,009 other public employers participating in the Systems, including all cities and counties (except New York City), most towns, villages and school districts (with respect to non-teaching employees) and a large number of local authorities of the State.

As of March 31, 2007, 662,633 persons were members and 350,066 pensioners or beneficiaries were receiving benefits. The State Constitution considers membership in any State pension or retirement system to be a contractual relationship, the benefits of which shall not be diminished or impaired. Members cannot be required to begin making contributions or make increased contributions beyond what was required when membership began.

Contributions

Funding is provided in large part by employer and employee contributions. Employers contribute on the basis of the plan or plans they provide for members. Members joining since mid-1976, other than police and fire members, are required to contribute 3 percent of their salaries for their first 10 years of membership.

Legislation enacted in May 2003 realigned the Retirement Systems billing cycle to match governments' budget cycles and also instituted a minimum annual payment. The employer contribution for a given fiscal year will be based on the value of the pension fund and its liabilities on the prior April 1. In addition, employers are required to make a minimum contribution of at least 4.5 percent of payroll every year.

The State paid, in full, its employer contributions for the fiscal year ending March 31, 2008. The payment of $1,032.7 million was paid on June 1, 2007. This amount included the Judiciary bill and the amortization payments for the 2005 and 2006 bills.

The State paid, in full, its employer contributions for the fiscal year ending March 31, 2009. Payments totaled $1,059.2 million. This amount included the Judiciary bill and the amortization payments for the 2005 and 2006 bills.

Assets and Liabilities

Assets are held exclusively for the benefit of members, pensioners and beneficiaries. Investments for the Systems are made by the Comptroller as trustee of the Common Retirement Fund, a pooled investment vehicle. OSC reports that the net assets available for benefits as of March 31, 2007 were $156.6 billion (including $2.7 billion in receivables), an increase of $14.0 billion or 9.8 percent from the 2005-06 level of $142.6 billion, reflecting, in large part, equity market performance. OSC reports that the present value of anticipated benefits for current members, retirees, and beneficiaries increased from $153.7 billion on April 1, 2006 to $163.1 billion (including $61.9 billion for current retirees and beneficiaries) on April 1, 2007. The funding method used by the Systems anticipates that the net assets, plus future actuarially determined contributions, will be sufficient to pay for the anticipated benefits of current members, retirees and beneficiaries. Actuarially determined contributions are calculated using actuarial assets and the present value of anticipated benefits. Actuarial assets differed from net assets on April 1, 2007 in that amortized cost was used instead of market value for bonds and mortgages and the non-fixed investments utilized a smoothing method which recognized 20 percent of unexpected gain for the 2007 fiscal year, 40 percent of the unexpected gain for the 2006 fiscal year and 60 percent of the unexpected gain for the 2005 fiscal year. Actuarial assets increased from $132.1 billion on April 1, 2006 to $142.6 billion on April 1, 2007. The funded ratio, as of April 1, 2007, using the entry age normal funding method, was 106 percent. The table that follows shows the actuarially determined contributions that have been made over the last nine years. See also "Contributions" above.

Net Assets Available for Benefits of the New York State and Local Retirement Systems (1) (millions of dollars)

Fiscal Year Ended March 31	Total Assets(2)	Percent Increase/ (Decrease) From Prior Year
1999	112,723	6.0
2000	128,889	14.3
2001	114,044	(11.5)
2002	112,725	(1.2)
2003	97,373	(13.6)
2004	120,799	24.1
2005	128,038	6.0
2006	142,620	11.4
2007	156,625	9.8

Sources: State and Local Retirement Systems.

(1) Includes relatively small amounts held under Group Life Insurance Plan. Includes some employer contribution receivables. Fiscal year ending March 31, 2007 includes approximately $2.7 billion of receivables.

(2) Includes certain accrued employer contributions to be paid with respect to service rendered during fiscal years other than the year shown.

Contributions and Benefits New York State and Local Retirement Systems (millions of dollars)

Fiscal Year Ended March 31	Contributions Recorded				Total Benefits Paid(2)
	All Participating Employers(1)	Local Employers(1)	State(1)	Employees	
1999	292	156	136	400	3,570
2000	165	11	154	423	3,787
2001	215	112	103	319	4,267
2002	264	199	65	210	4,576
2003	652	378	274	219	5,030
2004	1,287	832	455	222	5,424
2005	2,965	1,877	1,088	227	5,691
2006	2,782	1,714	1,068	241	6,073
2007	2,718	1,730	988	250	6,432

(1) Includes employer premiums to Group Life Insurance Plan.

(2) Includes payments from Group Life Insurance Plan.

Authorities and Localities

Public Authorities

For the purposes of this disclosure, public authorities refer to certain of the State's public benefit corporations, created pursuant to State law. Public authorities are not subject to the constitutional restrictions on the incurrence of debt that apply to the State itself and may issue bonds and notes within the amounts and restrictions set forth in legislative authorization. The State's access to the public credit markets could be impaired and the market price of its outstanding debt may be materially and adversely affected if certain of its public authorities were to default on their respective obligations, particularly those using the financing techniques referred to as State-supported or State-related debt under the section entitled "Debt and Other Financing Activities" in this statement. As of December 31, 2007, each of the 19 public authorities below had outstanding debt of $100 million or more, and the aggregate outstanding debt, including refunding bonds, of these public authorities was approximately $134 billion, only a portion of which constitutes State-supported or State-related debt. The table below summarizes the outstanding debt of these public authorities.

Outstanding Debt of Certain Public Authorities (1) (2) (3)
As of December 31, 2007
(millions of dollars)

Public Authority	State-Related Conduit (4)	Authority Revenue Bonding	Other Conduit Bonding	Total
Dormitory Authority (5)	15,518	0	19,665	**35,183**
Metropolitan Transportation Authority	2,243	15,878	0	**18,121**
Port Authority of NY & NJ	0	12,710	0	**12,710**
Thruway Authority	9,635	2,379	0	**12,014**
Housing Finance Agency	1,413	6,716	0	**8,129**
Environmental Facilities Corporation	727	6,985	267	**7,979**
Triborough Bridge and Tunnel Authority	151	7,029	0	**7,180**
Long Island Power Authority (6)	0	6,926	0	**6,926**
UDC/ESDC	6,186	366	0	**6,552**
Local Government Assistance Corporation	4,037	0	0	**4,037**
Tobacco Settlement Financing Corporation	3,869	0	0	**3,869**
Energy Research and Development Authority (6)	3	0	3,655	**3,658**
State of New York Mortgage Agency	0	3,072	0	**3,072**
Power Authority	0	2,263	0	**2,263**
Battery Park City Authority	0	1,041	0	**1,041**
Convention Center Development Corporation	0	700	0	**700**
Municipal Bond Bank Agency	464	45	0	**509**
Niagara Frontier Transportation Authority	0	176	0	**176**
United Nations Development Corporation	0	128	0	**128**
TOTAL OUTSTANDING	44,246	66,414	23,587	**134,247**

Source: Office of the State Comptroller. Debt Classifications are estimated by Budget Division.

(1) Includes only certain of the public authorities which have more than $100 million in outstanding debt.

(2) Reflects original par amounts for bonds and financing arrangements or original gross proceeds in the case of capital appreciation bonds. Amounts outstanding do not reflect accretion of capital appreciation bonds or premiums received.

(3) Includes short-term and long-term debt.

(4) Reflects debt for which the primary repayment source is from State appropriations or assigned revenues of the State.

(5) Includes debt previously issued by New York State Medical Care Facilities Finance Agency, which was consolidated with the Dormitory Authority on September 1, 1995.

(6) Includes $155 million in bonds issued by the New York State Energy Research and Development Authority and included in amounts reported for both NYSERDA and LIPA.

The State has numerous public authorities with various responsibilities, including those which finance, construct and/or operate revenue-producing public facilities. Public authorities generally pay their operating expenses and debt service costs from revenues generated by the projects they finance or operate, such as tolls charged for the use of highways, bridges or tunnels, charges for public power, electric and gas utility services, rentals charged for housing units, and charges for occupancy at medical care facilities. In addition, State legislation authorizes several financing techniques for public authorities that are described under the section entitled "Debt and Other Financing Activities" above.

Also, there are statutory arrangements providing for State local assistance payments otherwise payable to localities to be made under certain circumstances to public authorities. Although the State has no obligation to provide additional assistance to localities whose local assistance payments have been paid to public authorities under these arrangements, the affected localities may seek additional State assistance if local assistance payments are diverted. Some authorities also receive moneys from State appropriations to pay for the operating costs of certain of their programs.

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The City of New York

The fiscal demands on the State may be affected by the fiscal condition of the City, which relies in part on State aid to balance its budget and meet its cash requirements. It is also possible that the State's finances may be affected by the ability of the City, and certain entities issuing debt for the benefit of the City, to market securities successfully in the public credit markets. The official financial disclosure of The City of New York and the financing entities issuing debt on its behalf is available by contacting Raymond J. Orlando, City Director of Investor Relations, (212) 788-5875 or contacting the City Office of Management and Budget, 75 Park Place, 6th Floor, New York, NY 10007. The State assumes no liability or responsibility for any financial information reported by The City of New York. The following table summarizes the debt of New York City.

Debt of New York City
as of June 30 of each year
(millions of dollars)

Year	General Obligation Bonds	Obligations of TFA (1)		Obligations of MAC	Obligations of STAR Corp. (2)	Obligations of TSASC, Inc.	HYIC (3)	Other(4) Obligations	Treasury Obligations	Total
1980	6,179	---		6,116	---	---	---	995	(295)	12,995
1990	13,499	---		7,122	---	---	---	1,077	(1,671)	20,027
1995	24,992	---		4,882	---	---	---	1,299	(1,243)	29,930
1996	26,627	---		4,724	---	---	---	1,394	(1,122)	31,623
1997	27,549	---		4,424	---	---	---	1,464	(391)	33,046
1998	27,310	2,150		4,066	---	---	---	1,529	(365)	34,690
1999	27,834	4,150		3,832	---	---	---	1,835	(299)	37,352
2000	27,245	6,438	(5)	3,532	---	709	---	2,065	(230)	39,759
2001	27,147	7,386		3,217	---	704	---	2,019	(168)	40,305
2002	28,465	10,489	(6)	2,880	---	740	---	2,463	(116)	44,921
2003	29,679	13,134	(7)	2,151	---	1,258	---	2,328	(64)	48,486
2004	31,378	13,364		1,758	---	1,256	---	2,561	(52)	50,265
2005	33,903	12,977		---	2,551	1,283	---	3,746	(39)	54,421
2006	35,844	12,233		---	2,470	1,334	---	3,500	---	55,381
2007	34,506	14,607		---	2,368	1,317	2,100	3,394	---	58,292

Source: Office of the State Comptroller.

(1) Includes amounts for Building Aid Revenue Bonds (BARBS), the debt service on which will be funded solely from future State Building Aid payments that are subject to appropriation by the State and have been assigned by the City of New York to the TFA.

(2) A portion of the proceeds of the Sales Tax Asset Receivable Corporation (STARC) Bonds were used to retire outstanding Municipal Assistance Corporation bonds. The debt service on STARC bonds will be funded from annual revenues to be provided by the State, subject to annual appropriation. These revenues have been assigned to the Corporation by the Mayor of The City of New York.

(3) Includes a $100 million obligation to the MTA.

(4) Includes bonds issued by the Fiscal Year 2005 Securitization Corporation, the Industrial Development Agency and the Samurai Funding Corporation. Also included are bonds issued by the Dormitory Authority of the State of New York for education, health, and court capital projects and other long-term leases which will be repaid from revenues of the City or revenues that would otherwise be available to the City if not needed for debt service.

(5) Includes $515 million of bond anticipation notes issued to finance the City's capital expenditures.

(6) Includes $2.2 billion of bond anticipation notes used to finance the City's capital expenditures in the amount of $1.2 billion and Recovery notes for costs related to and arising from events on September 11, 2001 at the World Trade Center in the amount of $1 billion.

(7) Includes $1.11 billion of bond anticipation notes issued to finance the City's capital expenditures.

The staffs of the Financial Control Board for the City of New York (FCB), The Office of the State Deputy Comptroller (OSDC), the City Comptroller and the Independent Budget Office, issue periodic reports on the City's financial plans. Copies of the most recent reports are available by contacting: FCB, 123 William Street, 23rd Floor, New York, NY 10038, Attention: Executive Director; OSDC, 59 Maiden Lane, 29th Floor, New York, NY 10038, Attention: Deputy Comptroller; City Comptroller, Municipal Building, 6th Floor, One Centre Street, New York, NY 10007-2341, Attention: Deputy Comptroller for Budget; and IBO, 110 William Street, 14th Floor, New York, NY 10038, Attention: Director.

Other Localities

Certain localities outside New York City have experienced financial problems and have requested and received additional State assistance during the last several State fiscal years. While a relatively infrequent practice, deficit financing has become more common in recent years. Between 2004 and 2007, the State Legislature authorized 14 bond issuances to finance local government operating deficits. The potential impact on the State of any future requests by localities for additional oversight or financial assistance is not included in the projections of the State's receipts and disbursements for the State's 2008-09 fiscal year or thereafter.

To help resolve persistent fiscal difficulties in the City of Buffalo, the State enacted legislation in July 2003 that created the Buffalo Fiscal Stability Authority (BFSA). To address a deteriorating fiscal situation in Erie County, legislation was enacted in July 2005 that created the Erie County Fiscal Stability Authority (ECFSA). Under these statutes, the City and the County are required to take annual budgetary actions necessary to address increasing percentages of their projected budget gaps and the BFSA as well as the ECFSA are authorized to finance remaining budget gaps through the issuance of deficit bonds and through restructuring or refinancing of outstanding debt. Tax revenues generated by the City and the Buffalo City School District as well as State aid payments are pledged to support any bonds issued by the BFSA. Similarly, the County's sales tax revenues and certain statutorily defined State aid payments are pledged as revenue to support any bonds issued by ECFSA.

The BFSA has instituted a control period for Buffalo since 2003. In 2006, the ECFSA instituted a control period for the county after rejecting its fiscal 2007 budget and financial plan for fiscal years 2007 through 2010. The implementation of a control period grants BFSA and ECFSA significant authority over the financial operations of the county including: the power to approve or reject contracts, settlements, and borrowings in excess of $50,000; to determine expenditure limits for proposed county budgets; and to implement a wage or hiring freeze.

Like the State, local governments must respond to changing political, economic and financial influences over which they have little or no control. Such changes may adversely affect the financial condition of certain local governments. For example, the Federal government may reduce (or in some cases eliminate) Federal funding of some local programs or disallow certain claims which, in turn, may require local governments to fund these expenditures from their own resources. Similarly, State policymakers have expressed interest in implementing a property tax cap for local governments. Adoption of a property tax cap would affect the amount of property tax revenue available for local government purposes and could adversely affect their operations, particularly those that are heavily dependent on property tax revenue such as school districts. Ultimately, localities or any of their respective public authorities may suffer serious financial difficulties that could jeopardize local access to the public credit markets, which may adversely affect the marketability of notes and bonds issued by localities within the State. Localities may also face unanticipated problems resulting from certain pending litigation, judicial decisions and long-range economic trends. Other large-scale potential problems, such as declining urban populations, increasing expenditures, and the loss of skilled manufacturing jobs, may also adversely affect localities and necessitate State assistance.

The following table summarizes the debt of New York City and all localities in the State outside of New York City.

Debt of New York Localities (1)
(millions of dollars)

Locality Fiscal Year Ending	Combined New York City Debt (2)(3)		Other Localities Debt(4)		Total Locality Debt(4)	
	Bonds	Notes	Bonds(5)	Notes(5)	Bonds(4)(5)	Notes(5)
1980	12,995	---	6,835	1,793	19,830	1,793
1990	20,027	---	10,253	3,082	30,280	3,082
1995	29,930	---	15,829	3,219	45,759	3,219
1996	31,623	---	16,414	3,590	48,037	3,590
1997	33,046	---	17,526	3,208	50,572	3,208
1998	34,690	---	17,100	3,203	51,790	3,203
1999	37,352	---	18,448	3,420	55,800	3,420
2000	39,244	515	19,082	4,005	58,326	4,520
2001	40,305	---	20,221	4,279	60,526	4,279
2002	42,721	2,200	21,721	4,746	64,442	6,946
2003	47,376	1,110	23,908	5,972	71,284	7,082
2004	50,265	---	26,638	4,657	76,903	4,657
2005	54,421	---	29,202	4,363	83,623	4,363
2006	55,381	---	30,706	4,247	86,087	4,247

Source: Office of the State Comptroller.

NOTE: For localities other than New York City, the amounts shown for fiscal years ending in 1990 through 1997 may include debt that has been defeased through the issuance of refunding bonds.

(1) Because the State calculates locality debt differently for certain localities (including New York City), the figures above may vary from those reported by such localities. In addition, this table excludes indebtedness of certain local authorities and obligations issued in relation to State lease-purchase arrangements.

(2) New York City's debt outstanding has been revised as presented in the FY 2004 City Comptroller's Comprehensive Annual Financial Report.

(3) Includes New York City capital leases obligations which were not reflected in previous years. Includes bonds issued by the Dormitory Authority of the State of New York for education, health and courts capital projects, the Samurai Funding Corporation and other long-term financing leases which will be repaid from revenues of the City or revenues that would otherwise be available to the City if not needed for debt service.

(4) Outstanding bonded debt shown includes bonds issued by the localities and certain debt guaranteed by the localities and excludes capital lease obligations (for localities other than New York City), assets held in sinking funds and certain amounts available at the start of a fiscal year for redemption of debt.

(5) Does not include the indebtedness of certain localities that did not file annual financial reports with the Comptroller.

Litigation

General

The legal proceedings listed below involve State finances and programs and miscellaneous civil rights, real property, contract and other tort claims in which the State is a defendant and the potential monetary claims against the State are deemed to be material, generally in excess of $100 million. As explained below, these proceedings could adversely affect the State's finances in the 2008-09 fiscal year or thereafter. The State intends to describe newly initiated proceedings which the State deems to be material, as well as any material and adverse developments in the listed proceedings, in quarterly updates and/or supplements to this AIS.

For the purpose of this Litigation section of the AIS, the State defines "material and adverse developments" as rulings or decisions on or directly affecting the merits of a proceeding that have a significant adverse impact upon the State's ultimate legal position, and reversals of rulings or decisions on or directly affecting the merits of a proceeding in a significant manner, whether in favor of or adverse to the State's ultimate legal position. The State intends to discontinue disclosure with respect to any individual case after a final determination on the merits or upon a determination by the State that the case does not meet the materiality threshold described above.

As of the date of this AIS, except as described below, there is no current material litigation involving the State's constitutional or statutory authority to contract indebtedness, issue its obligations, or pay such indebtedness when due, or affects the State's power or ability, as a matter of law, to impose or collect significant amounts of taxes and revenues.

The State is party to other claims and litigation, which either its legal counsel has advised that it is not probable that the State will suffer adverse court decisions or the State has determined do not meet the materiality threshold described in the first paragraph of this section. Although the amounts of potential losses, if any, resulting from this litigation are not presently determinable, it is the State's opinion that its ultimate liability in any of these cases is not expected to have a material and adverse effect on the State's financial position in the 2008-09 fiscal year or thereafter. The Basic Financial Statements for fiscal year 2007-08, which OSC expects to issue in July 2008, will report possible and probable awarded and anticipated unfavorable judgments against the State.

Adverse developments in the proceedings described below, other proceedings for which there are unanticipated, unfavorable and material judgments, or the initiation of new proceedings could affect the ability of the State to maintain a balanced 2008-09 Financial Plan. The State believes that the 2008-09 Enacted Budget Financial Plan includes sufficient reserves to offset the costs associated with the payment of judgments that may be required during the 2008-09 fiscal year. These reserves include (but are not limited to) amounts appropriated for Court of Claims payments and projected fund balances in the General Fund. In addition, any amounts ultimately required to be paid by the State may be subject to settlement or may be paid over a multi-year period. There can be no assurance, however, that adverse decisions in legal proceedings against the State would not exceed the amount of all potential 2008-09 Enacted Budget Financial Plan resources available for the payment of judgments, and could therefore adversely affect the ability of the State to maintain a balanced 2008-09 Enacted Budget Financial Plan.

Real Property Claims

In *Oneida Indian Nation of New York v. State of New York*, 74-CV-187 (NDNY), the alleged successors-in-interest to the historic Oneida Indian Nation seek a declaration that they hold a current possessory interest in approximately 250,000 acres of lands that the tribe sold to the State in a series of transactions that took place beginning in 1795 and ending in 1846, and ejectment of the State and Madison and Oneida Counties from all publicly-held lands in the claim area. This case remained dormant while the Oneidas pursued an earlier action which sought limited relief relating to a single 1795 transaction and the parties engaged in intermittent, but unsuccessful, efforts to reach a settlement. In 1998, the United States filed a complaint in intervention in *Oneida Indian Nation of New York*. In December 1998, both the United States and the tribal plaintiffs moved for leave to amend their complaints to assert claims for 250,000 acres, including both monetary damages and ejectment, to add the State as a defendant, and to certify a class made up of all individuals who currently purport to hold title within the affected 250,000 acre area. On September 25, 2000, the District Court granted the motion to amend the complaint to the extent that it sought to add the State as a defendant and to assert money damages with respect to the 250,000 acres and denied the motion to certify a class of individual landowners and to seek the remedy of ejectment.

In a decision dated March 29, 2002, the District Court granted, in part, plaintiffs' motion to strike the State's defenses and counterclaims. The District Court also denied the State's motion to dismiss for failure to join indispensable parties.

Further efforts at settlement of this action failed to reach a successful outcome. While such discussions were underway, two significant decisions were rendered by the Supreme Court and the Second Circuit Court of Appeals which changed the legal landscape pertaining to ancient land claims: *City of Sherrill v. Oneida Indian Nation of New York*, 544 U.S. 197 (2005), and *Cayuga Indian Nation of New York v. Pataki*, 413 F.3d 266 (2d Cir. 2005), *cert. denied*, 126 S.Ct. 2021, 2022 (2006). Taken together, these cases have made clear that the equitable doctrines of laches, acquiescence, and impossibility can bar ancient land claims. These decisions prompted the District Court to reassess its 2002 decision, which in part had struck such defenses, and to permit the filing of a motion for summary judgment predicated on the *Sherrill* and *Cayuga* holdings. On August 11, 2006, the defendants moved for summary judgment dismissing the action, based on the defenses of laches, acquiescence, and impossibility. By order dated May 21, 2007, the District Court dismissed plaintiffs' claims to the extent that they asserted a possessory interest, but permitted plaintiffs to pursue a claim seeking the difference between the amount paid and the fair market value of the lands at the time of the transaction. The District Court certified the May 21, 2007 order for interlocutory appeal and, on July 13, 2007, the Second Circuit granted motions by both sides seeking leave to pursue interlocutory appeals of that order. The appeal and cross-appeals have been fully briefed before the Second Circuit, and it is anticipated that the matter will be argued in the fall of 2008.

Other Indian land claims include *Canadian St. Regis Band of Mohawk Indians, et al., v. State of New York, et al.*, and *The Onondaga Nation v. The State of New York, et al.* both in the United States District Court for the Northern District of New York.

In the *Canadian St. Regis Band of Mohawk Indians* case, plaintiffs seek ejectment and monetary damages with respect to their claim that approximately 15,000 acres in Franklin and St. Lawrence Counties were illegally transferred from their predecessors-in-interest. By decision dated July 28, 2003, the District Court granted, in most respects, a motion by plaintiffs to strike defenses and dismiss counterclaims contained in defendants' answers. By decision dated October 20, 2003, the District Court denied the State's motion for reconsideration of that portion of the July 28, 2003 decision which struck a counterclaim against the United States for contribution. On February 10, 2006, after renewed efforts at settlement failed to resolve this action, and recognizing the potential significance of the *Sherrill* and *Cayuga* appeals, the District Court stayed all further proceedings in this case until 45 days after the United States Supreme Court issued a final decision in the *Cayuga Indian Nation of New York* Case. On November 6, 2006, after certiorari was denied in *Cayuga*, the defendants moved for judgment on the pleadings. The motion is now fully briefed and awaiting decision.

In *The Onondaga Nation v. The State of New York, et al*., plaintiff seeks a judgment declaring that certain lands allegedly constituting the aboriginal territory of the Onondaga Nation within the State are the property of the Onondaga Nation and the Haudenosaunee, or "Six Nations Iroquois Confederacy," and that conveyances of portions of that land pursuant to treaties during the period 1788 to 1822 are null and void. The "aboriginal territory" described in the complaint consists of an area or strip of land running generally north and south from the St. Lawrence River in the north, along the east side of Lake Ontario, and south as far as the Pennsylvania border, varying in width from about 10 miles to more than 40 miles, including the area constituting the City of Syracuse. On August 15, 2006, based on *Sherrill* and *Cayuga*, the defendants moved for an order dismissing this action, based on laches. The motion is now fully briefed and awaiting decision.

Cayuga Indian Nation of New York, et al. v Pataki, et al., USDC, NDNY, 80-CV-930 (McCurn, DJ) (2d Cir. [02-6111]) involved approximately 64,000 acres in Seneca and Cayuga Counties surrounding the northern portion of Cayuga Lake that the historic Cayuga Nation sold to the State in 1795 and 1807 in alleged violation of the Nonintercourse Act (“NIA”) (first enacted in 1790 and now codified at 25 U.S.C. § 177) because the transactions were not held under federal supervision, and were not formally ratified by the United States Senate and proclaimed by the President. After 2 lengthy trials, in 2001 the District Court denied ejectment as a remedy, and rendered a judgment against the State for damages and prejudgment interest in the net amount of $250 million. The State appealed. The tribal plaintiffs (but not the U.S.) cross-appealed, seeking ejectment of all of the present day occupants of the land in the 64,000 acre claim area and approximately $1.5 billion in additional prejudgment interest.

On June 28, 2005, the Second Circuit reversed and entered judgment dismissing the Cayuga action, based upon the intervening Supreme Court decision in *Oneida Indian Nation v. City of Sherrill*, 544 U.S. 197 (2005) which held (in the context of a property tax dispute involving a parcel that the tribe had purchased in fee within the Oneida claim area) that disruptive claims of Indian sovereignty could be barred by equitable defenses, including laches, acquiescence and impossibility. *Cayuga Indian Nation v. Pataki*, 413 F.3d 266 (2d Cir. 2005). The Second Circuit concluded that the same equitable considerations that the Supreme Court relied on in *City of Sherrill* applied to the Cayugas’ possessory claim and required dismissal of the entire lawsuit, including plaintiffs’ claim for money damages and their claim for ejectment. The Court also held that the United States’ complaint-in-intervention was barred by laches. The Supreme Court denied certiorari in *Cayuga* on May 15, 2006. 126 S. Ct. 2021, 2022.

This case was closed but recently became active when the Cayuga plaintiffs filed a FRCP 60(b)(6) motion to have the judgment vacated. Along with this motion a letter was sent to Judge McCurn’s chamber seeking a stay of the 60 (b)(6) motion until after the Second Circuit decides the appeal in the *Oneida* Land Claim case. The motion is premised on Judge Kahn’s ruling in *Oneida*, discussed above, that in spite of the Second Circuit decision in *Cayuga*, the tribe may proceed to prove a non-possessory claim for unjust compensation against the State defendant. The motion is currently returnable on June 10, 2008 and it is anticipated that a formal motion for a stay will also be returnable on June 10, 2008.

Tobacco Master Settlement Agreement

In *Freedom Holdings Inc. et al. v. Spitzer et ano*., two cigarette importers brought an action in 2002 challenging portions of laws enacted by the State under the 1998 Tobacco MSA that New York and many other states entered into with the major tobacco manufacturers. The initial complaint alleged: (1) violations of the Commerce Clause of the United States Constitution; (2) the establishment of an "output cartel" in conflict with the Sherman Act; and (3) selective nonenforcement of the laws on Native American reservations in violation of the Equal Protection Clause of the United States Constitution. The United States District Court for the Southern District of New York granted defendants' motion to dismiss the complaint for failure to state a cause of action. Plaintiffs appealed from this dismissal. In an opinion dated January 6, 2004, the United States Court of Appeals for the Second Circuit (1) affirmed the dismissal of the Commerce Clause claim; (2) reversed the dismissal of the Sherman Act claim; and (3) remanded the selective enforcement claim to the District Court for further proceedings. Plaintiffs have filed an amended complaint that also challenges the MSA itself (as well as other related State statutes) primarily on preemption grounds. On September 14, 2004, the District Court denied all aspects of plaintiffs' motion for a preliminary injunction, except that portion of the motion relating to the ability of tobacco manufacturers to obtain the release of certain funds from escrow. Plaintiffs have appealed from the denial of the remainder of the motion to the United States Court of Appeals for the Second Circuit. In May 2005, the Second Circuit affirmed the denial of the preliminary injunction. In December 2006, the motions and cross-motions of the parties for summary judgment were fully submitted to the District Court.

State Medicaid Program

There are numerous cases in which nursing homes have challenged the statutory provisions setting the reimbursement methodology pursuant to which they receive Medicaid payments, including *New York State Health Facilities Association, et al., v. DeBuono, et al., St. Luke's Nursing Center, et al. v. DeBuono, et al., New York Association of Homes and Services for the Aging v. DeBuono, et al. (six cases); and Matter of Nazareth Home of the Franciscan Sisters, et al. v. Novello*. Plaintiffs allege that the changes in methodologies have been adopted in violation of procedural and substantive requirements of State and Federal law.

In *New York Association of Homes and Services for the Aging v. DeBuono, et al*., the United States District Court for the Northern District of New York dismissed plaintiffs' complaint by order dated May 19, 2004. On April 6, 2006, the Second Circuit Court of Appeals affirmed the order of the District Court. This case is now concluded. Several related State Court cases involving the same parties and issues had been held in abeyance pending the result of the litigation in Federal Court.

West Valley Litigation

In *State of New York, et al. v. The United States of America, et al.*, 06-CV-810 (WDNY), the State and the New York State Energy Research and Development Authority have filed suit seeking (1) a declaration that defendants are liable under CERCLA for the State's response costs and for damages to the State's natural resources resulting from releases from the site in Cattaraugus County, New York, and a judgment reimbursing the State for these costs and damages, (2) a declaration of defendants' responsibilities under the West Valley Demonstration Project Act to decontaminate and decommission the site and for future site monitoring and maintenance, and (3) a declaration that the defendants are responsible for paying the fees for disposal of solidified high level radioactive waste at the West Valley site. The parties have agreed to stay the litigation and submit the issues in (1) and (2) to non-binding arbitration and early neutral evaluation. The parties are currently engaged in mediation.

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Exhibit A to Annual Information Statement
Glossary of Financial Terms

The following glossary, which is an integral part of this AIS, includes certain terms that are used herein and are intended for use only in connection with the entire AIS.

Appropriation: An appropriation is a statutory authorization against which liabilities may be incurred during a specific year, and from which disbursements may be made, up to a stated amount, for the purposes designated. Appropriations generally are authorizations, rather than mandates, to spend, and disbursements from an appropriation need not, and generally do not, equal the amount of the appropriation. An appropriation represents maximum spending authority. Appropriations may be adopted at any time during the fiscal year.

Bond Anticipation Note or BANs: A bond anticipation note is a short-term obligation, the principal of which is paid from the proceeds of the bonds in anticipation of which such note is issued.

Business-type Activities: Business-type activities describes those operations that are financed in whole or in part by fees charged to external parties for goods or services. These activities are usually reported in enterprise funds and include the Lottery, Unemployment Insurance Benefit, SUNY and CUNY - senior colleges.

Capital Projects Funds: Capital Projects Funds, one of the four GAAP-defined governmental fund types, account for financial resources of the State to be used for the acquisition or construction of major capital facilities (other than those financed by SRFs, Proprietary Funds and Fiduciary Funds).

Cash Basis Accounting: Accounting, budgeting and reporting of financial activity on a cash basis results in the recording of receipts at the time money or checks are deposited in the State Treasury and the recording of disbursements at the time a check is drawn, regardless of the fiscal period to which the receipts or disbursements relate.

Community Projects Fund: The State created this fund within the General Fund in 1996 to finance certain community projects for the Legislature and the Governor. The State transfers moneys from other General Fund accounts into the Community Projects Fund, as provided by law. Spending out of the Community Projects Fund is governed by specific appropriations for each account in the Fund, but cannot exceed the cash balance for that account.

Contingency Reserve Fund or CRF: This fund was established in 1993 to assist the State in financing the costs of any extraordinary known or anticipated litigation. Deposits to this fund are made from the General Fund.

Contractual-Obligation Financing: Contractual-obligation financing is an arrangement pursuant to which the State makes periodic payments to a public benefit corporation under a contract having a term not less than the amortization period of debt obligations issued by the public benefit corporation in connection with such contract. Payments made by the State are used to pay debt service on such obligations and are subject to annual appropriation by the Legislature and the availability of moneys to the State for the purposes of making contractual payments.

Debt Reduction Reserve Fund or DRRF: The State created DRRF in 1998 to accumulate surplus revenues to pay debt service costs on State-supported bonds, retire or defease such bonds, and to finance capital projects. Use of DRRF funds requires an appropriation.

Debt Service: Debt service refers to the payment of principal and interest on bonds, and interest on bond anticipation notes and TRANs, in accordance with the respective terms thereof.

Debt Service Funds: DSFs, one of the four GAAP-defined governmental fund types, account for the accumulation of resources (including receipts from certain taxes, transfers from other funds and miscellaneous revenues, such as dormitory room rental fees, which are dedicated by statute for payment of lease-purchase rentals) for the payment of general long-term debt service and related costs and payments under lease-purchase and contractual-obligation financing arrangements.

Disbursement: A disbursement is a cash outlay and in the General Fund includes transfers to other funds.

Executive Budget: The Executive Budget is the Governor's constitutionally mandated annual submission to the Legislature which contains his recommended program for the forthcoming fiscal year. The Executive Budget is an overall plan of recommended appropriations. It projects disbursements and expenditures needed to carry out the Governor's recommended program and receipts and revenues expected to be available for such purpose. The recommendations contained in the Executive Budget serve as the basis for the State Financial Plan (defined below) which is adjusted after the Legislature acts on the Governor's submission. Under the State Constitution, the Governor is required each year to propose an Executive Budget that is balanced on a cash basis.

Expenditure: An expenditure, in GAAP terminology, is a decrease in net financial resources as measured under the modified accrual basis of accounting. In contexts other than GAAP, the State uses the term expenditure to refer to a cash outlay or disbursement.

Expenses: Expenses, in GAAP terminology, are a decrease in net financial resources as measured in the government-wide financial statements under the accrual basis of accounting.

Fiduciary Funds: Fiduciary Funds refers to a GAAP-defined fund type which accounts for assets held by the State in a trustee capacity or as agent for individuals, private organizations and other governmental units and/or other funds. These funds are custodial in nature and do not involve the measurement of operations. Although the Executive Budget for a fiscal year generally contains operating plans for Fiduciary Funds, and their results are included in the Comptroller's GAAP-based financial statements, they are not included in the State Financial Plan.

Financial Plan: see State Financial Plan.

Fiscal Year: The State's fiscal year commences on April 1 and ends on March 31. The term fiscal year refers to the fiscal year of the State unless the context clearly indicates otherwise.

Fund Accounting: The accounts of the State are presented on the basis of GAAP funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise the fund's assets, liabilities, fund equity, revenues, and expenditures, or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

GAAP: GAAP refers to generally accepted accounting principles for state and local governments, which are the uniform minimum standards of and guidelines for financial accounting and reporting prescribed by GASB. GAAP requires that the government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting, as are the Enterprise

Funds, Component Units and the Fiduciary Funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. The modified accrual basis of accounting recognizes revenues when they become both measurable and available to finance expenditures. Expenditures and related liabilities are recognized in the accounting period they are incurred to the extent they are expected to be paid within the next 12 months, under the modified accrual basis of accounting.

General Fund: The General Fund, one of the four GAAP-defined governmental fund types, is the major operating fund of the State and receives all receipts that are not required by law to be deposited in another fund, including most State tax receipts and certain fees, transfers from other funds and miscellaneous receipts from other sources.

General obligation bonds: Long-term obligations of the State, used to finance capital projects. These obligations must be authorized by the voters in a general election, are issued by the Comptroller, and are backed by the full faith and credit of the State. Under current provisions of the Constitution, only one bond issue may be put before the voters at each general election, and it must be for a single work or purpose. Debt service must be paid from the first available taxes whether or not the Legislature has enacted the required appropriations for such payments.

General State Charges: Costs mandated by statute or court decree or by agreements negotiated with employee unions for which the State is liable, including: pensions; health, dental and optical benefits; payments on behalf of State employees for Social Security; unemployment insurance benefits; employee benefit programs; court judgments and settlements; assessments for local improvements; and taxes on public lands.

Governmental Activities: Governmental activities describes those operations that are generally financed through taxes, intergovernmental revenues, and other nonexchange revenues and are reported in the governmental funds.

Governmental Funds: Governmental funds refers to a category of GAAP-defined funds which account for most governmental functions and which, for the State, include four GAAP-defined governmental fund types: the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Projects Funds. The State's projections of receipts and disbursements in the governmental funds comprise the State Financial Plan.

Interfund Transfers: Under GAAP fund accounting principles, each fund is treated as a separate fiscal and accounting unit with limitations on the kinds of disbursements to be made. To comply with these limitations, moneys are moved from one fund to another to make them available for use in the proper fund, and are accounted for as "interfund transfers."

Lease-Purchase Financing: Lease-purchase financing is an arrangement pursuant to which the State leases facilities from a public benefit corporation or municipality for a term not less than the amortization period of the debt obligations issued by the public benefit corporation or municipality to finance acquisition and construction, and pays rent which is used to pay debt service on the obligations. At the expiration of the lease, title to the facility vests in the State in most cases. Generally, the State's rental payments are expressly subject to annual appropriation by the Legislature and availability of moneys to the State for the purposes thereof.

Local Assistance: Disbursements of State grants to counties, cities, towns, villages, school districts and other local entities, certain contractual payments to localities, and financial assistance to, or on behalf of, individuals and not-for-profit organizations.

Moral obligation debt: Long-term bonds issued by certain State public benefit corporations which are essentially supported by their own revenues. Moral obligation debt is not incurred pursuant to a referendum, is not State-supported debt, and is not backed by the full faith and credit of the State. However, the authorities selling such obligations have been allowed to establish procedures where, under certain conditions, the State may be requested to meet deficiencies in debt service reserve funds supporting such bonds. An appropriation must be enacted by the Legislature to meet any such request.

Official Statement: A disclosure document prepared to accompany an issuance of bonds, notes and certificates of participation offered for sale by the State or its public authorities. Its primary purpose is to provide prospective bond or note purchasers sufficient information to make informed investment decisions. It describes, among other things, the issuer, the project or program being financed and the security behind the bond issue.

Pay-as-you-go financing: The use of current State resources (as opposed to bonds) to finance capital projects. Also referred to as "hard dollar" financing.

Rainy Day Reserve Fund: This fund was created in 2007 to enhance the State's fiscal reserves. The fund, which may have a maximum balance equal to 3 percent of General Fund spending, may be used to respond to an economic downturn or catastrophic event, as defined by the enabling statute.

Receipts: Receipts consist of cash actually received during the fiscal year and in the General Fund include transfers from other funds.

Revenue Accumulation Fund: This fund holds certain tax receipts temporarily before their deposit into other funds.

Revenues: Revenues, in GAAP terminology, are an increase in net financial resources, as measured for the government-wide financial statements under the accrual basis of accounting and for the governmental funds under the modified accrual basis of accounting. In contexts other than GAAP, the State uses the term revenues to refer to income or receipts.

Short-Term Investment Pool or STIP: The combination of available cash balances in funds within the State Treasury on a daily basis for investment purposes.

Special Revenue Funds: SRFs, one of the four GAAP-defined governmental fund types, account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects), such as Federal grants, that are legally restricted to specified purposes.

State Financial Plan: The State Financial Plan sets forth projections of State receipts and disbursements in the governmental fund types for each fiscal year and is prepared by the Director of the Division of Budget, based initially upon the recommendations contained in the Executive Budget. After the budget is enacted, the State Financial Plan is adjusted to reflect revenue measures, appropriation bills and certain related bills enacted by the Legislature. It serves as the basis for the administration of the State's finances by the Director of the Budget, and is updated quarterly, or more frequently as necessary, during the fiscal year.

State Funds: State funds refers to a category of funds which includes the General Fund and all other State-controlled moneys, excluding Federal grants. This category captures all governmental disbursements except spending financed with Federal grants.

State-guaranteed debt: Debt authorized by the voters to be sold by three public authorities: the Job Development Authority, the New York State Thruway Authority, and the Port Authority of New York and New Jersey. State-guaranteed bonds issued for the Thruway Authority and the Port Authority were fully retired on July 1, 1995 and December 31, 1996, respectively. Such debt is backed by the full faith and credit of the State.

State Operations: Operating costs of State departments and agencies, the Legislature and the Judiciary, including salaries and other compensation for most State employees.

State-related debt: This broad category combines all forms of debt for which the State is liable, either directly or on a contingent basis, including all State-supported debt and State-guaranteed and moral obligation debt.

State-supported debt: This category includes all obligations for which the State appropriates money that is used to pay debt service, including general obligation debt, PIT revenue bonds, lease-purchase and contractual-obligation debt, and certificates of participation. While tax supported debt (obligations supported by State taxes) represents the majority of obligations in this category, obligations supported by other State revenues (such as dormitory fees or patient revenues) are also included.

Tax and Revenue Anticipation Notes or TRANs: Notes issued in anticipation of the receipt of taxes and revenues, direct or indirect, for the purposes and within the amounts of appropriations theretofore made.

Tax Refund Reserve Account: The tax refund reserve account is used to hold moneys available to pay tax refunds. During a given fiscal year, the deposit of moneys in the account reduces receipts and the withdrawal of moneys from the account increases receipts. There is no requirement that moneys withdrawn from this account be replaced.

Tax Stabilization Reserve Fund: This fund was created to hold surplus revenue that can be used in the event of any unanticipated General Fund deficit. Amounts within this fund can be borrowed to cover any year-end deficit and must be repaid within six years in no less than three equal annual installments. The fund balance cannot exceed two percent of General Fund disbursements for the fiscal year; contributions are limited to two-tenths of one percent of General Fund disbursements in that year.

Exhibit B to Annual Information Statement

Principal State Taxes and Fees

Personal income taxes are imposed on the New York source income of individuals, estates and trusts. Personal income taxes are projected to account for roughly 60 percent of estimated All Government Funds tax receipts during the State's 2007-08 fiscal year. The State tax adheres closely to the definitions of adjusted gross income and itemized deductions used for Federal personal income tax purposes, with certain modifications. Receipts from this tax are sensitive to changes in economic conditions in the State. New York allows a standard deduction of $15,000 for married couples filing jointly, with lower deductions for the other types of filers. New York also allows a $1,000 exemption for dependents. The tax rate schedule has five tax brackets which, for married couples filing jointly, start at 4 percent for taxable income below $16,000 and increase to 6.85 percent on taxable income over $40,000. There are comparable tax rate schedules for heads of households, single individuals, and married couples filing separately. New York also allows several other credits against the tax. The most significant are the: Empire State Child Credit (generally equal to one-third of the Federal child tax credit), household credit, credit for taxes paid to other states, the investment tax credit, various Empire Zone credits, child and dependent care credit, real property tax circuit breaker credit, earned income tax credit, long-term care insurance credit, and college tuition credit.

In 2001, legislation was enacted to provide for the issuance of State PIT Revenue Bonds, which has become the primary financing vehicle for a broad range of existing State-supported debt programs previously secured by service contract or lease-purchase payments. The first bonds were issued in May 2002. The legislation provided that 25 percent of PIT receipts (excluding refunds owed to taxpayers and deposits to the STAR Fund) be deposited to the RBTF for purposes of making debt service payments on the bonds, with excess amounts transferred to the General Fund. Legislation enacted with the 2007-08 budget provides that the RBTF will be calculated based on 25 percent of PIT receipts (excluding refunds owed to taxpayers, but before deposits to the STAR fund).

In the event that (i) the State Legislature fails to appropriate amounts required to make all debt service payments on the State PIT Revenue Bonds or (ii) having been appropriated and set aside pursuant to a certificate of the Director of the Budget, financing agreement payments have not been made when due on the bonds, the legislation requires that PIT receipts continue to be deposited to the RBTF until amounts on deposit in the Fund equal the greater of 25 percent of annual PIT receipts or $6 billion.

User taxes and fees consist of several taxes on consumption, the largest of which is the State sales and compensating use tax. The following discussion describes these taxes and summarizes significant revenue actions taken since 2000. The *sales and use tax* is imposed, in general, on the receipts from the sale of all tangible personal property unless exempted, and all services are exempt unless specifically enumerated. Certain charges for meals, admissions, hotel and motel occupancy and dues are also subject to the tax. The current State sales tax rate is 4.0 percent, of which 3.0 percent is deposited in the General Fund and 1.0 percent is deposited in the Local Government Assistance Tax Fund to meet debt service obligations. Receipts in excess of debt service requirements are transferred to the General Fund. Although there are numerous exemptions, the most significant are: food; clothing and footwear costing less than $110; drugs; medicine and medical supplies; residential energy; capital improvements and installation charges; machinery and equipment used in manufacturing; trade-in allowances; and goods sold to Federal, state or local governments. Legislation enacted in 2000 totally or partially exempted receipts from most purchases made by qualifying businesses located in Empire Zones. Legislation enacted in 2003 increased the sales tax rate from 4 percent to 4.25 percent beginning on June 1, 2003, and expiring on May 31, 2005. In addition, the legislation limited the exemption for clothing and footwear costing less than $110 to two one-week periods in the State's 2003-04 and 2004-05 fiscal years. In 2005, legislation was enacted to continue the two one-week exemptions for clothing and footwear costing less than $110 per item until March 31, 2007. Effective April 1, 2006, clothing and footwear costing less than $110 were fully exempted from the State sales tax. The 2006-07 Enacted budget increased the vendor credit. Effective June 1, 2006, the sales tax on motor fuel was capped at 8 cents per gallon. Legislation enacted in 2008 requires non-profit tax-exempt organizations to collect sales tax on additional retail sales and rentals or leases of tangible personal property, includes a vendor registration program (vendors must register and pay a $50 fee except for new registrations or small businesses) and creates an evidentiary presumption that certain sellers using New York residents to solicit sales in the State are vendors required to collect sales and use tax.

The State imposes a *tax on cigarettes* at the rate of $1.50 per package of 20 cigarettes which will increase to a rate of $2.75 per package of 20 cigarettes on June 3, 2008, and imposes a *tax on other tobacco products* equal to 37 percent of the wholesale price. In 2008, certain tobacco products were converted from price-based taxes to weight-based taxes. The tax rate on cigarettes was raised from 39 cents to 56 cents, and the tax rate on tobacco products other than cigarettes was increased from 15 percent to 20 percent in 1993 and from 20 percent to 37 percent on July 3, 2002. The tax on cigarettes was raised from 56 cents to $1.11 per pack on March 1, 2000, to $1.50 per pack on April 3, 2002 and to $2.75 on June 3, 2008. The revenue derived from the tax is split, with 38.78 percent of receipts (beginning on June 3, 2008 this will become 29.37 percent) deposited in the General Fund and the balance deposited in the Tobacco Control and Insurance Initiatives Pool established by HCRA of 2000.

Motor fuel and *diesel motor fuel taxes* are levied at 8 cents per gallon upon the sale, generally for highway use, of gasoline and diesel fuel. The diesel fuel tax was reduced from 10 cents per gallon to 8 cents per gallon on January 1, 1996. The 2000-01 Enacted Budget contained legislation which provided that all motor fuel taxes be deposited in the dedicated transportation funds effective April 1, 2001. Legislation enacted in 2008 allows the Commissioner of Taxation and Finance to work and enter into an agreement with transportation-related agencies to use technology to reduce the bootlegging of fuel.

Motor vehicle fees are derived from a variety of sources, including motor vehicle registration fees and driver licensing fees, which together account for most motor vehicle fee revenue. Legislation enacted in 1997 provided for five-year licenses instead of four-year licenses, and for the retention of refunds. Legislation enacted in 1998 reduced motor vehicle registration fees by 25 percent and re-instituted the prior refund policy and increased the percent of such fees earmarked to the Dedicated Highway and Bridge Trust Fund to 28 percent on April 1, 1998, 34 percent on July 1, 1998, and to 45.5 percent on February 1, 1999. Legislation enacted with the 2000-01 Budget directs the remaining 54.5 percent of registration fees to the dedicated transportation funds pool, of which 63 percent goes to the Dedicated Highway and Bridge Trust Fund. Legislation enacted in 2001 directed the deposit of $169 million in non-registration fees to the Trust Fund in State fiscal year 2001-02. Legislation enacted in 2002 redirected $171.6 million in non-registration fees to the Trust Fund in State fiscal year 2002-03 and $152.7 million in State fiscal year 2003-04. Legislation enacted in 2003 directed $59.9 million in existing non-registration motor vehicle fee revenues, to the Trust Fund effective April 1, 2004. Legislation enacted in 2005 directed all remaining General Fund receipts be moved to the dedicated funds pool. Legislation enacted in 2008 implements the Western Hemisphere Travel Initiative (WHTI) by offering Federally-compliant drivers licenses and non-driver ID cards.

The State imposes *alcoholic beverage excise taxes* at various rates on liquor, beer, wine and specialty beverages. Legislation enacted in 1999 reduced the excise tax on beer from 13.5 cents per gallon to 12.5 cents per gallon, and expanded an exemption for small brewers. Legislation enacted with the 2000-01 Budget reduced the tax on a gallon of beer from 12.5 cents to 11 cents on September 1, 2003, and accelerated the current exemption for small brewers to January 1, 2000. In addition, separate *licensing* *fees* are imposed on those who sell alcoholic beverages in New York. The fees vary depending on the type and location of the establishment or premises operated by the licensee, as well as the class of beverage for which the license is issued. Legislation enacted in 2002, raised fees on the majority of licenses by 28 percent. Legislation was adopted in 2003, which allowed for the option to sell liquor or wine on Sundays provided the establishment closed on one other day. In 2004, legislation was enacted to allow seven day liquor sales. This law was made permanent in 2008.

The *highway use tax* revenue is derived from three sources: the truck mileage tax, related highway use permit fees and the fuel use tax. The truck mileage tax is levied on commercial vehicles, at rates graduated by vehicle weight, based on miles traveled on State highways. Highway use permits are issued triennially at $15 for an initial permit and $4 for a permit renewal. The fuel use tax is an equitable complement to the State's motor fuel tax and sales tax paid by those who purchase fuel outside but consumed in New York. It is levied on commercial vehicles having three or more axles or a gross vehicle weight of more than 26,000 pounds. Currently all collections from the highway use tax are deposited in the Dedicated Highway and Bridge Trust Fund. Legislation enacted with the 2000-01 Budget reduced the supplemental truck mileage tax from 50 percent of the base tax to 40 percent of the base tax and increased the flow of motor vehicle fee receipts to the Dedicated Highway and Bridge Trust Fund to compensate for the revenue loss. Legislation enacted in 2007 replaced the current highway use permit system with a registration system.

The State imposes a 5 percent *auto rental tax* on charges for any rental of passenger cars rented or used in the State, subject to certain exceptions including leases covering a period of one year or more. Legislation enacted in 2002 provided that effective April 1, 2002, all auto rental tax receipts be deposited in the dedicated transportation funds.

Business taxes include a general business corporation franchise tax as well as specialized franchise taxes on banks, insurance companies, certain transportation and transmission companies, and a cents-per-gallon-based levy on businesses engaged in the sale or importation for sale of various petroleum products. The franchise tax on utilities was eliminated as of January 1, 2000. Utilities now are taxed under the general business tax.

The *corporation franchise tax* is the largest of the business taxes, and the State's third largest source of revenue. It is imposed on all domestic general business corporations and foreign general business corporations which do business or conduct certain other activities in the State. The tax is imposed, generally, at a rate of 7.1 percent of taxable income allocated to New York. Taxable income is defined as Federal taxable income with certain modifications.

Legislation enacted in 1998 reduced the general business tax rate from 9 percent to 7.5 percent in three steps beginning in 1999; reduced the corporate alternative minimum tax rate from 3.5 percent to 3 percent in two steps beginning in 1998; reduced the fixed-dollar minimum corporate tax for most small businesses from $325 to $100 beginning in 1998; reduced the tax rate applied to subchapter S-corporations by 40 percent or more beginning in 1998; and adopted an investment tax credit for investment in securities trading infrastructure and instituted tax benefits for investments and employment in emerging technology companies. Significant statutory changes enacted in 1999 included: reforms to the subsidiary capital tax; a further reduction on the alternative minimum tax rate from 3 percent to 2.5 percent; doubling the Empire Zone and zone equivalent area wage tax credits; and reforms to the apportionment of income for the airline industry. In 2000, legislation was enacted to: shift the taxation of public utilities from taxation under a gross earnings tax to taxation as general business corporations; reduce taxes for small businesses; change the allocation formula for financial services companies; add new credits for "green buildings," low-income housing, alternative fuel vehicles, and certain transportation projects; and eliminate energy taxes paid by industrial and manufacturing businesses.

Empire Zones were created which provide various credits and exemptions to qualified companies meeting certain employment criteria. In 2002, legislation was enacted authorizing six new Empire Zones, and increasing the mandatory first installment of estimated business tax payments from 25 percent to 30 percent for businesses. In 2003, legislation was enacted that decoupled New York from the Federal bonus depreciation provisions. This applies to property placed in service on or after June 1, 2003, except for qualified Resurgence Zone and New York Liberty Zone property. The legislation also required the addback of certain expenses and payments related to intangible holding companies. In 2004, legislation was enacted that temporarily created two new fixed dollar minimum tax amounts under the corporate franchise tax; increased the Statewide annual aggregate limit for the low-income housing credit from $4 million to $6 million; extended the Qualified Emerging Technology Company (QETC) credit to biotechnology; and extended the Empire Zones program to March 31, 2005. Legislation enacted in 2005: extended the Empire Zones program until June 30, 2011 and expanded the program to include 12 new zones; adopted a single sales factor formula for corporate franchise taxpayers and banks that provide certain services; adopted tax shelter provisions; reduced the small business tax rate; increased the low income housing tax credit from $6 million to $8 million; expanded and extended the green buildings tax credit program; increased the capital base cap under the corporate franchise tax; and created new tax credits for emerging technology companies.

Legislation enacted in 2006 eliminated the S-corporation differential; extended and increased the Empire State Film Production Credit and authorized a new Empire State Commercial Production Credit and a new credit for the production of alternative bio-fuels; accelerated the authorization of six of the remaining nine Empire Zones initially authorized in 2005, and provided zone benefits to enterprises that make substantial investments in regionally significant projects; and increased the low income housing credit from $8 million to $12 million.

Legislation enacted in 2007 provided that taxpayers operating on a unitary basis file a combined report if substantial inter-corporate transactions occur amongst affiliates; lowered the rate on Entire Net Income (ENI) to 7.1 percent for general businesses and to 6.5 percent for manufacturers; lowered the alternative minimum tax rate to 1.5 percent; increased the low income housing credit from $12 million to $16 million; and closed the real estate investment trust loophole.

Legislation enacted in 2008 restructured minimum taxes on corporations and the capital base tax; extended the MTA surcharge for four additional years; decoupled New York State from the Federal Qualified Production Activity Income (QPAI) deduction provided under Internal Revenue Code section 199; changed the first installment of tax from 25 percent to 30 percent; extended and increased the Empire State film production credit; extended the investment tax credit for financial services for three additional years; increased the low-income housing credit allocation by $4 million; extended tax shelter reporting requirements for two years; and established a voluntary disclosure and compliance initiative program to encourage eligible taxpayers to enter into compliance agreements with the Department of Taxation and Finance.

Receipts from the *corporation* and *utilities taxes* are primarily attributable to taxes imposed on transportation and transmission companies, utility services and telecommunication services.

Legislation enacted in 1996 provided that as of January 1, 1997 the franchise tax rate imposed on truckers and railroads was reduced from 0.75 percent to 0.6 percent of gross earnings. As of January 1, 1998 truckers and railroads were allowed to choose between taxation under this tax or taxation under the general business corporation tax.

Legislation enacted in 1997 reduced the 3.5 percent gross receipts tax imposed upon gas, electric, and telephone service to 3.25 percent on October 1, 1998, and then to 2.5 percent on January 1, 2000.

Local telephone companies and other franchise taxpayers realized an additional rate cut of 0.375 percent in their franchise tax on July 1, 2000. Also, the franchise tax on trucking and railroads was reduced on July 1, 2000, from 0.6 percent to 0.375 percent. Additional 1997 legislation established the Power for Jobs program which made 400 megawatts of low-cost power available for job creation and expansion with the utilities recouping their losses through a tax credit. Legislation enacted in 1998 expanded the low-cost power available to 450 megawatts and accelerated the phase-in of the Power for Jobs program.

In 2000, legislation was enacted which altered the way traditional gas and electric utilities are taxed. The changes included: the shift from a franchise tax imposed on gross earnings to taxation based on net income or the alternative bases under Article 9-A of the Tax Law, phase out of the gas import tax, phase out of the gross receipts tax on gas and electricity for business consumers, and overall reductions in remaining gross receipts taxes. The legislation also provided for an expansion of the Power for Jobs program which allows credits against the gross receipts taxes paid by utilities furnishing low-cost power. In 2002, legislation was enacted increasing the mandatory first installment of estimated business tax payments from 25 percent to 30 percent. In 2003, legislation was enacted that dedicated the remaining 20 percent of section 183 and section 184 revenues to the Dedicated Highway and Bridge Trust Fund. In 2004 and 2005, legislation was enacted that extended and modified the Power for Jobs Program under Article 9. Legislation enacted in 2008 extended the MTA surcharge for four additional years.

Insurance taxes are imposed on insurance corporations, brokers and certain insurers at a basic rate of 7.1 percent (as of January 1, 2007) of entire net income allocable to New York, based on the level of activity of an insurance company in the State during the taxable year. In addition, there is a franchise tax on net premiums written or received by insurance corporations on risks resident or located within the State, at rates between 0.8 percent and 1.3 percent, depending on policy type, as well as certain taxes imposed under the Insurance Law. Legislation enacted in 1997 provided that on or after January 1, 1998 the overall limit on the combined taxes of 2.6 percent of premiums for life insurance companies is reduced to 2.0 percent and the gross premiums tax on such components is decreased from 0.8 percent to 0.7 percent. Also, the legislation provides preferential premium tax rates to captive insurance companies that insure the primary risks of their parent and affiliated companies. In addition, provisions enacted in 1999 reduced the limitation on tax liability for non-life insurers over a three-year period. Legislation enacted in 2000 extended the investment tax credit for equipment used in the trading of securities by insurance companies and expanded the existing certified capital company program. In 2002, legislation was enacted increasing the mandatory first installment payment from 25 percent to 30 percent. Legislation enacted in 2003 amended the insurance tax to place property and casualty insurance companies solely on a premiums tax base and imposed a minimum tax for life insurance companies. In 2004, legislation was enacted that established a fourth certified capital company program. In 2005, legislation was enacted that established a fifth certified capital company program. Legislation enacted in 2006 amended the method in which life insurance companies calculate their taxes when more than 95 percent of their total premiums consist of annuity premiums. Legislation enacted in 2007 lowered the rate on ENI to 7.1 percent for life insurers. Legislation enacted in 2008 extended the MTA surcharge for four additional years.

The State imposes a *franchise tax on banking corporations* at a basic tax rate of 7.1 percent (as of January 1, 2007) of entire net income with certain exclusions, and subject to special rates for institutions with low net worth. The 7.1 percent rate represents a gradual reduction from the rate of 12 percent that was in effect until 1985, when the bank tax was restructured. The 1985 changes were extended through taxable years beginning before January 1, 2001. This was extended in 2001 for two more years. Legislation enacted in 1997 allowed banks a net operating loss deduction which can be carried forward against the bank franchise tax. This applied to net operating losses sustained on or after January 1, 2001. The legislation also allowed banks to form subchapter S-corporations which will exempt them from taxation under the bank tax and allow the same tax treatment as other subchapter S-subsidiaries.

Legislation enacted in 1998 authorized an investment tax credit for the purchase of tangible personal property used in a bank's normal course of business as a broker or dealer in connection with the purchase or sale of stocks or bonds. In 2002, legislation was enacted increasing the mandatory first installment payment from 25 percent to 30 percent. In 2003, legislation was enacted extending the bank tax provisions concerning the taxation of commercial banks for two years, until December 31, 2004. In 2004, legislation was enacted that extended the bank tax and the Federal Gramm-Leach-Bliley Act transition provisions until 2006. Legislation enacted in 2007 closed the real estate investment trust loophole for banks with assets of more than $8 billion; required certain grandfathered Article 9-A subsidiaries to be taxed under Article 32; lowered the ENI rate to 7.1 percent; and extended certain 1985 provisions and Gramm-Leach-Bliley Act conforming provisions for two years. Legislation enacted in 2008 provided that certain credit card companies doing business in New York State will now be subject to the bank tax; extended the MTA surcharge for four additional years; and established a voluntary disclosure and compliance initiative program to encourage eligible taxpayers to enter into compliance agreements with the Department of Taxation and Finance.

The State imposes a *petroleum business tax* on the privilege of operating a petroleum business in the State. This tax is measured by the quantity of various petroleum products imported into the State for sale or use. The tax is imposed at various cents-per-gallon rates depending on the type of petroleum product. The cents-per-gallon tax rates are indexed to reflect petroleum price changes but are limited to changes of no more than 5 percent of the tax rate in any one year. Legislation enacted in 1996, which was fully phased in on April 1, 1999, provided for reductions in the petroleum business taxes on residual petroleum, non-automotive diesel and diesel fuel used by motor vehicles and railroads, utilities, and commercial enterprises, and the elimination of the petroleum business taxes imposed on fuel used in manufacturing. In addition, the legislation also provided reimbursements of the tax paid for aviation gasoline when the fuel is consumed outside New York. Legislation enacted in 1999 cut the tax rate on fuel used for commercial heating, eliminated the tax on fuel used for mining and adjusted the proportions of the tax going to dedicated funds to save-harmless the revenue flowing to those funds. Legislation enacted in 2000 reduced the tax rate on commercial heating by 33 percent. Legislation enacted in 2004 eliminated the tax on fuels used for aircraft overflight and landing. Legislation enacted in 2008 allows the Commissioner of Taxation and Finance to work and enter into an agreement with the DMV, DEC, Thruway Authority, NYS Bridge Authority, and the Port Authority of New York and New Jersey to use technology to reduce the bootlegging of fuel.

Other tax revenues include taxes on pari-mutuel wagering, the estate tax, taxes on real estate transfers, certain other minor taxes, and residual receipts following the repeal of the real property gains tax and the gift tax.

The State imposes an *estate tax* on the estates of deceased New York residents, and on that part of a nonresident's net estate made up of real and tangible personal property located within New York State. Estate tax liability is computed on the basis of the Federal definition of "gross estate" and is set equal to the Federal credit for Federal estate tax liability allowable for State estate taxes paid as it existed on July 22, 1998. Reflecting the composition of many decedents' estates in New York, collections of this tax are heavily influenced by fluctuations in the value of common stock. New York has not conformed to the most recent changes in Federal law and thus the base of the tax is, in general, unaffected by such changes.

The *real estate transfer tax* applies to each real property conveyance, subject to certain exceptions, at a rate of $2 for each $500 of consideration or fraction thereof. Pursuant to statute, beginning in State fiscal year 2007-08, $212 million of real estate transfer tax receipts are deposited in the EPF and the remaining receipts are deposited in the CW/CA Debt Service Fund. In 2008-09, $237 million will be deposited into the EPF, and $287 million will be deposited in 2009-10 and thereafter. Receipts in excess of the debt service requirements are transferred back to the General Fund.

The *real property gains tax* had been levied at the rate of 10 percent on gains derived from certain real property transactions where the consideration is $1 million or more. Legislation adopted in 1996 repealed the real property gains tax on transfers occurring on or after June 15, 1996; however, some receipts continue to flow to the General Fund based on transactions occurring prior to such date.

The State levies *pari-mutuel taxes* on wagering activity conducted at horse racetracks, simulcast theaters and off-track betting parlors throughout the State. In previous years the State temporarily reduced its tax rates and expanded simulcast opportunities and increased purses. Legislation enacted in 1999 and 2000 reduced taxes on races run at non-profit racing association tracks and dedicated the reduction to increasing purses at those tracks and operating the Breeders Cup races. Legislation enacted in 2003 provided for unlimited simulcasting, imposed a regulatory fee of 0.39 percent, allowed racetracks to set the takeout rate, and eliminated minimum balances on telephone betting accounts. Legislation enacted in 2005 revised the fee to 0.5 percent. These actions are expected to increase revenue to the General Fund and to fund the expenses of regulating the industry. Legislation enacted in 2006 reduced tax rates on wagers placed on certain thoroughbred races. Legislation enacted in 2008 provided a one-year extension for pari-mutuel tax rates on simulcasting that were scheduled to expire during the 2008-09 fiscal year. In addition to pari-mutuel taxes, a 4 percent tax is levied on the charge for admissions to racetracks and simulcast theaters, and a 3 percent tax is levied on gross receipts from boxing and wrestling exhibitions, including receipts from broadcast and motion picture rights.

Miscellaneous receipts and other revenues include various fees, fines, tuition, license revenues, lottery revenues, investment income, assessments on various businesses (including healthcare providers), and abandoned property. Miscellaneous receipts also include minor amounts received from the Federal government and deposited directly in the General Fund. Legislation enacted in 1997 provided for a phase-out of most of the assessments on health care providers by April 1, 2001. Legislation enacted in 1998 and 1999 accelerated the phase-out of the health care provider assessments; they were eliminated in January 2000. Legislation enacted in 2001, authorized the Division of the Lottery to license eligible racetracks to operate VLTs. The first license began operations in January 2003 and currently there are eight racetracks operating VLTs. Legislation enacted in 2002 re-imposed assessments on nursing home care providers and imposed a surcharge on State wireless communication services and increased bond issuance charges. Legislation enacted in 2003 reduced the time period for collecting abandoned property related to the demutualization or similar reorganization of an insurance company from five years to two years. In 2004, $4.2 billion in proceeds from the sale of the State's tobacco payments under the national Master Settlement Agreement was collected. Legislation enacted in 2005 increased the photo image fee and authorized New York Power Authority pilot payments. Legislation enacted in 2006 increased certain banking fines and penalties, accelerated the dormancy period on uncashed checks and securities, and created the internet point insurance reduction program.

Exhibit C to Annual Information Statement

Medicaid Allocation

The 2008-09 Financial Plan reflects a cost-neutral restructuring of the reporting of certain spending that is intended to improve transparency and assist in analysis of the State's largest program. Specifically, the Financial Plan is adjusted to:

- Allocate spending for the State's Medicaid Program for every agency.
- Allocate employee fringe benefit costs to Mental Hygiene agencies, to provide a more accurate depiction of the total costs of providing services in these agencies.

This initiative has no impact on the State's Financial Plan, but is included with the goals of allocating Medicaid spending by agency and providing a more accurate reporting of fringe benefit responsibilities. To facilitate comparable reporting of spending trends and annual growth, the Financial Plan tables for 2007-08 provide projections on an actual basis and on an adjusted basis (with details on each adjustment) by agency for each financial plan category of spending and by fund.